

Registry of USG Recommended Biometric Standards

Version 1.0
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NSTC Subcommittee on
Biometrics and Identity Management

1. Introduction

This *Registry of USG Recommended Biometric Standards* (Registry) supplements the [NSTC Policy for Enabling the Development, Adoption and Use of Biometric Standards](#), which was developed through a collaborative, interagency process within the Subcommittee on Biometrics and Identity Management and approved by the NSTC Committee on Technology. This Registry is based upon interagency consensus on biometric standards required to enable the interoperability of various Federal biometric applications, and to guide Federal agencies as they develop and implement related biometric programs.

The Subcommittee's standards and conformity assessment working group is tasked to develop and update the Registry as necessary. The Subcommittee will continuously review the content of this document, and release updated versions as required to assist agencies in the implementation and reinforcement process of biometric standards to meet agency-specific mission needs. The latest version of this document is available on the Federal government's web site for biometric activities at www.biometrics.gov/standards¹.

The maintenance of this Registry is supported by agencies providing appropriate personnel and resources to the Subcommittee's standards and conformity assessment working group. Federal agencies identifying issues with this Registry should notify their representatives to the Subcommittee's standards and conformity assessment working group.

Two other documents are being developed to support this Registry and the *NSTC Policy for Enabling the Development, Adoption and Use of Biometric Standards*:

- USG Agency Action Plan and Timeline for the Development, Adoption and Use of Biometric Standards
- *Supplemental information on the USG Agency Action Plan for the Development, Adoption and Use of Biometric Standards*

For comments or to obtain additional information about this document, send e-mail to standards@biometrics.gov.

2. Scope

This Registry lists recommended biometric standards for USG-wide use. Only standards finalized and approved by a standards developing organization are eligible for analysis by the Subcommittee. Inclusion of a standard in this Registry requires consensus agreement of USG agencies through the Subcommittee's deliberative process. For dated references to standards, only the edition cited applies. For undated references to standards, the latest edition of the referenced standard (including any amendments) applies.

These recommendations take into account:

¹ The latest version of this Registry is also available at www.standards.gov/biometrics.

- the differences in how criminal identification and civil biometric authentication systems operate;
- the need to accommodate current implementations as well as new implementations;
- the movement to international versions of these national standards.

Therefore, along with recommended biometric standards, some high level guidance is often provided with respect to implementation, migration, and grandfathering of existing implementations. Further guidance may be found in the Supplemental document.

This Registry is divided into sub-registries of standards or profiles for:

- biometric data collection, storage, and exchange standards;
- biometric transmission profiles;
- biometric identity credentialing profiles;
- biometric technical interface standards;
- biometric conformance testing methodology standards;
- biometric performance testing methodology standards.

Additional biometric standards will be added to this Registry as other standards in the above categories (e.g., other modalities, such as DNA) or additional categories (e.g., biometric quality measurement standards) are approved by the standards developers and evaluated by the USG for USG-wide use.

This Registry may have supplements intended for use within specific communities of the USG. For information on the status of any such supplements, send email to standards@biometrics.gov.

3. Verbal forms for the expression of provisions

The following terms are used in this document to indicate mandatory, optional, or permissible requirements:

- the terms “shall” and “shall not” indicate requirements strictly to be followed in order to conform to this document and from which no deviation is permitted;
- the terms “should” and “should not” indicate that among several possibilities one is recommended as particularly suitable, without mentioning or excluding others, or that a certain course of action is preferred but not necessarily required, or that (in the negative form) a certain possibility or course of action is deprecated but not prohibited;
- the terms “may” and “need not” indicate a course of action permissible within the limits of this document.

4. Terms and definitions

For the purposes of this document, the following terms and definitions apply.

- **standard** - document, established by consensus and approved by a recognized body, that provides, for common and repeated use, rules, guidelines or characteristics for activities or their results, aimed at the achievement of the optimum degree of order in a given context. [ISO/IEC Guide 2:2004]
- **base standard** - a fundamental standard with elements that contain options
 - NOTE Base standards can be used in diverse applications, for each of which it may be useful to fix the optional elements in a standardized profile with the aim of achieving interoperability between instances of the specific application. [ISO/IEC 24713-1]
- **biometric profile** - conforming subsets or combinations of base standards used to effect specific biometric functions
 - NOTE Biometric profiles define specific values or conditions from the range of options described in the relevant base standards, with the aim of supporting the interchange of data between applications and the interoperability of systems. [ISO/IEC 24713-1]
- **standards developing organization** - an organization that develops and approves consensus standards
 - NOTE Such organizations may be: accredited, such as ANSI accredited INCITS and ANSI accredited NIST ITL; or international treaty based, such as ICAO; or international private sector based, such as ISO/IEC; or a consortium, such as RTIC; or a government agency, such as the DoD, DHS, FBI, and NIST.
- **certification** - third-party attestation related to products, processes, systems or persons [ISO/IEC 17000:2004, Conformity assessment — Vocabulary and general principles]
 - NOTE 1 Certification of a management system is sometimes also called registration.
 - NOTE 2 Certification is applicable to all objects of conformity assessment except for conformity assessment bodies themselves, to which accreditation is applicable.
- **test** - technical operation that consists of the determination of one or more characteristics of a given product, process or service according to a specified procedure [ISO/IEC Guide 2:2004]
- **testing** - action of carrying out one or more tests [ISO/IEC Guide 2:2004]
- **conformance testing** - process of checking, via test assertions, whether an implementation faithfully implements the standard or profile
- **performance testing** - measures the performance characteristics of an implementation such as system error rates, throughput, or responsiveness, under various conditions
- **sample** - raw data representing a biometric characteristic, which is captured and processed by the biometric system or the digital representation of a biometric characteristic used internally by a biometric system
- **template** - encoded representation of features extracted from a sample suitable for direct comparison
- **sample quality** – properties of a biometric sample associated with its fidelity to its source and its expected performance in a verification or identification system
- **signal** - one dimensional time series data or spatial data
 - EXAMPLE 1 A speech recording

EXAMPLE 2 The coordinates and pressure of a pen in a handwriting recognition system, is an example of a multivariate signal (i.e. x and y and pressure).

- **image** - two or three dimensional spatial data

EXAMPLE 1 A fingerprint image

EXAMPLE 2 A three dimensional facial image (i.e. including shape information)

- **proprietary image** - image format defined in a privately controlled biometric data format specification
 - **proprietary signal** - signal format defined in a privately controlled biometric data format specification
 - **basic interoperability** - ability of a generator to create samples that can be processed by other suppliers' comparison subsystems, and the ability of a supplier's comparison subsystem to process input samples from other suppliers' generators [ISO/IEC FDIS 19795-4 Interoperability Performance Testing]
 - **interoperable performance** - performance associated with the use of generator and comparison subsystems from different suppliers
 - **native performance** - performance associated with the use of generator and comparison subsystems from a single supplier
 - **performance interoperability** - measure of the adequacy of interoperable performance
 - **scenario test** - the online evaluation of end-to-end system performance in a prototype or simulated application in which samples collected from test subjects are processed in real time. [ISO/IEC 19795-2:2005 Testing Methodologies for Technology and Scenario Evaluation]
- NOTE Scenario tests are intended for measurement of performance in modeled environments, inclusive of test subject-system interactions. Scenario Testing assesses biometric technologies in a manner representative of the operational application while maintaining control of performance variables.
- **technology test** - the offline evaluation of one or more algorithms for the same biometric modality using a pre-existing or specially-collected corpus of samples

5. Acronyms and Abbreviations

ABIS	Automated Biometric Identification System
ANSI	American National Standards Institute
APB	Advisory Policy Board
BDB	Biometric Data Block
BIAS	Biometric Identity Assurance Services
BioAPI	Biometric Application Programming Interface
BIR	Biometric Information Record
BSP	Biometric Service Provider
CBEFF	Common Biometric Exchange Formats Framework
CJIS	Criminal Justice Information Services
CTS	Conformance Test Suite
DHS	Department of Homeland Security

DoD	Department of Defense
EBTS	Electronic Biometric Transmission Specification
EFTS	Electronic Fingerprint Transmission Specification
FBI	Federal Bureau of Investigation
FDIS	Final Draft International Standard
FIPS	Federal Information Processing Standard
HSPD	Homeland Security Presidential Directive
IAFIS	Integrated Automatic Fingerprint Identification System
ICAO	International Civil Aviation Organization
IDENT	Automatic Biometric Identification System
IDMS	Identity management system
IEC	International Electrotechnical Commission
INCITS	InterNational Committee for Information Technology Standards
ISO	International Organization for Standardization
ITL	Information Technology Laboratory
IXM	IDENT Exchange Messages
JPEG	Joint Photographic Experts Group
LDS	Logical Data Structure
MINEX	Minutiae Interoperability Exchange Test
MRTD	Machine Readable Travel Document
NGI	Next Generation Identification
NIST	National Institute of Standards and Technology
NSTC	National Science and Technology Council
PIV	Personal Identity Verification
PNG	Portable Network Graphics
RT	Registered Traveler
RTIC	Registered Traveler Interoperability Consortium
SAP	Subject Acquisition Profile
SOAP	Simple Object Access Protocol
TWIC	Transportation Workers Identification Credential
USG	United States Government
US-VISIT	United States Visitor and Immigrant Status Indicator Technology
WSQ	Wavelet Scalar Quantization
XML	Extensible Markup Language

6. Registry concepts

The meanings for the headings of the columns in the following tables are as follows:

Validity Period: This column shall be updated periodically as new or improved standards are developed. This may result in the retirement or deprecation of a standard. In such cases, a migration strategy to facilitate backward compatibility will be needed because standardized data will likely exist in databases or on identity credentials. Agencies engaged in the design of biometrically enabled applications shall adhere to the standards called out below, and shall heed the "validity period" value.

Biometric Data²: This column is organized around the kind of data that is being stored. This derives from the particular biometric modalities chosen for an operation. In some cases, feature based data is stored, and thus the column identifies the captured or processed representation of the sample.

Domain of Applicability: The functions of a generic biometric application include an enrollment phase, and a subsequent identification or verification phase. The enrollment phase embeds capture of an initial sample. The capture may be from a cooperative, non-cooperative or uncooperative subject. Enrollment itself is usually an attended operation. These factors influence the selection of an appropriate data interchange standard because conformance to a standard might be unattainable (e.g., non-cooperative imaging will not always yield a frontal face, for example).

Conceptually a general biometric system³ might execute:

- data capture;
- transmission;
- image or signal processing;
- data storage;
- matching;
- decision;
- administration;
- interface.

Recommended standards: This column enumerates those standards. The intent is that all biometric samples captured, or otherwise instantiated during the validity period, in a domain of applicability shall be encoded in formal conformity with the identified standards. In cases where two or more standards are specified, either or both may be used. In cases where the standards contain high level options or branches, values are mandated as needed.

Notes: This column provides implementation guidance and caveats on use and non-use of this and other standards. When the column includes guidance and refinements on the use of the standard (e.g., on compression) the use of the word *shall* is normative. That is, when users adopt one of the recommended standards, the guidance is required.

7. Biometric data collection, storage, and exchange standards

The biometric standards listed in Table 1 shall be used in all USG applications for which biometric data:

- are copied or moved between systems within an agency;
- are copied or moved between agencies;
- persist beyond the interaction of a subject with a sensor or system.

The biometric standards listed below cover:

² This column appears only for the Biometric Data Collection, Storage, and Exchange Standards.

³ This description of biometric systems is expanded upon in ISO/IEC 24713-1:2008, Biometric Profiles for Interoperability and Data Interchange – Part 1: Overview of Biometric Systems and Biometric Profiles

- fingerprint images;
- latent fingerprint images;
- palm print images;
- fingerprint minutia records;
- facial images;
- iris images.

Standards for other modalities have been approved by the various standards developers. They are not listed here because the imperative for development of this Registry was ongoing or anticipated multi-agency or USG-wide applications. For parties seeking to collect, store and exchange data from modalities not covered by this Registry, they have the option of using standards approved by national or international standards developers⁴.

It is assumed that parent applications can properly embed or wrap biometric data formatted according to the standards enumerated below (e.g., EBTS transactions embedding Type 14 fingerprint records). Data records or sets of data records shall not be wrapped in a proprietary wrapper that requires a specific provider's software to decode or encode.

While Table 1 addresses collection, storage and exchange of biometric data, existing transmission profiles such as the FBI's EBTS version 8.002 might further modify or restrict the recommended standards of Table 1.

Table 1 - Registry of Biometric Data Collection, Storage, and Exchange Standards

#	Validity period	Biometric data	Domain of applicability	Recommended standards	Notes
Finger and Palm Recognition					
1.	October 2007 – current	Plain or rolled fingerprint images	Capture, storage and exchange of data (e.g., enrollment or registration)	ANSI/NIST-ITL 1-2007, Type 14	<p>Capture and storage with resolution ≥ 19.69 pixels/mm.</p> <p>When images are captured at 19.69 pixels/mm and compressed with WSQ, the compression ratio shall not exceed 15:1.</p> <p>When images are captured at 39.37 pixels/mm and compressed using JPEG 2000, the compression ratio shall not exceed 15:1.</p> <p>PIV (FIPS 201-1, 2006) requires the use of INCITS 381:2004 for the retention of images.</p>

⁴ The DoD tracks the development of biometric standards. Agencies seeking to use other modalities should consult the "BTF Standards Development Status Update" at <http://www.biometrics.dod.mil/Standards/Default.aspx>.

#	Validity period	Biometric data	Domain of applicability	Recommended standards	Notes
					<p>Other standards, or standardized records, including those enumerated below shall not be used as a substitute for the required standard; they may be used only in addition: ANSI/NIST-ITL 1-2007, Type 3, 4, 5 or 6; INCITS 381:2004; ISO/IEC 19794-4:2005.</p> <p>For latent fingerprint images, see row 2.</p>
2.	October 2007 - current	Latent fingerprints or latent palm print images	Storage and exchange of data (e.g., enrollment or registration)	ANSI/NIST-ITL 1-2007, Type 13	<p>The latent image shall be acquired with a native resolution of 394 pixels/cm or greater.</p> <p>Latent images shall be either uncompressed or losslessly compressed. They shall not be compressed using a lossy compression algorithm. All losslessly compressed images shall be stored in conformance to the ISO/IEC 15948 format (PNG).</p> <p>If reduced resolution versions are prepared (e.g., for transmission) the parent high resolution image shall be retained.</p> <p>Other standards or standardized records, including those enumerated below shall not be used as a substitute for the required standard; they may be used only in addition: ANSI/NIST-ITL 1-2007, Type 7; INCITS 381:2004; ISO/IEC 19794-4:2005.</p> <p>Other standards, including those enumerated below shall not be used: ANSI/NIST-ITL 1-2007, Types 4 and 14.</p> <p>When latent minutia are extracted from a latent image and encoded in, for example, an ANSI/NIST-ITL 1-2007, Type 9, the parent image shall be retained.</p>
3.	October 2007 – current	Palm prints (excluding latent palm prints)	Storage and exchange of data (e.g., enrollment or registration)	ANSI/NIST-ITL 1-2007, Type 15	<p>Capture and storage with resolution ≥ 197 pixels/cm.</p> <p>When images are captured at 197 pixels / cm and compressed with WSQ, the compression ratio shall not exceed 15:1. This may be achieved by invoking the WSQ compressor with a target bit rate parameter greater than or equal to 8/15 bits per pixel.</p> <p>When images are captured at 394 pixels/cm and compressed using JPEG 2000 the</p>

#	Validity period	Biometric data	Domain of applicability	Recommended standards	Notes
					<p>compression ratio shall not exceed 15:1. This may be achieved by invoking the JPEG 2000 compressor with a target bit rate greater than or equal to 8/10 bits per pixel.</p> <p>If images scanned at 1000 ppi and compressed using JPEG 2000 are to be converted to images at 500 ppi and compressed using WSQ, then the MITRE procedures [MITRE1000] shall be followed.</p> <p>Other standards or standardized records, including those enumerated below shall not be used as a substitute for the required standard; they may be used only in addition: INCITS 381:2004; ISO/IEC 19794-4:2005.</p> <p>Other standards or standardized records, including those enumerated below shall not be used: ANSI/NIST-ITL 1-2007, Types 3, 4, 5, 6 and 14.</p>
4.	October 2007 – current	<p>Fingerprint minutiae, not latent minutiae</p> <p>For minutiae encoded in latent images, see row 7.</p>	Storage and exchange outside and unrelated to personal identity credentials	<p>INCITS 378:2004</p> <p>or</p> <p>ANSI/NIST-ITL 1-2007 Type 9, Fields 1-4 and 13-23</p> <p>or</p> <p>ANSI/NIST-ITL 1-2007 Type 9, Fields 1-4 and 126-150</p>	<p>Verification applications (e.g., access control) shall not use the “vendor-defined extended data” fields of INCITS 378:2004 clause 6.6.</p> <p>Better accuracy will be obtained if, within the target application, it is possible to exchange standardized image records, per row 1 of this Table.</p> <p>Identification applications shall use the INCITS 378:2004 standard. This may include proprietary template data in the “vendor-defined extended data” fields of INCITS 378:2004 clause 6.6. Proprietary template data is non-interoperable but some implementations have been shown to have improved accuracy over standardized data alone [MINEX04]. It is usually usable only if the data is prepared and matched by the products of a single supplier. Reliance on such proprietary data will promote vendor lock-in. In order to mitigate this risk, the parent images shall be retained. To eliminate this risk, standardized image records should be exchanged, per row 1 of this Table. To avoid abuse of this allowance of proprietary data, the standardized minutiae data required by clauses 6.1 through 6.5 of INCITS 378:2004 should be produced by MINEX compliant</p>

#	Validity period	Biometric data	Domain of applicability	Recommended standards	Notes
					<p>template generators.</p> <p>Other standards or standardized records, including those enumerated below shall not be used as a substitute for the required standard; they may be used only in addition: ISO/IEC 19794-2:2005.</p> <p>If ANSI/NIST-ITL 1-2007 Type 9 is used, vendor blocks (i.e. fields 31 - 125 and 151-175) shall not be used.</p>
5.	October 2007 – current	Fingerprint minutiae	Storage in, and transmission to, personal identity credentials for match-on-card	ISO/IEC 19794-2:2005, clause 8 compact card format with clause 9 format types 0001, 0003, 0005	<p>ISO/IEC 19794-2:2005 (compact card format) shall be stored on the card for match-on-card. ISO/IEC 19794-2:2005 (compact card format) shall be sent to the card for verification against the reference template on the card.</p> <p>In both cases the minutiae may be prepared from parent INCITS 378:2004 records.</p> <p>For match-on-card, neither INCITS 378:2004 nor ISO/IEC 19794-2:2005 clause 7 (record format) shall be stored on the card.</p> <p>For match-on-card, neither INCITS 378:2004 nor ISO/IEC 19794-2:2005 clause 7 (record format) shall be sent to the card.</p> <p>Regarding ISO/IEC 19794-2:2005 card formats, the absence of a header and ambiguities inherent in the sort-ordering of minutiae mean that such records shall not be used for persistent storage off-card.</p>
6.	October 2007 – current	Fingerprint minutiae	Storage in, and transmission from, personal identity credentials for match-off-card	INCITS 378:2004	In match-off-card applications, none of the ISO/IEC 19794-2:2005 formats shall be used. This applies to both the reference and verification templates.
7.	October 2007 – current	Latent fingerprint minutiae	Storage and exchange of data (e.g., enrollment or registration)	ANSI/NIST-ITL 1-2007, Type 9, Fields 1-4 and 13-23	<p>Standardized minutiae records afford only limited automated matching accuracy, and therefore parent latent images shall be retained with any extracted minutiae.</p> <p>Fields 13-23 are defined in Appendix J of the FBI's EBTS.</p> <p>Other standards, including those enumerated below shall not be used as a substitute for the</p>

#	Validity period	Biometric data	Domain of applicability	Recommended standards	Notes
					required standard; they may be used only in addition: INCITS 378:2004.
Face Recognition					
8.	October 2007 – current	2D Face images	Storage of digital images in personal identity credentials	ISO/IEC 19794-5:2005, Full Frontal or Token	The ISO/IEC 19794-5:2005 “basic” mode shall not be used. INCITS 385:2004 shall not be used. The following informative material should be consulted. For general case: ISO/IEC 19794-5:2005, Amendment 1 adds an Annex to the base standard as guidance for producing or requiring either conventional printed photographs or digital images of faces that may be used in applications for passports, visas, or other identification documents and when those images are required to conform to the frontal image types of this standard (ISO/IEC 19794-5:2005).
9.	October 2007 - current	2D Face images	For capture and storage in MRTDs (e.g., e-Passport chip reading)	ICAO 9303	ICAO 9303 covers capture, storage and transmission. INCITS 385:2004 shall not be used.
10.	October 2007 - current	2D Face images	Capture and storage (i.e., enrollment or registration processes) for which end-to-end subject capture times above 120 seconds are tolerable	ANSI/NIST-ITL 1-2007, Type 10 with subject acquisition profile (SAP) of level 10 or above or ISO/IEC 19794-5:2005, Full Frontal or Token, with at least 90 pixels between the eyes from all subjects	Failure to conform to the quality-related requirements of these standards will undermine facial recognition performance. ISO/IEC 19794-5:2005, Amendment 1 should be consulted. It adds an Annex to the base standard as guidance for producing either conventional printed photographs or digital images of faces that may be used in applications for passports, visas, or other identification documents. INCITS 385:2004 shall not be used.
11.	October 2007 – current	2D Face images	Non-cooperative or uncooperative capture and storage of images	ANSI/NIST-ITL 1-2007, Type 10 with subject acquisition profile (SAP) of level 1 or above or	For images collected in applications in which subjects are imaged in a non-cooperative or uncooperative manner. The acquisition should be frontal when possible. INCITS 385:2004 shall not be used.

#	Validity period	Biometric data	Domain of applicability	Recommended standards	Notes
				ISO/IEC 19794-5:2005 Basic type only	
12.	October 2007 – current	2D Face images	All other capture, storage or exchange applications	ANSI/NIST-ITL 1-2007, Type 10 with subject acquisition profile (SAP) of level 1 or above or ISO/IEC 19794-5:2005, Basic, Full Frontal or Token	Conformance to the ANSI/NIST-ITL 1-2007 SAP level 1 and the ISO/IEC 19794-5:2005 "Basic" type allows storage of an arbitrarily poor photograph whose digital, scene, photometric and geometric properties are unlikely to yield acceptable face recognition accuracy. INCITS 385:2004 shall not be used.
Iris Recognition					
13.	October 2007 – current	Iris images	Capture, storage and exchange of data (e.g., enrollment or registration)	The rectilinear image format of ISO/IEC 19794-6:2005 or ANSI/NIST-ITL 1-2007, Type 17	If lossy compression is applied to iris images the compression ratio shall not exceed 6:1. For compression algorithms without a bit-rate parameter (e.g., JPEG), this may require iteration over the compression "quality" parameter. The INCITS 379:2004 standard shall not be used. The ANSI/NIST-ITL 1-2007, Type 17 format is a strict derivative of ISO/IEC 19794-6:2005, and may be used as an alternative. Other standards, including those enumerated below shall not be used as a substitute for the required standard; they may be used only in addition: All ISO/IEC 19794-6:2005 polar image formats. Iris stored in any of the polar image formats of ISO/IEC 19794-6:2005 may be retained only if their rectilinear image parents are also retained.

8. Biometric transmission profiles

To facilitate interoperability, biometric base standards, such as the Biometric Data Collection, Storage, and Exchange Standards in Table 1, should normally be used in conjunction with a biometric profile. Such profiles specify application-specific criteria onto the base standard. This profiling could consist of establishing definitive values for performance related parameters in the base standard (e.g., resolution,

maximum compression) or enumerating values for optional or conditional requirements (e.g., full-frontal face vs. token face in ISO/IEC 19794-5:2005).

Biometric profiles developed for USG applications should address, on a clause-by-clause basis, all the normative requirements of the base standards, and where appropriate:

- call out values of parameters (e.g., number of finger);
- call out normative practice (e.g., encoding of core and delta positions in minutia records);
- promote informative material to become normative requirements (e.g., maximum face image compression ratios);
- demote normative requirements if compliance would be problematic. Such a step shall be undertaken only after an evidence-based justification can be established and documented. This practice should be undertaken with utmost caution because it breaks conformance to the standard, and may undermine interoperability.

Configurable elements of standards should be specified as part of requirements documents based on operational needs of the implementations.

Proprietary data

Some of the base standards enumerated in this document include fields for additional proprietary data. A biometric profile should disallow population of these fields because proprietary data is non-interoperable and is likely to be used in preference to standardized data thereby subverting interoperability via vendor lock-in.

USG applications shall not use proprietary image or signal formats when a national or international standard exists for images or signals related to that biometric.

Proprietary extensions

USG applications should generally prohibit inclusion of proprietary data in standardized records that contain standardized data. Applications may embed proprietary templates, and achieve interoperability at the image-level.

Biometric Profiles and Data Models for Large Scale Identification Applications

The biometric transmission profiles of Table 2 are specifications developed by federal and international organizations that permit electronic communication with the specified system. These documents are not base standards but are critical because they define current ("as is") technical requirements that facilitate interoperability.

As of September 2007, the FBI EBTS Version 8.0 superseded the FBI EFTS Version 7.1. In April 2008, the FBI EBTS Version 8.002 superseded the FBI EBTS Version 8.001. The FBI's EBTS Version 8.002 clarifies existing processing capabilities. A table of changes from the FBI EBTS Version 8.001 is listed at the beginning of the FBI EBTS Version 8.002. The FBI EBTS Version 8.002 is the current standard for interfacing with the FBI Integrated Automated Fingerprint Identification System (IAFIS). The FBI EBTS Version 8.002 contains a description of operational concepts, descriptors, and field edit specifications, image quality specifications, and other information related to IAFIS services. The scope of the FBI EBTS Version 8.002 has expanded over the FBI EFTS Version 7.1 to include additional biometric modalities (e.g., palmprint, facial, and iris) in recognition of the rapidly developing biometric identification industry.

ANSI/NIST-ITL 1-2000 is specified in the FBI EFTS Version 7.1. ANSI/NIST-ITL 1-2007 is specified in FBI EBTS Version 8.002. DoD has developed its own EBTS with the goal of being compatible with the FBI's EFTS

and EBTS. ANSI/NIST-ITL 1-2000/EFTS Version 7.1 and ANSI/NIST-ITL 1-2007/ EBTS Version 8.002 will need to coexist for some time.

A new standards-based service model for interacting with the US-VISIT Program's IDENT system has been in effect since September 2007. IDENT Exchange Messages (IXM) provides a common interface to IDENT for client applications. IXM is based on XML and provides a communication protocol embedded in the SOAP framework. The latest IXM standard provides an overview and detailed information on each message operation, the steps required to create an interface, and guidelines and examples intended to help external users interact with US-VISIT/IDENT applications via the IXM format.

Table 2 - Registry of Biometric Transmission Profiles

#	Validity period	Domain of applicability	Recommended Transmission Profiles	Notes
1.	Through October 2007	Applications exchanging data with the FBI IAFIS/NGI identification system	FBI EFTS Version 7.1	Superseded by FBI EBTS Version 8.001. FBI EFTS v7.1 exists within this registry for backwards compatibility with legacy systems.
2.	October 2007 – current	Applications exchanging data with the FBI IAFIS/NGI identification system	FBI EBTS Version 8.002	The Criminal Justice Information Services (CJIS) Advisory Policy Board (APB) has recently approved the FBI EBTS Version 8.002 for interfacing with the FBI Integrated Automated Fingerprint Identification System (IAFIS) and its successor Next Generation Identification (NGI).
3.	October 2007 – current	Applications exchanging data with the DoD ABIS identification system	DoD EBTS v1.2	DoD EBTS v1.2 is a superset of the FBI EFTS v7.1 for DoD-specific needs. DoD EBTS v1.2 preceded the development of FBI EBTS v8.001.
4.	September 2007 – current	Applications exchanging data with the DHS IDENT identification system	IDENT eXchange Messaging (IXM)	This document provides detailed information on messaging operation, and steps required to create an interface for external users to interact with US-VISIT/IDENT applications.
5.	October 2005 - current	Applications exchanging data with the Interpol identification system	Interpol Implementation of ANSI/NIST-ITL 1-2000 4.22b	This standard is used to transmit information between nations for international law enforcement.

9. Biometric identity credentialing profiles

The FIPS 201 standard specifies the architecture and technical requirements for a common identification standard for all US Government employees and contractors. It contains two major sections. Part one describes the requirements for a personal identity verification system that meets the control and security objectives of Homeland Security Presidential Directive 12, including personal identity proofing, registration, and issuance. Part two provides detailed specifications that will support technical interoperability among PIV systems. It describes the card elements, system interfaces, and security controls required to securely store, process, and retrieve identity credentials from the card. The

interfaces and data formats of biometric information are specified in NIST Special Publication 800-76, Biometric Data Specification for Personal Identity Verification.

The TWIC Reader Hardware and Card Application Specification leverages FIPS 201. For all transportation workers requiring unescorted physical and/or logical access to national facilities, the TWIC design defines the behavior at the card interface of the TWIC card application as well as the requirements for TWIC smart card readers to be used with the TWIC.

Similarly the Registered Traveler Technical Interoperability Specification leveraged the FIPS 201 standard to specify the identify management infrastructure requirements for a fully-interoperable, vendor-neutral RT program within the United States.

The biometric credentialing profiles of Table 3 should be considered for all USG applications.

Table 3 - Registry of Biometric Identity Credentialing Profiles

#	Validity period	Domain of applicability	Recommended standards	Notes
1.	October 2007 – current	Personal identity verification	FIPS 201-1, 2006 NIST SP 800-76-1, 2007	HSPD-12 is applicable to Federal employees and contractors. Applicability to other agency specific categories of individuals (e.g., short-term (i.e., less than 6 months) guest researchers; volunteers; or intermittent, temporary or seasonal employees) is an agency risk-based decision. The TWIC and RT specifications are based upon the PIV standards (FIPS 201, and supporting NIST Special Publications) with certain extensions and modifications for their unique application environment.
2.	October 2007 – current	Registered travelers	Registered Traveler Interoperability Consortium <i>Technical Interoperability Specification Version 1.5</i> December 21, 2007	The specification is published [RTIC].

10. Biometric technical interface standards

The biometric technical interface standards listed in Table 4 shall be used in all USG applications for biometric systems that include “plug and play” capability. This permits agencies to easily, rapidly and seamlessly integrate system components into functioning systems and swap components as needed without losing functionality, such as the ability to achieve data interchange and to protect the biometric data during transmission and storage.

The BioAPI standards support “plug and play” compatibility by specifying how applications communicate with biometric vendor software in a common way independently of the biometric

modality. This supports the swapping of products and incorporation of new products with no application modification.

The CBEFF standards specify data structures that support multiple biometric technologies in a common way. CBEFF's data structures, termed BIRs, conform to a CBEFF Patron Format which allows exchange of biometric data and related metadata (e.g., time stamp, validity period, and creator) and support security of biometric data in an open systems environment.

The BIAS standard defines biometric services used for identity assurance that are invoked over a services-based framework. It is intended to provide a generic set of biometric and identity-related functions and associated data definitions to allow remote access to biometric services.

Table 4 - Registry of Biometric Technical Interface Standards

#	Validity period		Recommended standards	Notes						
1.	October 2007 - current	<p>Client-side capture and verification (e.g., enrollment workstation, kiosk) or server-side verification for one-to-one and multi-biometric applications</p> <p>There is no requirement for embedded devices to conform to the current versions of the BioAPI standards.</p> <p>This does not apply to law enforcement applications and other large-scale identification applications that require conformance to biometric profiles such as FBI EBTS V8.002.</p>	<p>ISO/IEC 19784-1:2006 ISO/IEC 19784-2:2007</p> <p>or</p> <p>INCITS 358:2002</p>	<p>NIST and DoD have publicly available Conformance Test Suites (CTSs)⁵ to test Biometric Service Providers that claim conformance to INCITS 358:2002.</p> <p>No publicly available CTSs are known to be available for ISO/IEC 19784-1.</p> <p>Since there is a publicly available reference implementation for INCITS 358:2002 this standard may be used as an alternative to the international version if the lack of availability of the publicly available reference implementation for the international version is a deterrent to adoption at the present time.</p> <p>A framework component for ISO/IEC 19784-1:2006 is commercially available (i.e., license fee), which can serve the same purpose as a publicly available reference implementation.</p>						
2.	October 2007 – current	<p>Biometric Information Records conforming to a CBEFF Patron Format for the exchange, protection, encapsulation, transmission and storage of biometric data</p> <p>Encrypt and sign biometric data contained in Biometric Data Blocks in CBEFF BIRs by</p>	INCITS 398:2008	<p>Although the user can specify a new Patron Format, those specified in INCITS 398:2008 are preferred:</p> <p>In addition to citing the INCITS 398:2008 standard, parties to a biometric interchange shall agree on a Patron Format. The ones specified in the standard are tabulated below.</p> <table border="1" data-bbox="933 1747 1485 1780"> <thead> <tr> <th>#</th> <th>Name</th> <th>Domain</th> </tr> </thead> <tbody> <tr> <td> </td> <td> </td> <td> </td> </tr> </tbody> </table>	#	Name	Domain			
#	Name	Domain								

⁵ http://www.itl.nist.gov/div893/biometrics/BioAPI_CTS/index.htm and <http://www.biometrics.dod.mil/Standards/Default.aspx>

#	Validity period	Domain of applicability	Recommended standards	Notes																		
		<p>relying on the BIR Security Block, unless other system security mechanisms are already provided by means external to the BIR</p> <p>Patron Formats for applications that require transmission or storage of BIRs that require cleartext biometric headers or making metadata available without processing the record (e.g., for the purpose of indexing BIRs)</p> <p>This does not apply to law enforcement applications and other large-scale identification applications that require conformance to biometric profiles such as FBI EBTS V8.0.</p>		<table border="1"> <tr> <td>1</td> <td>Patron Format A</td> <td>General purpose</td> </tr> <tr> <td>2</td> <td>BioAPI BIR</td> <td>BioAPI Interfaces</td> </tr> <tr> <td>3</td> <td>ICAO LDS</td> <td>e-Passports / MRTDs</td> </tr> <tr> <td>4</td> <td>PIV</td> <td>PIV</td> </tr> <tr> <td>5</td> <td>ANSI/NIST Type 99</td> <td>Other modalities</td> </tr> <tr> <td>6</td> <td>Patron Format B</td> <td>Complex structures</td> </tr> </table>	1	Patron Format A	General purpose	2	BioAPI BIR	BioAPI Interfaces	3	ICAO LDS	e-Passports / MRTDs	4	PIV	PIV	5	ANSI/NIST Type 99	Other modalities	6	Patron Format B	Complex structures
1	Patron Format A	General purpose																				
2	BioAPI BIR	BioAPI Interfaces																				
3	ICAO LDS	e-Passports / MRTDs																				
4	PIV	PIV																				
5	ANSI/NIST Type 99	Other modalities																				
6	Patron Format B	Complex structures																				
3.	October 2007 – current	Biometric services for identity assurance that are invoked over a services-based framework	INCITS 442:2008																			

11. Biometric conformance testing methodology standards

Conformance testing methodology standards may specify physical test requirements, logical test requirements (e.g., test assertions, test cases), use of reference data, test reporting formats, and means of testing requirements. Such standards can serve as the basis for the development of test tools (e.g., executable test code, reference data) and reference implementations, which can be used by organizations operating conformance testing programs.

The biometric conformance testing methodology standards listed in Table 5 should be considered for all tests run, commissioned or otherwise sponsored by USG agencies.

Table 5 - Registry of Biometric Conformance Testing Methodology Standards

#	Validity period	Domain of applicability	Recommended standards	Notes
1.	September 2007 - current	FBI certification of fingerprint systems that scan and capture fingerprints in digital, softcopy form, including hardcopy scanners such as	FBI EBTS Version 8.002, Appendix F	The procedures for conduct of an Appendix F test can be found at http://www.mitre.org/tech/mtf/

#	Validity period	Domain of applicability	Recommended standards	Notes
		ten-print card scanners, and live scan devices, altogether called "fingerprint scanners"; and systems utilizing a printer to print digital fingerprint images to hardcopy called "fingerprint printers"		
2.	October 2007 – current	Conformance testing of Biometric Service Provider (BSP) implementations claiming conformance to critical requirements specified in ISO/IEC 19784-1 (BioAPI 2.0)	ISO/IEC 24709-1:2007 and ISO/IEC 24709-2:2007	BSP implementations that are tested according to the methodology specified in ISO/IEC 24709-1 and with the test assertions specified in this part of ISO/IEC 24709 can only claim conformance to those aspects of ISO/IEC 19784-1 that are covered by these test assertions.
3.	October 2007 - current	Conformance testing of application(s) or service(s) implementations claiming conformance to the ANSI INCITS 378:2004 standard	INCITS 423.1:2008 and INCITS 423.2:2008	

12. Biometric performance testing methodology standards

The biometric performance testing methodology standards listed in Table 6 should be considered for all tests run, commissioned or otherwise sponsored by USG agencies.

Use of the standards does not restrict testing laboratories from conducting additional activities or using different practices. The standards are therefore suitable for agencies sponsoring tests in experimental or developmental applications.

Table 6 - Registry of Biometric Performance Testing Methodology Standards

#	Validity period	Domain of applicability	Recommended standards	Notes
1.	October 2007 – current	Physical and logical access control tests	ISO/IEC 19795-1:2005 and ISO/IEC 19795-2:2006	ISO/IEC 19795-2:2006 defines "technology" and "scenario" tests. For access control tests, only the latter is required. The following technical report should be consulted for modality specific guidance: ISO/IEC 19795-3:2007 - Biometric Performance Testing and Reporting – Part 3: Modality-Specific Testing.
2.	October 2007 -	Testing of performance and interoperability of cross-	ISO/IEC 19795-1:2005	The following technical report should be consulted for modality

#	Validity period	Domain of applicability	Recommended standards	Notes
	current	supplier implementations generating and matching instances of standardized biometric data interchange data	and ISO/IEC 19795-4:2008	specific guidance: ISO/IEC 19795-3:2007 - Biometric Performance Testing and Reporting – Part 3: Modality-Specific Testing.

13. References

1.	ANSI/NIST-ITL 1-2007	Data Format for the Interchange of Fingerprint, Facial, & Other Biometric Information – Part 1. Published as NIST Special Publication 500-271, May 2007. http://fingerprint.nist.gov/standard/Approved-Std-20070427.pdf Note: The XML specification under development as Part 2 of this standard is not approved as a substitute for Part 1 typed data elements.
2.	EBTS Version 1.2	DoD Electronic Biometric Transmission Specification (EBTS) Version 1.2 http://www.biometrics.dod.mil/Standards/Default.aspx
3.	EBTS Version 8.002	FBI Electronic Biometric Transmission Specification (EBTS) Version 8.002 http://www.fbibiospecs.org/fbibioimetric/biospecs.html
4.	EFTS Version 7.1	FBI Electronic Fingerprint Transmission Specification (EFTS) Version 7.1 http://www.fbi.gov/hq/cjisd/iafis/efts71/efts71.pdf
5.	FIPS 201-1, 2006	Personal Identity Verification for Federal Employees and Contractors http://csrc.nist.gov/publications/fips/fips201-1/FIPS-201-1-chng1.pdf
6.	HSPD-12	Policy for a Common Identification Standard for Federal Employees and Contractors http://www.whitehouse.gov/news/releases/2004/08/20040827-8.html
7.	ICAO 9303	Part 1 - Machine Readable Passport - Volume 2 Specifications for Electronically Enabled Passports with Biometric Identification Capabilities http://mrt.d.icao.int/content/view/33/202/
8.	INCITS 358	INCITS 358:2002 - American National Standard for Information Technology – The BioAPI Specification http://webstore.ansi.org/
9.	INCITS 378	INCITS 378:2004 - American National Standard for Information Technology – Finger Minutiae Format for Data Interchange http://webstore.ansi.org/
10.	INCITS 381	INCITS 381:2004 - American National Standard for Information Technology – Finger Image-Based Data Interchange Format. http://webstore.ansi.org/
11.	INCITS 398	INCITS 398:2008 - Common Biometric Exchange Formats Framework (CBEFF) http://webstore.ansi.org/
12.	INCITS 423.1	INCITS 423.1:2008 - Conformance testing Methodology Standard for Biometric Data Interchange Format Standards – Part 1: Generalized Conformance Testing Methodology http://webstore.ansi.org/
13.	INCITS 423.2	INCITS 423.2:2008 - Conformance testing Methodology Standard for Biometric Data Interchange Format Standards - Part 2: Conformance Testing, Finger Minutia http://webstore.ansi.org/
14.	INCITS 442	INCITS 442:2008 - Biometric Identity Assurance Services (BIAS) http://webstore.ansi.org/

15.	INT-I	ANSI/NIST-ITL 1-2000 Date Format for the Interchange of Fingerprint, Facial & SMT Information INTERPOL Implementation, Version No. 4.22b - October 28, 2005 http://www.interpol.int/Public/Forensic/fingerprints/RefDoc/implementation6.pdf
16.	ISO/IEC 15948	ISO/IEC 15948:2004 Computer graphics and image processing – Portable Network Graphics (PNG): Functional specification. http://webstore.ansi.org/
17.	ISO/IEC 19784-1	ISO/IEC 19784-1:2006 BioAPI – Biometric Application Programming Interface – Part 1: BioAPI Specification http://webstore.ansi.org/
18.	ISO/IEC 19784-2	ISO/IEC 19784-2:2007 Biometric Application Programming Interface (BioAPI) – Part 2: Biometric Archive Function Provider Interface http://webstore.ansi.org/
19.	ISO/IEC 19794-2	ISO/IEC 19794-2:2005 — Information technology — Biometric data interchange formats — Part 2: Finger minutiae data. http://webstore.ansi.org/ ISO/IEC 19794-2:2005/Cor.1:2007 — Information technology — Biometric data interchange formats — Part 2: Finger minutiae data – Technical Corrigendum 1 (first draft, JTC001-SC37-N-2119, circulated May 2007)
20.	ISO/IEC 19794-4	ISO/IEC 19794-4:2005 — Information technology — Biometric data interchange formats — Part 4: Finger image data. http://webstore.ansi.org/
21.	ISO/IEC 19794-5	ISO/IEC 19794-5:2005 — Information technology — Biometric data interchange formats — Part 5: Face image data. http://webstore.ansi.org/
22.	ISO/IEC 19794-5/Amdt 1	ISO/IEC 19794-5:2005/Amdt 1:2007 — Information Technology — Biometric Data Interchange Formats — Part 5: Face Image Data - Amendment 1 - Conditions for Taking Photographs for Face Image Data. http://webstore.ansi.org/
23.	ISO/IEC 19794-6	ISO/IEC 19794-6:2005 - Information technology — Biometric data interchange formats — Part 6: Iris image data. http://webstore.ansi.org/
24.	ISO/IEC 19795-1	ISO/IEC 19795:2005 - Biometric Performance Testing and Reporting – Part 1: Principles and Framework http://webstore.ansi.org/
25.	ISO/IEC 19795-2	ISO/IEC 19795:2006 - Biometric Performance Testing and Reporting – Part 2: Testing Methodologies for Technology and Scenario evaluations http://webstore.ansi.org/
26.	ISO/IEC 19795-3	ISO/IEC 19795:2007 - Biometric Performance Testing and Reporting – Part 3: Modality-Specific Testing http://webstore.ansi.org/
27.	ISO/IEC 19795-4	ISO/IEC 19795:2008 - Biometric Performance Testing and Reporting – Part 4: Interoperability Performance Testing http://webstore.ansi.org/
28.	ISO/IEC 24709-1	ISO/IEC 24709-1:2007 - Information technology -- Conformance testing for the biometric application programming interface (BioAPI) -- Part 1: Methods and procedures http://webstore.ansi.org/
29.	ISO/IEC 24709-2	ISO/IEC 24709-2:2007 - Information technology -- Conformance testing for the biometric application programming interface (BioAPI) -- Part 2: Test assertions for

		biometric service providers http://webstore.ansi.org/
30.	ISO/IEC 24713-1	ISO/IEC 24713-1:2008 - Biometric Profiles for Interoperability and Data Interchange – Part 1: Overview of Biometric Systems and Biometric Profiles http://webstore.ansi.org/
31.	IXM	Automated Biometric Identification System (IDENT) Exchange Messages (IXM) Specification – v2.0, September 7, 2007, IDENT-TO007-MAN-IXMTSP-004-D.
32.	JPEG 2000	ISO/IEC 15444-1:2004 - Information technology - JPEG 2000 image coding system - Part 1: Core coding system http://webstore.ansi.org/
33.	MINEX04	P. Grother et al., <i>Performance and Interoperability of the INCITS 378 Template</i> , NISTIR 7296 http://fingerprint.nist.gov/minex04/minex_report.pdf
34.	MITRE1000	Margaret Lepley, <i>Profile for 1000ppi Fingerprint compression</i> , Version 1.1 April 2004. Mitre Technical Report 04B0000022. http://www.fbibiospecs.org/fbibio/biometric/docs/J2K1000.pdf
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36.	NIST SP 800-76-1	NIST Special Publication 800-76-1, Biometric Data Specification for Personal Identity Verification, Revision 1, January 24, 2007 http://csrc.nist.gov/publications/nistpubs/800-76-1/SP800-76-1_012407.pdf
37.	RTIC	Registered Traveler Interoperability Consortium (RTIC), Technical Interoperability Specification, Version 1.5, December 21, 2007. http://www.rtconsortium.org/docpost/RTICTIGSpec_v1.5.pdf
38.	TWIC	TWIC Reader Hardware and Card Application Specification, September 11, 2007. http://www.tsa.gov/assets/pdf/twic_reader_card_app_spec_091107.pdf
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