Proposed Separated Core

2 Proposed Version of the NIST Privacy Framework Core without Data Security

3 Note to Reviewers

- 4 This Separated Core is provided for discussion purposes to promote the development of the NIST Privacy
- 5 Framework: An Enterprise Risk Management Tool (Privacy Framework). In response to stakeholder
- 6 feedback received on the Privacy Framework Discussion Draft (Discussion Draft), released April 30, 2019,
- 7 NIST has prepared two different, updated versions of the Core for feedback.
- 8 The two proposed Cores offer different levels of alignment with the Framework for Improving Critical
- 9 Infrastructure Cybersecurity (Cybersecurity Framework). For this Separated Core, NIST has removed the
- 10 overlapping Cybersecurity Framework Functions, Categories, Subcategories that pertain to data security.
- Organizations that want to manage the data security aspect of privacy risk should use the Cybersecurity
- 12 Framework Core. In contrast, for the Integrated Core, NIST has maintained a number of data security
- 13 Functions, Categories, and Subcategories that overlap with the Cybersecurity Framework.
- 14 In addition, each Core contains the same updates based on specific feedback on the Discussion Draft
- 15 Core. See below for a summary of material changes.
- 16 NIST is particularly interested in feedback on: (i) which proposed Core is preferred by stakeholders, (ii)
- 17 why that proposed Core is preferred; and (iii) any additional changes to either of the proposed Cores to
- support organizations' needs with respect to managing privacy risk.
- 19 Please send feedback on the proposed Core versions to privacyframework@nist.gov. NIST will use
- 20 feedback on this document to inform the development of a preliminary draft of the Privacy Framework.

Summary of Material Changes from the Discussion Draft Core

- The Separated Core retains three of the five Functions presented in the Discussion Draft (Identify,
- 23 Control, and Communicate), with some modifications: creation of a new Function, Govern, that splits off
- 24 some Categories from *Identify*, and renaming *Inform* to *Communicate*. This version removes the
- 25 Functions *Protect* and *Respond* that support the data security aspect of privacy risk,. **Figure 1** was added
- 26 to show the general categorical relationships between the Functions. Protect, Detect, Respond, and
- 27 Recover from the Cybersecurity Framework are greyed out in this figure as they are not part of the
- 28 Privacy Framework, but organizations can find these Functions in the Cybersecurity Framework, and use
- 29 them to support the management of the data security aspect of privacy risk. Throughout the Core's
- 30 Categories and Subcategories, NIST added several examples in the form of parentheticals to make the
- outcome statements more readily understood by organizations. The table below provides a summary of
- material changes only. Clarifying or editorial edits to the text are not included.

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Function	Material Changes	
Identify	Inventory and Mapping (ID.IM-P)	
(ID-P)	Added two Subcategories: ID.IM-P3 and ID.IM-P5 (previously ID.RA-P1)	
	Business Environment (ID.BE-P)	
	Changed use of the term "supply chain risk management" to "data processing ecosystem" in ID.BE-P1; "data processing ecosystem" is now a defined term in the updated Glossary	

Function	Material Changes
	Risk Assessment (ID.RA-P)
	 Relocated and modified ID.RA-P2 (previously IN.AW-P7) from Inform Relocated ID.RA-P1 to Inventory and Mapping (see above)
	Data Processing Ecosystem Risk Management (ID.DE-P)
	 Changed use of the term "supply chain" terminology to "data processing ecosystem" terminology throughout the Core and changed identifiers from SC to DE; "data processing ecosystem" is now a defined term in the updated Glossary Added a new Subcategory ID.DE-P4 Removed previous ID.SC-P5 because it is sufficiently addressed by ID.DE-P5
Govern	Governance Policies, Processes, and Procedures (GV.PP-P)
(GV-P)	Relocated this Category from Identify (previously Governance [ID.GV-P])
[New Function]	Risk Management Strategy (GV.RM-P)
runction	Relocated this Category from Identify (previously ID.RM-P)
	Awareness and Training (GV.AT-P)
	Relocated this Category from Protect (previously PR.AT-P)
	Monitoring (GV.MT-P) [New Category]
	 Created new Category statement Created seven Subcategories: GV.MT-P1 (previously ID.RA-P6) was relocated from Identify; three new Subcategories (GV.MT-P2 through P4); and GV.MT-P5, GV.MT-P6, and GV.MT-P7 (previously RS.AN-P5, RS.IM-P1, and RS.RE-P1, respectively) were relocated from Respond
Protect (PR-P) [Removed]	Removed Protect Function, but relocated Awareness and Training (previously PR.AT-P) and Protected Processing (previously PR.PP-P) to Govern and Control, respectively
Control	Data Management Policies, Processes, and Procedures (CT.PO-P)
(CT-P)	 Modified CT.PO-P1 to address individual consent and revocation and incorporate the previous CT.DM-P2
	Relocated and modified CT.PO-P4 (previously PR.DP-P2) from Protect
	Data Management (CT.DM-P)
	Relocated CT.DM-P5 and P8 (previously PR.DP-P6 and PR.PT-P1, respectively) from Protect
	Data Minimization (CT.MN-P) [New Category]
	Renamed Category (previously Protected Processing [PR.PP-P])
	 Created seven Subcategories: CT.MN-P1 through P5 (previously PR.PP-P1 through P5) were relocated from Protected Processing in Protect; CT.MN-P6 (previously CT.DM-P1) was relocated from Data Management in Control; and CT.MN-P7 (previously PR.AC-P7) was relocated from Identity Management, Authentication, and Access Control in Protect

Function	Material Changes	
Communicate (CM-P) [Previously Inform (IN- P)]	 Communication Policies, Processes, and Procedures (CM.PP-P) Renamed Category (previously Transparency Processes and Procedures [IN.TP-P]) Modified CM.PP-P1 to incorporates policies, processes and procedures for communicating (previously addressed by two Subcategories, IN.TP-P1 and P2) Added new Subcategory CM.PP-P2 to address communication roles and responsibilities 	
	 Data Processing Awareness (CM.AW-P) Modified CM.AW-P1 (previously IN.AW-P2) to focus on mechanisms for communicating and included examples of such mechanisms Modified CM.AW-P4 (previously IN.AW-P1) to include records of data disclosures can be accessed for review or transmission/disclosure Modified CM.AW-P5 and combined two Subcategories (previous IN.AW-P4 and P5) to include communication of data corrections or deletions to both individuals and organizations (e.g., data sources) Modified CM.AW-P6 to add data lineage and capability for access for review or transmission/disclosure Relocated CM.AW-P7 and P8 (previously RS.CO-P6 and RS.RE-P2, respectively) from Respond 	
Respond (RS-P) [Removed]	Removed Respond Function, but relocated some Subcategories to Govern and Communicate (see above)	

Appendix A: Privacy Framework Core

- 35 This appendix presents the Core: a table of Functions, Categories, and Subcategories that describe
- 36 specific privacy activities that can support managing privacy risks when systems, products, and services
- 37 are processing data.
- 38 Notes to Users

Under the Privacy Framework's risk-based approach:

- 1. An organization may not need to achieve every outcome or activity reflected in the Core. It is expected that an organization will use Profiles to select and prioritize the Functions, Categories, and Subcategories that best meet its specific needs by considering its organizational or industry sector goals, legal/regulatory requirements and industry best practices, the organization's risk management priorities, and the privacy needs of individuals who are directly or indirectly served or affected by the organization's systems, products, or services. Thus, the Subcategories should not be read as a checklist in isolation from their Categories, which often provide a risk-based modifier on Subcategory selection.
- 2. It is not obligatory to achieve an outcome in its entirety. An organization may use its Profiles to express partial achievement of an outcome, as not all aspects of an outcome may be relevant for the organization to manage privacy risk, or the organization may use a Target Profile to express an aspect of an outcome that it doesn't currently have the capability to achieve.
- 1) It may be necessary to consider multiple outcomes in combination in order to appropriately manage privacy risk. For example, an organization that responds to individuals' requests for data access may select for its Profile both the Subcategory: *CT.DM-P1*: *Data elements can be*

accessed for review and the Category: Identity Management, Authentication, and Access Control (PR.AC-P) to ensure that only the individual to whom the data pertain gets access.

Implementation: The table format of the Core is not intended to suggest a specific implementation order or imply a degree of importance between the Functions, Categories and Subcategories. Implementation may be non-sequential, simultaneous, or iterative, depending on the SDLC stage, status of the privacy program, or scale of the workforce. In addition, the Core is not exhaustive; it is extensible, allowing organizations, sectors, and other entities to adapt or add additional Functions, Categories and Subcategories to their Profiles.

Roles:

- Workforce: Different parts of an organization's workforce may take responsibility for different
 Categories or Subcategories. For example, the legal department may be responsible for carrying
 out activities under Governance Processes and Procedures while the IT department is working
 on Inventory and Mapping. Ideally, the Core encourages cross-organization collaboration to
 develop Profiles and achieve outcomes.
- Ecosystem: The Core is intended to be usable by any organization or entity regardless of its role in the data processing ecosystem. Although the Privacy Framework does not classify ecosystem roles, an organization should review the Core from its standpoint in the ecosystem. An organization's role(s) may be legally codified for example, some laws classify organizations as data controllers or data processors or classifications may be derived from industry designations. Since Core elements are not assigned by ecosystem role, an organization can use its Profiles to select Functions, Categories, and Subcategories that are relevant to its role(s).

Scalability: Certain aspects of outcomes may be ambiguously worded. For example, outcomes may include terms like "communicated" or "disclosed" without stating to whom the communications or disclosures are being made. The ambiguity is intentional to allow for a wide range of organizations with different use cases to determine what is appropriate or required in a given context.

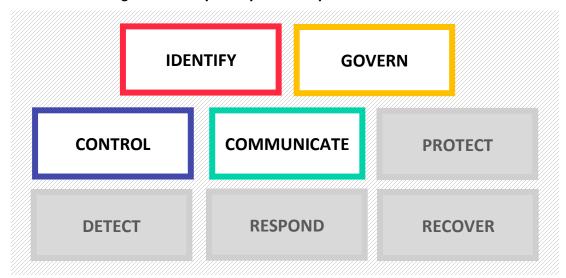
Resource Repository: Additional supporting resources, including informative references that can provide more guidance on how to achieve an outcome can be found on the NIST website at https://www.nist.gov/privacy-framework.

Cybersecurity Framework Alignment:

- **Figure 1** shows the general categorical relationships between the Functions: Identify and Govern are primarily organizational-level or contain foundational outcomes and activities. Control, Communicate, and Protect are primarily system/product/service-level and contain outcomes and activities that may not be applicable for all systems, products, and services or to the same degree, and Detect, Respond, and Recover are primarily incident-related. The Functions Protect, Detect, Respond, and Recover are greyed out in **Figure 1** and **Table 1** as they are not part of the Privacy Framework, but organizations can find these Functions in the Cybersecurity Framework, and use them to support the management of the data security aspect of privacy risk.
- Certain Functions, Categories, or Subcategories are identical to or have been adapted from the Cybersecurity Framework. The following legend can be used to identify this relationship in **Table** 2.
 - The Function, Category, or Subcategory aligns with the Cybersecurity Framework, but the text has been adapted for the Privacy Framework.
 - The Category or Subcategory is identical to the Cybersecurity Framework.

Core Identifiers: For ease of use, each component of the Core is given a unique identifier. Functions and Categories each have a unique alphabetic identifier, as shown in **Table 1**. Subcategories within each Category have a number added to the alphabetic identifier; the unique identifier for each Subcategory is included in **Table 2**.

Figure 1: Privacy and Cybersecurity Framework Functions



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Table 1: Privacy and Cybersecurity Framework Function and Category Unique Identifiers

Function Unique Identifier	Function	Category Unique Identifier	Category
ID-P	Identify-P	ID.IM-P	Inventory and Mapping
		ID.BE-P	Business Environment
		ID.RA-P	Risk Assessment
		ID.DE-P	Data Processing Ecosystem Risk Management
GV-PP	Govern-P	GV.PP-P	Governance Policies, Processes, and Procedures
		GV.RM-P	Risk Management Strategy
		GV.AT-P	Awareness and Training
		GV.MT-P	Monitoring
СТ-Р	Control-P	CT.PO-P	Data Management Policies, Processes, and Procedures
		CT.DM-P	Data Management
		CT.MN-P	Data Minimization
СМ-Р	Communicate-P	CM.PP-P	Communication Policies, Processes, and Procedures

		CM.AW-P	Data Processing Awareness
PR	Protect	PR.AC	Identity Management and Access Control
		PR.AT	Awareness and Training
		PR.DS	Data Security
		PR.IP	Information Protection Processes and
			Procedures
		PR.MA	Maintenance
		PR.PT	Protective Technology
DE	Detect	DE.AE	Anomalies and Events
		DE.CM	Security Continuous Monitoring
		DE.DP	Detection Processes
RS	Respond	RS.RP	Response Planning
		RS.CO	Communications
		RS.AN	Analysis
		RS.MI	Mitigation
		RS.IM	Improvements
RC	Recover	RC.RP	Recovery Planning
		RC.IM	Improvements
		RC.CO	Communications

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Table 2: Privacy Framework Core

Function	Category	Subcategory
IDENTIFY-P	Inventory and Mapping (ID.IM-P): Data	ID.IM-P1: Systems/products/services that process data are inventoried.
(ID-P):	processing by systems, products, or services	ID.IM-P2: Owners or operators (e.g., the organization or third parties
Develop the	are understood and inform the management	such as service providers, partners, customers, developers, etc.) and
organizationa	of privacy risk.	their roles with respect to the systems/products/services and
1		components (e.g., internal or external) that process data are
understandin		inventoried.
g to manage		ID.IM-P3: Categories of individuals (e.g., customers, employees or
privacy risk		prospective employees, consumers, second tier customers) whose data
for		are being processed are inventoried.
individuals		ID.IM-P4: Data actions of the systems/products/services are
arising from		inventoried.
system,		ID.IM-P5: The purposes for the data actions are inventoried.
product, or		ID.IM-P6: Data elements within the data actions are inventoried.
service data		ID.IM-P7: The data processing environment is understood (e.g.,
processing.		geographic location, internal, cloud, third parties).
		ID.IM-P8: Data processing is mapped, illustrating the data actions and
		associated data elements by systems/products/services, including
		components (e.g., internal or external); roles of the component
		owners/operators; and interactions of individuals or third parties with
		the systems/products/services.
	Business Environment (ID.BE-P): The	ID.BE-P1: The organization's role in the data processing ecosystem is
	organization's mission, objectives,	identified and communicated.
	stakeholders, and activities are understood	ID.BE-P2: Priorities for organizational mission, objectives, and
	and prioritized; this information is used to inform privacy roles, responsibilities, and	activities are established and communicated.
	risk management decisions.	ID.BE-P3: Systems/products/services that support organizational
	TISK Management decisions.	priorities are identified and key functional requirements communicated.
	Risk Assessment (ID.RA-P): The	ID.RA-P1: Contextual factors related to the systems/products/services
	organization understands the privacy risks	and the data actions are identified (e.g., individuals' demographics and
	to individuals and how such privacy risks	privacy interests or perceptions, data sensitivity, visibility of data
	may create secondary impacts on	processing to individuals and third parties).

Function	Category	Subcategory
	organizational operations, including mission, functions, other risk management	ID.RA-P2: Data analytic inputs and outputs are identified and evaluated for bias.
	priorities (e.g. compliance, financial), reputation, workforce, and culture.	ID.RA-P3: Potential problematic data actions and associated problems are identified.
		ID.RA-P4: Problematic data actions, likelihoods, and impacts are used to determine and prioritize risk.
		ID.RA-P5: Risk responses are identified, prioritized, and implemented.
	Data Processing Ecosystem Risk Management (ID.DE-P): The organization's priorities, constraints, risk tolerances, and	ID.DE-P1: Data processing ecosystem risk management processes are identified, established, assessed, managed, and agreed to by organizational stakeholders.
	assumptions are established and used to support risk decisions associated with managing privacy risk and third parties within the data processing ecosystem. The	ID.DE-P2: Data processing ecosystem parties (e.g., service providers, customers, partners, product manufacturers, application developers) are identified, prioritized, and assessed using a privacy risk assessment process.
	organization has established and implemented the processes to identify, assess, and manage privacy risks within the	ID.DE-P3: Contracts with data processing ecosystem parties are used to implement appropriate measures designed to meet the objectives of an organization's privacy program.
	data processing ecosystem.	ID.DE-P4: Interoperability frameworks or similar multi-party approaches are used to manage data processing ecosystem privacy risks.
		ID.DE-P5: Data processing ecosystem parties are routinely assessed using audits, test results, or other forms of evaluations to confirm they are meeting their contractual or framework obligations.
GOVERN-P (GV-P): Develop and	Governance Policies, Processes, and Procedures (GV.PP-P): The policies, processes, and procedures to manage and	GV.PP-P1: Organizational privacy values and policies (e.g., conditions on data processing, individuals' prerogatives with respect to data processing) are established and communicated.
implement the organizational governance	monitor the organization's regulatory, legal, risk, environmental, and operational requirements are understood and inform	GV.PP-P2: Processes to instill organizational privacy values within system/product/service development and operations are established and in place.
structure to enable an	the management of privacy risk.	GV.PP-P3: Roles and responsibilities for the workforce are established with respect to privacy.

Function	Category	Subcategory
ongoing		GV.PP-P4: Privacy roles and responsibilities are coordinated and
understanding		aligned with third-party stakeholders (e.g., service providers,
of the		customers, partners).
organization's		GV.PP-P5: Legal, regulatory, and contractual requirements regarding
risk		privacy are understood and managed.
management		GV.PP-P6: Governance and risk management policies, processes and
priorities that		procedures address privacy risks.
are informed by	Risk Management Strategy (GV.RM-P): The	GV.RM-P1: Risk management processes are established, managed,
privacy risk.	organization's priorities, constraints, risk	and agreed to by organizational stakeholders.
	tolerances, and assumptions are	GV.RM-P2: Organizational risk tolerance is determined and clearly
	established and used to support	expressed.
	operational risk decisions.	GV.RM-P3: The organization's determination of risk tolerance is
		informed by its role in the data processing ecosystem.
	Awareness and Training (GV.AT-P): The	GV.AT-P1: The workforce is informed and trained on its roles and
	organization's workforce and third parties	responsibilities.
	engaged in data processing are provided	GV.AT-P2: Senior executives understand their roles and
	privacy awareness education and are	responsibilities.
	trained to perform their privacy-related	GV.AT-P3: Privacy personnel understand their roles and
	duties and responsibilities consistent with	responsibilities.
	related policies, processes, procedures, and	GV.AT-P4: Third parties (e.g., service providers, customers, partners)
	agreements and organizational privacy	understand their roles and responsibilities.
	values.	
	Monitoring (GV.MT-P): The policies,	GV.MT-P1: Privacy risk is re-evaluated on an ongoing basis and as key
	processes, and procedures for ongoing review	factors, including the organization's business environment, governance
	of the organization's privacy posture are	(e.g., legal obligations, risk tolerance), data processing, and
	understood and inform the management of	systems/products/services change.
	privacy risk.	GV.MT-P2 : Privacy values and policies are reviewed and any updates
		are communicated.
		GV.MT-P3 : Policies, processes, and procedures for auditing compliance
		with legal requirements and privacy policies are established and in
		place.

Function	Category	Subcategory
		GV.MT-P4: Policies, processes, and procedures for communicating
		progress on managing privacy risks are established and in place.
		GV.MT-P5: Policies, processes, and procedures are established and in
		place to receive, analyze, and respond to problematic data actions
		disclosed to the organization from internal and external sources (e.g.,
		internal discovery, privacy researchers).
		GV.MT-P6: Policies, processes, and procedures incorporate lessons
		learned from problematic data actions.
		GV.MT-P7: Policies, processes, and procedures for receiving, tracking,
		and responding to complaints, concerns, and questions from individuals
		about organizational privacy practices are established and in place.
CONTROL-P (CT-	Data Management Policies, Processes, and	CT.PO-P1: Policies, processes, and procedures for authorizing data
P): Develop and	Procedures (CT.PO-P): Policies, processes, and	processing (e.g., organizational decisions, individual consent), revoking
implement	procedures are maintained and used to	authorizations, and maintaining authorizations are established and in
appropriate	manage data processing (e.g., purpose, scope,	place.
activities to	roles, responsibilities, management	CT.PO-P2: Policies, processes, and procedures for enabling data review,
enable	commitment, and coordination among	transmission or disclosure, alteration, and deletion are established and
organizations or	organizational entities) consistent with the	in place.
individuals to	organization's risk strategy to protect	CT.PO-P3: Policies, processes, and procedures for enabling individuals'
manage data with sufficient	individuals' privacy.	data processing preferences and requests are established and in place.
granularity to		CT.PO-P4: An information life cycle to manage data is aligned and
manage privacy		implemented with the system development life cycle to manage
risks.	Data Management (CT.DM-P): Data are	systems. CT.DM-P1: Data elements can be accessed for review.
TISKS:	managed consistent with the organization's	CT.DM-P2: Data elements can be accessed for transmission or
	risk strategy to protect individuals' privacy,	disclosure.
	increase manageability, and enable the	CT.DM-P3: Data elements can be accessed for alteration.
	implementation of privacy principles (e.g.,	CT.DM-P4: Data elements can be accessed for deletion.
	individual participation, data quality, data	CT.DM-P4: Data elements can be accessed for deletion. CT.DM-P5: Data are destroyed according to policy.
	minimization).	CT.DM-P6: Data are destroyed according to policy. CT.DM-P6: Data are transmitted using standardized formats.
		CT.DM-P6: Data are transmitted using standardized formats. CT.DM-P7: Metadata containing processing permissions and related
		data values are transmitted with data elements.
		uata values are transmitted with data elements.

Function	Category	Subcategory
		CT.DM-P8: Audit/log records are determined, documented,
		implemented, and reviewed in accordance with policy and
		incorporating the principle of data minimization.
	Data Minimization (CT.MN-P): Technical data	CT.MN-P1: Data are processed in an unobservable or unlinkable
	processing solutions increase disassociability	manner.
	consistent with related policies, processes,	CT.MN-P2: Data are processed to limit the identification of individuals.
	procedures, and agreements and the	CT.MN-P3: Data are processed to restrict the formulation of inferences
	organization's risk strategy to protect	about individuals' behavior or activities.
	individuals' privacy.	CT.MN-P4: Data processing is decentralized.
		CT.MN-P5: Data actions take place on local devices.
		CT.MN-P6: System or device configurations permit selective collection
		or disclosure of data elements.
		CT.MN-P7: Attribute references are substituted for attribute values.
COMMUNICATE	Communication Policies, Processes, and	CM.PP-P1: Transparency policies, processes, and procedures for
-P (CM-P):	Procedures (CM.PP-P): Policies, processes,	communicating data processing purposes, practices, and associated
Develop and	and procedures are maintained and used to	privacy risks are established and in place.
implement	increase transparency of the organization's	CM.PP-P2: Roles and responsibilities (e.g., public relations) for
appropriate	data processing practices (e.g., purpose,	communicating data processing purposes, practices, and associated
activities to	scope, roles, responsibilities, management	privacy risks are established.
enable	commitment, and coordination among	
organizations	organizational entities) and associated privacy	
and individuals	risks.	
to have a	Data Processing Awareness (CM.AW-P):	CM.AW-P1: Mechanisms (e.g., notices, internal or public reports) for
reliable	Individuals and organizations have reliable	communicating data processing purposes, practices, associated privacy
understanding	knowledge about data processing practices	risks, and options for enabling individuals' data processing preferences
about how data	and associated privacy risks, and mechanisms	and requests are established and in place.
are processed	are used and maintained to increase	CM.AW-P2: Mechanisms for obtaining feedback from individuals (e.g.,
and associated	predictability consistent with the	surveys or focus groups) about data processing and associated privacy
privacy risks.	organization's risk strategy to protect	risks are established and in place.
	individuals' privacy.	CM.AW-P3: System/product/service design enables data processing
		visibility.

Function	Category	Subcategory
		CM.AW-P4: Records of data disclosures are maintained and can be accessed for review or transmission/disclosure.
		CM.AW-P5: Data corrections or deletions can be communicated to
		individuals or organizations (e.g., data sources).
		CM.AW-P6: Data lineage and provenance are maintained and can be
		accessed for review or transmission/disclosure.
		CM.AW-P7: Impacted individuals and organizations are notified about a
		privacy breach or event.
		CM.AW-P8: Individuals are provided with mitigation mechanisms to
		address impacts to individuals that arise from data processing.