

December 13, 2013

Information Technology Laboratory
ATTN: Adam Sedgewick
National Institute of Standards and Technology
100 Bureau Drive, Stop 8930
Gaithersburg, MD 20899-8930

Re: **Preliminary Cybersecurity Framework Comments**

Dear Mr. Sedgewick,

We write to express our concern over the inclusion of a comprehensive privacy appendix in the National Institute of Standards and Technology's ("NIST") Preliminary Cybersecurity Framework ("PCF" or the "Framework"). We strongly support the effort to protect the nation's critical infrastructure from cybersecurity risks, and we continue to view NIST's Framework process as a means of achieving that goal. However, it stands to reason that a successful cybersecurity framework should be limited to issues related to critical infrastructure cybersecurity. Unfortunately, the PCF's inclusion of broad-based privacy principles, based on an inapplicable set of standards, sweeps in issues wholly unrelated to cybersecurity, and in doing so distracts from the purpose of the effort, and threatens unnecessarily the prospects of Framework's adoption.

At the outset, we acknowledge that the President's Executive Order 13636 ("EO") of February 12, 2013 provides that the Framework "shall include methodologies ... to protect individual privacy and civil liberties."¹ However, there are major flaws with how the PCF attempts to satisfy this requirement. First, the PCF includes a comprehensive appendix ("Appendix B") to address what appears to be the entire panoply of privacy and data security issues writ large, rather than focusing on issues associated with critical infrastructure cybersecurity as the EO requires. Indeed, many of Appendix B's privacy provisions have no discernible connection to cybersecurity, and thus fall squarely outside the scope of NIST's mandate under the EO.²

For example, in the "Identify-Governance" methodology of Appendix B, organizations are asked to focus on personally identifiable information ("PII") and assess how their policies (1) effectuate notice and consent, access, correction, and redress; (2) restrict its use to specified purposes; (3) ensure PII is accurate, relevant, timely, and complete.³ Another provision in Appendix B calls for limiting the use and disclosure of PII to the "minimum necessary to provide access to applications, services, and facilities."⁴ Setting aside considerations of whether these practices would make business sense or would satisfy some other policy objective, we are hard-

¹ Exec. Order No. 13,636, 78 Fed. Reg. 11,737 (Feb. 19, 2013)

² The fact that these requirements are prefaced by the phrase "in connection with the organization's cybersecurity procedures" has no bearing on our conclusion, since the Framework provides no insight as to who would determine whether adoption of these privacy principles takes place "in connection with" cybersecurity procedures. In theory, the Federal Trade Commission could initiate enforcement action against any Framework adopter that has not "ensure[d] that [its] PII is accurate" on the grounds that failure to do so violates the organization's public statement (i.e. adoption), even though no other law imposes such a requirement. This example is only one illustration of the problems that extraneous privacy language will cause. Moreover, the Framework curiously, and incorrectly, bases its privacy methodology on the Fair Information Practice Principles ("FIPPs"), a set of principles rooted in the tenets of the 1974 Privacy Act. The EO cites FIPPs in a separate section calling on federal agencies to review and coordinate their privacy practices, and explicitly does not refer to FIPPs in the section establishing the Framework process.

³ Preliminary Cybersecurity Framework ("PCF"), Appendix B, p. 28-29.

⁴ PCF, Appendix B, p. 30

pressed to understand how any of the provisions noted above, as well as most of the others in Appendix B, speak directly to the cybersecurity challenges that critical infrastructure entities face.

To be sure, some of these issues could play a role in some aspects of critical infrastructure cybersecurity, but the PCF leaves unanswered why the EO's call to include methodologies to protect privacy in the context of critical infrastructure cybersecurity was interpreted to include what amounts to a separate, comprehensive, privacy framework. We are especially concerned about the length and scope of this appendix when issues of fundamental importance to cybersecurity are deemed sufficiently addressed with provisions such as "[r]emote access is managed," and "[n]etwork integrity is protected."⁵ Rather than the sweeping, comprehensive approach taken in the PCF to privacy issues, we would suggest instead that privacy and civil liberties methodologies could be addressed through limited modifications to provisions in the body text of the PCF or the Framework Core (or, "Appendix A"). Any such modifications should identify the nexus between the privacy or civil liberties concern and the corresponding aspect of critical infrastructure cybersecurity that gives rise to that concern.

The attached document contains a proposal for a privacy methodology to include in the Critical Infrastructure Cybersecurity Framework, as required by the President's Executive Order 13636. This proposal represents a more promising path forward for achieving consensus and widespread adoption among the broader business community that will be affected by the language included in whatever privacy methodology is ultimately included in the Framework. The approach taken in this proposal is as follows: Appendix B is replaced by a revised privacy methodology that is included in the body text of the Framework, denoted herein as section "4.0." Appendix A is amended at the following places: ID.GV-3; PR.DS-9; DE.DP-2; RS.CO-3; RS.CO-4.

Privacy in the United States is a complex and evolving area of law with a long history that reflects careful calibration of diverse political and social interests. The Cybersecurity Framework—a document issued by executive order to address threats to the nation's **critical infrastructure**, and intended for voluntary adoption—is not an appropriate vehicle for imposing sweeping change to the nation's privacy laws. As you prepare for the final release of the Framework, we strongly urge you to take steps to ensure that the focus remains on protecting the nation's critical infrastructure from cybersecurity threats, rather than on promoting an unrelated privacy agenda that would threaten to derail an otherwise critical cybersecurity initiative.

It is important that we get this right. A privacy methodology that is properly circumscribed by the specific and enumerable issues associated with critical infrastructure cybersecurity is one that can render this Framework both adoptable and implementable, an outcome that the undersigned support.

Thank you for the opportunity to submit these comments, and for your consideration.

Sincerely,

The Direct Marketing Association
Electronic Retailing Association
National Retail Federation
National Business Coalition on E-Commerce & Privacy
NetChoice

⁵ Preliminary Cybersecurity Framework, Appendix A, p. 17

ATTACHMENT

4.0 Methodology to Protect Privacy within a Cybersecurity Program

This Methodology addresses the collection, use, transfer and storage of data within the context of an organization’s cybersecurity activities. This Methodology does not extend or apply to any data activities that are not essential to the protection of critical infrastructure.

Securing information is an important element of critical infrastructure cybersecurity, and is addressed in the Framework Core in a number of relevant categories such as Risk Assessment (RA), Risk Management Strategy (RM), Data Security (DS), Information Protection Processes and Procedures (IP), and Protective Technology (PT). Securing such information is therefore not addressed in this Methodology.

Table 1: Methodology to Protect Privacy within a Cybersecurity Program

Potential Considerations Related to Cybersecurity Activities	Organizational Measures and Controls
<p>An organization’s overall governance of cybersecurity risk should consider how data is collected, used, transferred, protected and stored within the context of its critical infrastructure cybersecurity program.</p>	<p>An organization’s assessment of cybersecurity risk and potential risk responses considers the implications of how data is collected, used, transferred and stored for the purpose of securing critical infrastructure.</p> <p>Individuals with cybersecurity-related responsibilities report to appropriate management and are appropriately trained.</p> <p>Process is in place to support compliance of applicable laws governing the collection, use, transfer and storage of data for purposes of securing critical cybersecurity infrastructure.</p> <p>Process is in place to assess implementation of the foregoing organizational measures and controls.</p>
<p>Approaches to identifying and authorizing individuals to access organizational assets and systems may raise considerations of how data is collected, used, transferred, protected and stored for purposes of securing critical cybersecurity infrastructure.</p>	<p>Steps are taken to identify and address measures that involve the collection, use, transfer, protection and storage of data used for access control.</p>
<p>An organization’s critical infrastructure cybersecurity monitoring activities may raise considerations of how data is collected, used, transferred, protected and stored.</p>	<p>Process is in place to conduct a review of how an organization’s data is collected, used, transferred, protected and stored in the context of its monitoring activities used to secure critical cybersecurity infrastructure.</p>

Potential Considerations Related to Cybersecurity Activities	Organizational Measures and Controls
<p>Information-sharing pursuant to cybersecurity activities may raise considerations of how data is collected, used, transferred, protected and stored.</p>	<p>Process is in place to assess and address whether, when, how, and the extent to which protected information is shared outside the organization to secure critical cybersecurity infrastructure.</p>
<p>The organization's training and awareness measures should include considerations of how data is collected, used, transferred, protected and stored for purposes of securing critical cybersecurity infrastructure.</p>	<p>Applicable information from organizational policies governing how data is collected, used, transferred, protected and stored for critical cybersecurity infrastructure is included in workforce training and awareness activities.</p> <p>Service providers that provide cybersecurity-related services for the organization are informed about the organization's applicable policies with respect to how data is collected, used, transferred, protected and stored for purposes of security critical cybersecurity infrastructure.</p>

Preliminary Cybersecurity Framework

457 Appendix A: Framework Core

458 This appendix presents the Framework Core: a listing of Functions, Categories, Subcategories, and Informative References that
 459 describe specific cybersecurity activities that are common across all critical infrastructure sectors. The Framework Core presented in
 460 this appendix is not exhaustive; it is extensible, allowing organizations, sectors, and other entities to add Subcategories and
 461 Informative References that are relevant to them and enable them to more effectively manage their cybersecurity risk. Activities can
 462 be selected from the Framework Core during the Profile creation process and additional Categories, Subcategories, and Informative
 463 References may be added to the Profile. An organization’s risk management processes, legal/regulatory requirements,
 464 business/mission objectives, and organizational constraints guide the selection of these activities during Profile creation.

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Table 1: Framework Core

Function	Category	Subcategory	Informative References
IDENTIFY (ID)	Asset Management (AM): The personnel, devices, systems, and facilities that enable the organization to achieve business purposes are identified and managed consistent with their relative importance to business objectives and the organization’s risk strategy.	ID.AM-1: Physical devices and systems within the organization are inventoried	<ul style="list-style-type: none"> • ISA 99.02.01 4.2.3.4 • COBIT BAI03.04, BAI09.01, BAI09, BAI09.05 • ISO/IEC 27001 A.7.1.1, A.7.1.2 • NIST SP 800-53 Rev. 4 CM-8 • CCS CSC1
		ID.AM-2: Software platforms and applications within the organization are inventoried	<ul style="list-style-type: none"> • ISA 99.02.01 4.2.3.4 • COBIT BAI03.04, BAI09.01, BAI09, BAI09.05 • ISO/IEC 27001 A.7.1.1, A.7.1.2 • NIST SP 800-53 Rev. 4 CM-8 • CCS CSC 2
		ID.AM-3: The organizational communication and data flow is mapped	<ul style="list-style-type: none"> • ISA 99.02.01 4.2.3.4 • COBIT DSS05.02 • ISO/IEC 27001 A.7.1.1 • NIST SP 800-53 Rev. 4 CA-3, CM-8, CA-9 • CCS CSC 1

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Function	Category	Subcategory	Informative References
		ID.AM-4: External information systems are mapped and catalogued	<input type="checkbox"/> NIST SP 500-291 3, 4 <input type="checkbox"/> NIST SP 800-53 Rev. 4 AC-20, SA-9
		ID.AM-5: Resources are prioritized based on the classification / criticality / business value of hardware, devices, data, and software	<input type="checkbox"/> ISA 99.02.01 4.2.3.6 <input type="checkbox"/> COBIT APO03.03, APO03.04, BAI09.02 <input type="checkbox"/> NIST SP 800-53 Rev. 4 RA-2, CP-2 <input type="checkbox"/> NIST SP 800-34 Rev 1 <input type="checkbox"/> ISO/IEC 27001 A.7.2.1
		ID.AM-6: Workforce roles and responsibilities for business functions, including cybersecurity, are established	<input type="checkbox"/> ISA 99.02.01 4.3.2.3.3 <input type="checkbox"/> COBIT APO01.02, BAI01.12, DSS06.03 <input type="checkbox"/> ISO/IEC 27001 A.8.1.1 <input type="checkbox"/> NIST SP 800-53 Rev. 4 CP-2, PM-11 <input type="checkbox"/> NIST SP 800-34 Rev 1
	Business Environment (BE): The organization’s mission, objectives, stakeholders, and activities are understood and prioritized, and inform cybersecurity roles, responsibilities, and risk decisions.	ID.BE-1: The organization’s role in the supply chain and is identified and communicated	<input type="checkbox"/> COBIT APO08.01, APO08.02, APO08.03, APO08.04, APO08.05, APO10.03, DSS01.02 <input type="checkbox"/> ISO/IEC 27001 A.10.2 <input type="checkbox"/> NIST SP 800-53 Rev. 4 CP-2
		ID.BE-2: The organization’s place in critical infrastructure and their industry ecosystem is identified and communicated	<input type="checkbox"/> COBIT APO02.06, APO03.01 <input type="checkbox"/> NIST SP 800-53 Rev. 4 PM-8
		ID.BE-3: Priorities for organizational mission, objectives, and activities are established	<input type="checkbox"/> ISA 99.02.01 4.2.2.1, 4.2.3.6 <input type="checkbox"/> COBIT APO02.01, APO02.06, APO03.01 <input type="checkbox"/> NIST SP 800-53 Rev. 4 PM-11
		ID.BE-4: Dependencies and critical functions for delivery of critical services are established	<input type="checkbox"/> COBIT DSS01.03 <input type="checkbox"/> ISO/IEC 27001 9.2.2 <input type="checkbox"/> NIST SP 800-53 Rev 4 CP-8, PE-9, PE-10, PE-11, PE-12, PE-14, PM-8

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Function	Category	Subcategory	Informative References
	<p>Governance (GV): The policies, procedures, and processes to manage and monitor the organization’s regulatory, legal, risk, environmental, and operational requirements are understood and inform the management of cybersecurity risk.</p>	<p>ID.BE-5: Resilience requirements to support delivery of critical services are established</p>	<ul style="list-style-type: none"> <input type="checkbox"/> NIST SP 800-53 Rev. 4 CP-2, SA-14
		<p>ID.GV-1: Organizational information security policy is established</p>	<ul style="list-style-type: none"> <input type="checkbox"/> ISA 99.02.01 4.3.2.6 <input type="checkbox"/> COBIT APO01.03, EA01.01 <input type="checkbox"/> ISO/IEC 27001 A.6.1.1 <input type="checkbox"/> NIST SP 800-53 Rev. 4 -1 controls from all families (except PM-1)
		<p>ID.GV-2: Information security roles & responsibility are coordinated and aligned</p>	<ul style="list-style-type: none"> <input type="checkbox"/> ISA 99.02.01 4.3.2.3.3 <input type="checkbox"/> ISO/IEC 27001 A.6.1.3 <input type="checkbox"/> NIST SP 800-53 Rev. 4 AC-21, PM-1, PS-7
		<p>ID.GV-3: Legal and regulatory requirements regarding cybersecurity, including privacy and civil liberties obligations, are understood and managed</p>	<ul style="list-style-type: none"> <input type="checkbox"/> ISA 99.02.01 4.4.3.7 <input type="checkbox"/> COBIT MEA03.01, MEA03.04 <input type="checkbox"/> ISO/IEC 27001 A.15.1.1 <input type="checkbox"/> NIST SP 800-53 Rev. 4 -1 controls from all families (except PM-1)
		<p>ID.GV-4: Governance and risk management processes address cybersecurity risks</p>	<ul style="list-style-type: none"> <input type="checkbox"/> NIST SP 800-53 Rev. 4 PM-9, PM-11
	<p>Risk Assessment (RA): The organization understands the cybersecurity risk to organizational operations (including mission, functions, image, or reputation), organizational assets, and individuals.</p>	<p>ID.RA-1: Asset vulnerabilities are identified and documented</p>	<ul style="list-style-type: none"> <input type="checkbox"/> ISA 99.02.01 4.2.3, 4.2.3.7, 4.2.3.9, 4.2.3.12 <input type="checkbox"/> COBIT APO12.01, APO12.02, APO12.03, APO12.04 <input type="checkbox"/> ISO/IEC 27001 A.6.2.1, A.6.2.2, A.6.2.3 <input type="checkbox"/> CCS CSC4 <input type="checkbox"/> NIST SP 800-53 Rev. 4 CA-2, RA-3, RA-5, SI-5
		<p>ID.RA-2: Threat and vulnerability information is received from information sharing forums and sources.</p>	<ul style="list-style-type: none"> <input type="checkbox"/> ISA 99.02.01 4.2.3, 4.2.3.9, 4.2.3.12 <input type="checkbox"/> ISO/IEC 27001 A.13.1.2 <input type="checkbox"/> NIST SP 800-53 Rev. 4 PM-15, PM-16, SI-5

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Function	Category	Subcategory	Informative References
		ID.RA-3: Threats to organizational assets are identified and documented	<ul style="list-style-type: none"> • ISA 99.02.01 4.2.3, 4.2.3.9, 4.2.3.12 • COBIT APO12.01, APO12.02, APO12.03, APO12.04 • NIST SP 800-53 Rev. 4 RA-3, SI-5, PM-16
		ID.RA-4: Potential impacts are analyzed	<ul style="list-style-type: none"> • ISA 99.02.01 4.2.3, 4.2.3.9, 4.2.3.12 • NIST SP 800-53 Rev. 4 RA-3
		ID.RA-5: Risk responses are identified.	<ul style="list-style-type: none"> • NIST SP 800-53 Rev. 4 PM-9
	Risk Management Strategy (RM): The organization’s priorities, constraints, risk tolerances, and assumptions are established and used to support operational risk decisions.	ID.RM-1: Risk management processes are managed and agreed to	<ul style="list-style-type: none"> • ISA 99.02.01 4.3.4.2 • COBIT APO12.04, APO12.05, APO13.02, BAI02.03, BAI04.02 • NIST SP 800-53 Rev. 4 PM-9 • NIST SP 800-39
		ID.RM-2: Organizational risk tolerance is determined and clearly expressed	<ul style="list-style-type: none"> • ISA 99.02.01 4.3.2.6.5 • COBIT APO10.04, APO10.05, APO12.06 • NIST SP 800-53 Rev. 4 PM-9 • NIST SP 800-39
		ID.RM-3: The organization’s determination of risk tolerance is informed by their role in critical infrastructure and sector specific risk analysis	<ul style="list-style-type: none"> • NIST SP 800-53 Rev. 4 PM-8, PM-9, PM-11
	PROTECT (PR)	Access Control (AC): Access to information resources and associated facilities are limited to authorized users, processes or devices (including other information systems), and to authorized activities and transactions.	PR.AC-1: Identities and credentials are managed for authorized devices and users

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Function	Category	Subcategory	Informative References
		PR.AC-2: Physical access to resources is managed and secured	<ul style="list-style-type: none"> • ISA 99.02.01 4.3.3.3.2, 4.3.3.3.8 • COBIT DSS01.04, DSS05.05 • ISO/IEC 27001 A.9.1, A.9.2, A.11.4, A.11.6 • NIST SP 800-53 Rev 4 PE-2, PE-3, PE-4, PE-6, PE-9
		PR.AC-3: Remote access is managed	<ul style="list-style-type: none"> • ISA 99.02.01 4.3.3.6.6 • COBIT APO13.01, DSS01.04, DSS05.03 • ISO/IEC 27001 A.11.4, A.11.7 • NIST SP 800-53 Rev. 4 AC-17, AC-19, AC-20
		PR.AC-4: Access permissions are managed	<ul style="list-style-type: none"> • ISA 99.02.01 4.3.3.7.3 • ISO/IEC 27001 A.11.1.1 • NIST SP 800-53 Rev. 4 AC-3, AC-4, AC-6, AC-16 • CCS CSC 12, 15
		PR.AC-5: Network integrity is protected	<ul style="list-style-type: none"> • ISA 99.02.01 4.3.3.4 • ISO/IEC 27001 A.10.1.4, A.11.4.5 • NIST SP 800-53 Rev 4 AC-4
	Awareness and Training (AT): The organization’s personnel and partners are adequately trained to perform their information security-related duties and responsibilities consistent with related policies, procedures, and agreements.	PR.AT-1: General users are informed and trained	<ul style="list-style-type: none"> • ISA 99.02.01 4.3.2.4.2 • COBIT APO07.03, BAI05.07 • ISO/IEC 27001 A.8.2.2 • NIST SP 800-53 Rev. 4 AT-2 • CCS CSC 9
		PR.AT-2: Privileged users understand roles & responsibilities	<ul style="list-style-type: none"> • ISA 99.02.01 4.3.2.4.2, 4.3.2.4.3 • COBIT APO07.02 • ISO/IEC 27001 A.8.2.2 • NIST SP 800-53 Rev. 4 AT-3 • CCS CSC 9

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Function	Category	Subcategory	Informative References
Physical Security (PS): Physical and information security personnel understand roles & responsibilities		PR.AT-3: Third-party stakeholders (suppliers, customers, partners) understand roles & responsibilities	<ul style="list-style-type: none"> • ISA 99.02.01 4.3.2.4.2 • COBIT APO07.03, APO10.04, APO10.05 • ISO/IEC 27001 A.8.2.2 • NIST SP 800-53 Rev. 4 AT-3 • CCS CSC 9
		PR.AT-4: Senior executives understand roles & responsibilities	<ul style="list-style-type: none"> • ISA 99.02.01 4.3.2.4.2 • COBIT APO07.03 • ISO/IEC 27001 A.8.2.2 • NIST SP 800-53 Rev. 4 AT-3 • CCS CSC 9
		PR.AT-5: Physical and information security personnel understand roles & responsibilities	<ul style="list-style-type: none"> • ISA 99.02.01 4.3.2.4.2 • COBIT APO07.03 • ISO/IEC 27001 A.8.2.2 • NIST SP 800-53 Rev. 4 AT-3 • CCS CSC 9
	Data Security (DS): Information and records (data) are managed consistent with the organization’s risk strategy to protect the confidentiality, integrity, and availability of information.	PR.DS-1: Data-at-rest is protected	<ul style="list-style-type: none"> • COBIT APO01.06, BAI02.01, BAI06.01, DSS06.06 • ISO/IEC 27001 A.15.1.3, A.15.1.4 • CCS CSC 17 • NIST SP 800-53 Rev 4 SC-28
		PR.DS-2: Data-in-motion is secured	<ul style="list-style-type: none"> • COBIT APO01.06, BAI02.01, BAI06.01, DSS06.06 • ISO/IEC 27001 A.10.8.3 • NIST SP 800-53 Rev. 4 SC-8 • CCS CSC 17
		PR.DS-3: Assets are formally managed throughout removal, transfers, and disposition	<ul style="list-style-type: none"> • COBIT BAI09.03 • ISO/IEC 27001 A.9.2.7, A.10.7.2 • NIST SP 800-53 Rev 4 PE-16, MP-6, DM-2

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Function	Category	Subcategory	Informative References
Information Protection		PR.DS-4: Adequate capacity to ensure availability is maintained.	APO13.01 C. • OBIT • ISO/IEC 27001 A.10.3.1 • NIST SP 800-53 Rev 4 CP-2, SC-5
		PR.DS-5: There is protection against data leaks	• COBIT APO01.06 • ISO/IEC 27001 A.12.5.4 • CCS CSC 17 • NIST SP 800-53 Rev 4 AC-4, PE-19, SC-13, SI-4, SC-7, SC-8, SC-31, AC-5, AC-6, PS-6
		PR.DS-6: Intellectual property is protected	• COBIT APO01.03, APO10.02, APO10.04, MEA03.01
		PR.DS-7: Unnecessary assets are eliminated	• COBIT BAI06.01, BAI01.10 • ISO/IEC 27001 A.10.1.3 • NIST SP 800-53 Rev. 4 AC-5, AC-6
		PR.DS-8: Separate testing environments are used in system development	• COBIT BAI07.04 • ISO/IEC 27001 A.10.1.4 • NIST SP 800-53 Rev. 4 CM-2
		PR.DS-9: Privacy of individuals and personally identifiable information (PII) is protected	• COBIT BAI07.04, DSS06.03, MEA03.01 • ISO/IEC 27001 A.15.1.3 • NIST SP 800-53 Rev 4, Appendix J
	Information Protection Processes and Procedures (IP): Security policy (that addresses purpose, scope, roles, responsibilities, management commitment, and coordination among organizational entities), processes, and procedures are maintained and used to manage protection of information systems	PR.IP-1: A baseline configuration of information technology/operational technology systems is created	• ISA 99.02.01 4.3.4.3.2, 4.3.4.3.3 C. • OBIT BAI10.01, BAI10.02, BAI10.03, BAI10.05 • NIST SP 800-53 Rev. 4 CM-2, CM-3, CM-4, CM-5, CM-7, CM-9, SA-10 • CCS CSC 3, 10
		PR.IP-2: A System Development Life Cycle to manage systems is implemented	• ISA 99.02.01 4.3.4.3.3 • COBIT APO13.01

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Function	Category	Subcategory	Informative References
	and assets.		<ul style="list-style-type: none"> • ISO/IEC 27001 A.12.5.5 • NIST SP 800-53 Rev 4 SA-3, SA-4, SA-8, SA-10, SA-11, SA-15, SA-17, PL-8 • CCS CSC 6
		PR.IP-3: Configuration change control processes are in place	<ul style="list-style-type: none"> • ISA 99.02.01 4.3.4.3.2, 4.3.4.3.3 • COBIT BAI06.01, BAI01.06 • ISO/IEC 27001 A.10.1.2 • NIST SP 800-53 Rev. 4 CM-3, CM-4, SA-10
		PR.IP-4: Backups of information are managed	<ul style="list-style-type: none"> • ISA 99.02.01 4.3.4.3.9 • COBIT APO13.01 • ISO/IEC 27001 A.10.5.1 • NIST SP 800-53 Rev. 4 CP-4, CP-6, CP-9
		PR.IP-5: Policy and regulations regarding the physical operating environment for organizational assets are met.	<ul style="list-style-type: none"> • COBIT DSS01.04, DSS05.05 • ISO/IEC 27001 9.1.4 • NIST SP 800-53 Rev. 4 PE-10, PE-12, PE-13, PE-14, PE-15, PE-18
		PR.IP-6: Information is destroyed according to policy and requirements	<ul style="list-style-type: none"> • COBIT BAI09.03 • ISO/IEC 27001 9.2.6 • NIST SP 800-53 Rev 4 MP-6
		PR.IP-7: Protection processes are continuously improved	<ul style="list-style-type: none"> • COBIT APO11.06, DSS04.05 • NIST SP 800-53 Rev 4 PM-6, CA-2, CA-7, CP-2, IR-8, PL-2
		PR.IP-8: Information sharing occurs with appropriate parties	<ul style="list-style-type: none"> • ISO/IEC 27001 A.10 • NIST SP 800-53 Rev. 4 AC-21
		PR.IP-9: Response plans (Business Continuity Plan(s), Disaster Recovery Plan(s), Incident Handling Plan(s)) are in place and managed	<ul style="list-style-type: none"> • COBIT DSS04.03 • ISO/IEC 27001 A.14.1 • NIST SP 800-53 Rev. 4 CP-2, IR-8

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Function	Category	Subcategory	Informative References
		PR.IP-10: Response plans are exercised	<ul style="list-style-type: none"> • NIST SP 800-53 Rev.4 IR-3
		PR.IP-11: Cybersecurity is included in human resources practices (de-provisioning, personnel screening, etc.)	<ul style="list-style-type: none"> • COBIT APO07.01, APO07.02, APO07.03, APO07.04, APO07.05 • ISO/IEC 27001 8.2.3, 8.3.1 • NIST SP 800-53 Rev 4 PS Family
	Maintenance (MA): Maintenance and repairs of operational and information system components is performed consistent with policies and procedures.	PR.MA-1: Maintenance and repair of organizational assets is performed and logged in a timely manner, with approved and controlled tools	<ul style="list-style-type: none"> • ISO/IEC 27001 A.9.1.1, A.9.2.4, A.10.4.1 • NIST SP 800-53 Rev 4 MA-2, MA-3, MA-5
		PR.MA-2: Remote maintenance of organizational assets is approved, logged, and performed in a manner that prevents unauthorized access and supports availability requirements for important operational and information systems.	<ul style="list-style-type: none"> • COBIT 5 • ISO/IEC 27001 A.9.2.4, A.11.4.4 • NIST SP 800-53 Rev 4 MA-4
	Protective Technology (PT): Technical security solutions are managed to ensure the security and resilience of systems and assets, consistent with related policies, procedures, and agreements.	PR.PT-1: Audit and log records are stored in accordance with audit policy	<ul style="list-style-type: none"> • ISA 99.02.01 4.3.3.3.9, 4.3.3.5.8, 4.3.4.4.7, 4.4.2.1, 4.4.2.2, 4.4.2.4 • COBIT APO11.04 • ISO/IEC 27001 A.10.10.1, A.10.10.3, A.10.10.4, A.10.10.5, A.15.3.1 • NIST SP 800-53 Rev. 4 AU Family • CCS CSC 14
		PR.PT-2: Removable media are protected according to a specified policy	<ul style="list-style-type: none"> • COBIT DSS05.02, APO13.01 • ISO/IEC 27001 A.10.7 • NIST SP 800-53 Rev. 4 AC-19, MP-2, MP-4, MP-5, MP-7
		PR.PT-3: Access to systems and assets is appropriately controlled	<ul style="list-style-type: none"> • CCS CSC 6 • COBIT DSS05.02 • NIST SP 800-53 Rev 4 CM-7
		PR.PT-4: Communications networks are secured	<ul style="list-style-type: none"> • COBIT DSS05.02, APO13.01 • ISO/IEC 27001 10.10.2 • NIST SP 800-53 Rev 4 AC-18

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Function	Category	Subcategory	Informative References
			<ul style="list-style-type: none"> CCS CSC 7
		<p>PR.PT-5: Specialized systems are protected according to the risk analysis (SCADA, ICS, DLS)</p>	<ul style="list-style-type: none"> COBIT APO13.01, NIST SP 800-53 Rev 4
DETECT (DE)	<p>Anomalies and Events (AE): Anomalous activity is detected in a timely manner and the potential impact of events is understood.</p>	<p>DE.AE-1: A baseline of normal operations and procedures is identified and managed</p>	<ul style="list-style-type: none"> ISA 99.02.01 4.4.3.3 COBIT DSS03.01 NIST SP 800-53 Rev. 4 AC-2, SI-3, SI-4, AT-3, CM-2
		<p>DE.AE-2: Detected events are analyzed to understand attack targets and methods</p>	<ul style="list-style-type: none"> NIST SP 800-53 Rev. 4 SI-4, IR-4
		<p>DE.AE-3: Cybersecurity data are correlated from diverse information sources</p>	<ul style="list-style-type: none"> NIST SP 800-53 Rev. 4 SI-4
		<p>DE.AE-4: Impact of potential cybersecurity events is determined.</p>	<ul style="list-style-type: none"> NIST SP 800-53 Rev. 4 IR-4, SI -4
		<p>DE.AE-05: Incident alert thresholds are created</p>	<ul style="list-style-type: none"> ISA 99.02.01 4.2.3.10 NIST SP 800-53 Rev. 4 IR-4, IR-5, IR9 NIST SP 800-61 Rev 2
	<p>Security Continuous Monitoring (CM): The information system and assets are monitored to identify cybersecurity events and verify the effectiveness of protective measures.</p>	<p>DE.CM-1: The network is monitored to detect potential cybersecurity events</p>	<ul style="list-style-type: none"> COBIT DSS05.07 ISO/IEC 27001 A.10.10.2, A.10.10.4, A.10.10.5 NIST SP 800-53 Rev. 4 CM-3, CA-7, AC-2, IR-5, SC-5, SI-4 CCS CSC 14, 16
		<p>DE.CM-2: The physical environment is monitored to detect potential cybersecurity events</p>	<ul style="list-style-type: none"> NIST SP 800-53 Rev. 4 CM-3, CA-7, IR-5, PE-3, PE-6, PE-20
		<p>DE.CM-3: Personnel activity is monitored to detect potential cybersecurity events</p>	<ul style="list-style-type: none"> NIST SP 800-53 Rev. 4 AC-2, CM-3, CA-7
		<p>DE.CM-4: Malicious code is detected</p>	<ul style="list-style-type: none"> COBIT DSS05.01 ISO/IEC 27001 A.10.4.1 NIST SP 800-53 Rev 4 SI-3

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Function	Category	Subcategory	Informative References
			☐ CCS CSC 5
		DE.CM-5: Unauthorized mobile code is detected	☐ ISO/IEC 27001 A.10.4.2 ☐ NIST SP 800-53 Rev 4 SC-18
		DE.CM-6: External service providers are monitored	☐ ISO/IEC 27001 A.10.2.2 ☐ NIST SP 800-53 Rev 4 CA-7, PS-7, SI-4, SA-4, SA-9
		DE.CM-7: Unauthorized resources are monitored	☐ NIST SP 800-53 Rev. 4 CM-3, CA-7, PE-3, PE-6, PE-20, SI-4
		DE.CM-8: Vulnerability assessments are performed	☐ NIST SP 800-53 Rev. 4 CM-3, CA-7, CA-8, RA-5, SA-11, SA-12
	Detection Processes (DP): Detection processes and procedures are maintained and tested to ensure timely and adequate awareness of anomalous events.	DE.DP-1: Roles and responsibilities for detection are well defined to ensure accountability	☐ ISA 99.02.01 4.4.3.1 ☐ COBIT DSS05.01 ☐ NIST SP 800-53 Rev 4 IR-2, IR-4, IR-8 ☐ CCS CSC 5
		DE.DP-2: Detection activities comply with all applicable requirements, including those related to privacy and civil liberties	☐ ISA 99.02.01 4.4.3.2 ☐ NIST SP 800-53 Rev 4 CA-2, CA-7
		DE.DP-3: Detection processes are exercised to ensure readiness	☐ ISA 99.02.01 4.4.3.2 ☐ NIST SP 800-53 Rev 4 PM-14
		DE.DP-4: Event detection information is communicated to appropriate parties	☐ NIST SP 800-53 Rev. 4 CP-2, IR-8
		DE.DP-5: Detection processes are continuously improved	☐ COBIT APO11.06, DSS04.05 ☐ NIST SP 800-53 Rev 4 PM-6, CA-2, CA-7, CP-2, IR-8, PL-2

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Function	Category	Subcategory	Informative References
RESPOND (RS)	Response Planning (RP): Response processes and procedures are maintained and tested to ensure timely response of detected cybersecurity events.	RS.PL-1: Response plan is implemented during or after an event.	<ul style="list-style-type: none"> • ISA 99.02.01 4.3.4.5.1 • NIST SP 800-53 Rev. 4 CP-10, IR-4 • CCS CSC 18
	Communications (CO): Response activities are coordinated with internal and external stakeholders, as appropriate, to include external support from federal, state, and local law enforcement agencies.	RS.CO-1: Personnel know their roles and order of operations when a response is needed	<ul style="list-style-type: none"> • ISO/IEC 27001 A.13.2.1 • ISA 99.02.01 4.3.4.5.2, 4.3.4.5.3, 4.3.4.5.4 • NIST SP 800-53 Rev 4 CP-2, IR-8
		RS.CO-2: Events are reported consistent with established criteria	<ul style="list-style-type: none"> • ISO/IEC 27001 A.13.1.1, A.13.1.2 • ISA 99.02.01 4.3.4.5.5 • NIST SP 800-53 Rev 4 IR-6, IR-8
		RS.CO-3: Detection/response information, such as breach reporting requirements, is shared consistent with response plans, including those related to privacy and civil liberties	<ul style="list-style-type: none"> • ISO/IEC 27001 A.10
		RS.CO-4: Coordination with stakeholders occurs consistent with response plans, including those related to privacy and civil liberties	<ul style="list-style-type: none"> • ISO/IEC 27001 A.8.1.1, A.6.1.2, A.6.1.6, A.10.8.2 • NIST SP 800-53 Rev. 4 CP-2, IR-8
		RS.CO-5: Voluntary coordination occurs with external stakeholders (ex, business partners, information sharing and analysis centers, customers)	<ul style="list-style-type: none"> • NIST SP 800-53 Rev. 4 PM-15, SI-5
	Analysis (AN): Analysis is conducted to ensure adequate response and support recovery activities.	RS.AN-1: Notifications from the detection system are investigated	<ul style="list-style-type: none"> • ISO/IEC 27001 A.6.2.1 • NIST SP 800-53 Rev. 4 IR-4, IR-5, PE-6, SI-4, AU-13
		RS.AN-2: Understand the impact of the incident	<ul style="list-style-type: none"> • ISO/IEC 27001 A.6.2.1 • NIST SP 800-53 Rev. 4 CP-10, IR-4
		RS.AN-3: Forensics are performed	<ul style="list-style-type: none"> • ISO/IEC 27001 A.13.2.2, A.13.2.3 • NIST SP 800-53 Rev. 4 IR-4

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Function	Category	Subcategory	Informative References
		RS.AN-4: Incidents are classified consistent with response plans	<ul style="list-style-type: none"> • ISO/IEC 27001 A.13.2.2 • ISA 99.02.01 4.3.4.5.6 • NIST SP 800-53 Rev. 4 IR-4
	Mitigation (MI): Activities are performed to prevent expansion of an event, mitigate its effects, and eradicate the incident.	RS.MI-1: Incidents are contained	<ul style="list-style-type: none"> • ISO/IEC 27001 A.3.6, A.13.2.3 • ISA 99.02.01 4.3.4.5.6 • NIST SP 800-53 Rev. 4 IR-4
		RS.MI-2: Incidents are eradicated	<ul style="list-style-type: none"> • ISA 99.02.01 4.3.4.5.6, 4.3.4.5.10 • NIST SP 800-53 Rev. 4 IR-4
	Improvements (IM): Organizational response activities are improved by incorporating lessons learned from current and previous detection/response activities.	RS.IM-1: Response plans incorporate lessons learned	<ul style="list-style-type: none"> • ISO/IEC 27001 A.13.2.2 • ISA 99.02.01 4.3.4.5.10, 4.4.3.4 • NIST SP 800-53 Rev. 4 CP-2, IR-8
		RS.IM-2: Response strategies are updated	<ul style="list-style-type: none"> • NIST SP 800-53 Rev. 4 CP-2, IR-8
RECOVER (RC)	Recovery Planning (RP): Recovery processes and procedures are maintained and tested to ensure timely restoration of systems or assets affected by cybersecurity events.	RC.RP-1: Recovery plan is executed	<ul style="list-style-type: none"> • COBIT DSS02.05, DSS03.04 • ISO/IEC 27001 A.14.1.3, A.14.1.4, A.14.1.5 • NIST SP 800-53 Rev. 4 CP-10, CP-2 • CCS CSC 8
	Improvements (IM): Recovery improved by incorporating lessons learned into future activities.	planning and processes are	<ul style="list-style-type: none"> • ISA 99.02.01 4.4.3.4 • COBIT BAI05.07 • ISO/IEC 27001 13.2.2 • NIST SP 800-53 Rev. 4 CP-2
		RC.IM-1: Plans are updated with lessons learned	<ul style="list-style-type: none"> • COBIT APO05.04, BAI07.08 • NIST SP 800-53 Rev. 4 CP-2
	Communications (CO): Restoration activities are coordinated with internal and external parties, such as coordinating centers, Internet	RC.CO-1: Public Relations are managed	<ul style="list-style-type: none"> • COBIT MEA03.02 • NIST SP 800-53 Rev. 4 IR-4, IR-8
		RC.CO-2: Reputation after an event is repaired	<ul style="list-style-type: none"> • COBIT MEA03.02

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Function	Category	Subcategory	Informative References
	Service Providers, owners of attacking systems, victims, other CSIRTs, and vendors.		

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Informative References:

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- ISA 99.02.01 (2009), Security for Industrial Automation and Control Systems: Establishing an Industrial Automation and Control Systems Security Program: <http://webstore.ansi.org/RecordDetail.aspx?sku=ANSI%20FISA%2099.02.01-2009>

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- Control Objectives for Information and Related Technology (COBIT): <http://www.isaca.org/COBIT/Pages/default.aspx>

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- ISO/IEC 27001, Information technology -- Security techniques -- Information security management systems -- Requirements: http://www.iso.org/iso/home/store/catalogue_tc/catalogue_detail.htm?csnumber=42103

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- NIST Special Publication (SP) 800-53, Revision 4, Security and Privacy Controls for Federal Information Systems and Organizations: <http://nvlpubs.nist.gov/nistpubs/SpecialPublications/NIST.SP.800-53r4.pdf>

477

- Council on CyberSecurity (CCS) Top 20 Critical Security Controls (CSC): <http://www.counciloncybersecurity.org>

Preliminary Cybersecurity Framework

478 For ease of use, each component of the Framework Core is given unique identifiers. Functions
 479 and categories each have a unique two-character identifier, as shown in the Table 1 below.
 480 Subcategories within each category are referenced numerically; the unique identifier for the
 481 Subcategory is included in Table 2.

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Table 2: Function and Category Unique Identifiers

Function Unique Identifier	Function	Category Unique Identifier	Category
ID	Identify	AM	Asset Management
		BE	Business Environment
		GV	Governance
		RA	Risk Assessment
		RM	Risk Management
PR	Protect	AC	Access Control
		AT	Awareness and Training
		DS	Data Security
		IP	Information Protection Processes and Procedures
		PT	Protective Technology
DE	Detect	AE	Anomalies and Events
		CM	Security Continuous Monitoring
		DP	Detection Processes
RS	Respond	CO	Communications
		AN	Analysis
		MI	Mitigation
		IM	Improvements
RC	Recover	RP	Recovery Planning
		IM	Improvements
		CO	Communications

