From: Lori P Potter <Lori.Potter@kp.org> Sent: Tuesday, October 22, 2019 1:18 PM

To: privacyframework <privacyframework@nist.gov>

Cc: Jamie Ferguson < Jamie.Ferguson@kp.org>; Walter G. Suarez < Walter.G.Suarez@kp.org>; Anne D

Mcnealis < Anne.D.McNealis@kp.org>

Subject: Kaiser Permanente comments on the Privacy Framework Preliminary Draft

Kaiser Permanente appreciates the opportunity to offer feedback on the NIST Privacy Framework preliminary draft. Our comment letter is attached.

Regards,

Lori Potter

Lori Potter

Senior Counsel

Government Relations

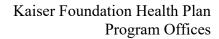
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October 24, 2019

National Institute of Standards and Technology (NIST) Attention: Katie MacFarland 100 Bureau Drive, Stop 2000 Gaithersburg, MD 20899

Submitted electronically to: privacyframework@nist.gov

RE: NIST Privacy Framework: Preliminary Draft

Dear Ms. MacFarland:

Kaiser Permanente appreciates the opportunity to offer the following comments on the NIST Privacy Framework preliminary draft (Framework) published in the Federal Register on September 9, 2019.¹

The Kaiser Permanente Medical Care Program is the largest private integrated healthcare delivery system in the U.S., with 12.3 million members in eight states and the District of Columbia.² As part of its mission, Kaiser Permanente has implemented a secure Electronic Health Record (EHR) system, KP HealthConnect® to support the delivery of healthcare services to our members and to enhance communications among providers.

NIST solicits feedback on the draft Framework, before issuing an updated version of the NIST Privacy Framework: A Tool for Improving Privacy through Enterprise Risk Management. This draft is aligned, both structurally and conceptually, with the previously published NIST Framework for Improving Critical Infrastructure Cybersecurity (Cybersecurity Framework), April 16, 2018).

General Comments

As an integrated care delivery system with provider and health plan organizations, Kaiser Permanente is committed to protecting our members' health information, and welcomes this additional opportunity to provide input to an important area of NIST responsibility. We

^{1 84} FR 47255

²Kaiser Permanente comprises Kaiser Foundation Health Plan, Inc., the nation's largest not-for-profit health plan, and its health plan subsidiaries outside California and Hawaii; the not-for-profit Kaiser Foundation Hospitals, which operates 39 hospitals and over 650 other clinical facilities; and the Permanente Medical Groups, self-governed physician group practices that exclusively contract with Kaiser Foundation Health Plan to meet the health needs of Kaiser Permanente's members.

previously provided comments and recommendations in response to the November 2018 request for information (RFI) on *Developing a Privacy Framework*, and the April 2019 NIST Privacy Framework *Discussion Draft*.

Overall, the preliminary draft Framework provides a good set of guiding principles and structural elements to help organizations build a solid privacy foundation, and to align privacy risks with broader enterprise risks within an organization.

Purpose, Objectives and Scope for the Privacy Framework

NIST should clearly state the purpose and rationale for the Framework. The Executive Summary and the Introductory sections should explain why it is critical to drive better privacy engineering and help organizations protect individuals' privacy. Similarly, the Framework should describe the scope of the document.

We recommend the next version of the Framework include a section devoted to purpose, objectives and scope that discusses how and why a privacy framework can help organizations manage privacy risks, why it will be useful to a wide range of organizations of all sizes, and why it should remain agnostic to any particular technology, sector, law, or jurisdiction.

Privacy Framework Structure and Privacy Risk Management

We applaud NIST's efforts to organize the overall Framework into a model comprising three major components (*Core* – activities and outcomes; *Profiles* – functions, categories and subcategories; and *Implementation Tiers* – processes and resources) and for choosing to focus the draft Framework around Privacy Risk Management. The simplicity of the model allows the draft Framework to define processes and outcomes that support an enterprise's mission and business objectives, cover many existing practices, assist in strengthening individual privacy protections, enable organization use, and facilitate compliance with applicable laws and regulations.

The model also allows organizations to better integrate privacy risks with other business and operational risks within the organization. However, we recommend NIST expand two sections in the next version of the document. Specifically, NIST should include a definition of privacy risk management in the overview and add a discussion of why it is important and how it relates to other risk areas of an organization. Section 1.2 contains a very brief overview of privacy risk management. Given how significant and central this is to the framework, it is important for NIST to expand on this section.

NIST should also consider modifying Section 1.2.1 to focus on Information Security risks and its relationship to Privacy risks, and not limit the discussion to cybersecurity risks (a component of information security). By focusing only on cybersecurity risks, the framework leaves out several other information security components (administrative, physical, technical) that directly relate to, and impact privacy risks. The graph used in this section (venn diagram) that correlates cybersecurity risks with privacy risks should be replaced with a diagram that correlates information security risks with privacy risks.

To be relevant in the context of organizations' respective sectors of the economy, the Framework would benefit from documenting examples of the use of the framework in selected industry sectors – and provide these examples as supplemental materials – to illustrate how components of the Framework (Core, Profiles, Implementation Tiers), and the foundational focus on privacy risk management, apply, in a practical way, to specific sectors. NIST should include the health and health care sector in this supplemental analysis because of its significant legislative, regulatory, and operational privacy achievements over the past twenty (20) years. Creating a cross-reference to national policies, such as HIPAA privacy and security rules, will be a critical component of such an analysis. As a general approach, the draft Framework includes, and does not diverge from, existing privacy policies and practices in the health/health care sector.

Due to its flexible nature, the draft Framework can be integrated into existing requirements and practices. NIST has achieved the intended outcomes related to privacy risk integration, privacy risk management guidance, relationship definition between privacy and cybersecurity risk (however we recommend expanding this relationship to information security), various stakeholder roles' understanding of privacy risks and mitigations, scalable guidance, and a cost-effective implementation.

It is too early to assess whether the proposed Framework would improve the ability of organizations to adapt to and address privacy risks arising from emerging technologies such as Artificial Intelligence (AI), Machine Learning (ML), or Internet of Things devices (IOT). These concepts and technologies are still evolving and not yet widely adopted and implemented. Moreover, a broader legal and regulatory framework for the adoption and use of such innovations does not yet exist.

Core, Profiles and Implementation Tiers of the Privacy Framework

The *Core*, which comprises Functions, Categories, and Sub-Categories, provides a set of activities and outcomes that enable an organizational dialogue about managing privacy risk.

We agree with the five identified Functions, (Identity, Govern, Control and Communicate to manage privacy risks associated with data processing; and Protect, to manage the privacy risks associated with privacy breaches). However, we strongly recommend including three additional functions related to managing privacy breaches – and that would align with Protect. They are: 1) Detect; 2) Respond; and 3) Recover. These are key functions that organizations need to consider when addressing privacy breaches. While they have been incorporated into the Cybersecurity Framework, they are also an integral part of the Privacy Framework.

We are concerned that the *Core* sub-categories in the draft Framework would have the effect of system controls with potentially excessive prescriptive authority built into the design. Organizations should be able to determine the relative risks and assign values to each of the elements independently, consistent with the overall structure.

The draft Framework defines *Profiles* as the representation of privacy outcomes that an organization aims to achieve. In health care, this outcomes-based approach for designing Core

elements is not compatible with the process-based regulatory and compliance regimes enforced by federal, state, and local laws and regulations. The resulting incompatibility will lead to disparate results in scoring and reporting on specific elements and for aggregating items.

Sectoral Concerns

As we previously commented in the Discussion Draft from April 2019, sectoral considerations are critical to the development of the Framework, even as they will complicate its broad application and implementation. Privacy in the health care sector requires balancing multiple interests; moreover, it is governed by multiple, often overlapping state and federal laws and regulations, including but not limited to the HIPAA Privacy Rule. To assist in applying the Framework in our sector, we offer the following principles that seek to address individual privacy, as well as the delivery of safe and effective health care:

- Enable Privacy Protection and Quality Care Delivery: The Framework should enable health care entities to protect patient privacy while also delivering safe and high-quality care. The Framework should promote laws and policies that enable health care organizations to achieve both goals simultaneously. The federal HIPAA Privacy and Security Rules, as well as state laws and regulations, already require providers and certain other entities to protect the privacy and security of individually identifiable health information. At the same time, delivering safe and high-quality health care necessarily uses personal information.
- Harmonize Laws and Regulations: A robust Framework should endorse harmonizing federal, state and local laws and regulations that protect the privacy and confidentiality of individually identifiable health information necessary to provide health services or related products and services.
- **Promote Innovation and Flexibility:** A flexible Framework will promote regulations that do not mandate specific standards, methodologies, technologies, or other prescriptive requirements that can only be updated or changed via new laws or regulations. Flexibility supports innovation, best use of resources, cost effectiveness, and allows organizations to implement systems that best meet their needs.
- Clear and Open Communications with Stakeholders: Confidentiality and trust are core values in the caregiving relationship. The Framework should recognize the need to clearly communicate how information is collected, used, shared and maintained, consistent with applicable laws and regulations. Implementations of the Framework should incorporate and reference the health sector notice requirements as well as the remedies available to stakeholders under applicable laws and regulations.

Specific Comments in Response to the Draft Privacy Framework and Appendices

As requested in the NIST Notice, we have organized our specific comments and recommendations in response to the draft Framework sections utilizing the comment template made available by NIST (attached).

KP Comments NIST Privacy Framework

Conclusion

Kaiser Permanente looks forward to working with NIST on the draft Framework. We appreciate your consideration of our comments. Please feel free to contact me (<u>jamie.ferguson@kp.org</u>; 510.271.5639) or Lori Potter (<u>lori.potter@kp.org</u>; 510-271-6621) if you need additional information.

Sincerely,

Jamie Ferguson

JAFergu

Vice President, Health IT Strategy and Policy

Kaiser Foundation Health Plan, Inc.

Comment	Organization Name	Submitted By	Page #	Line #	Section	Comment	Suggested Change	Type of Comment
#		(Name/Email)				(Include rationale for comment)		(General/Editorial/
								Technical)
1	Kaiser Permanente	Jamie Ferguson	4	119	NA	As noted in our general comment letter,	NIST should clearly state the purpose	General/Editorial
		Jamie.Ferguson@KP.org				overall, the preliminary draft Framework	and rationale for the Framework. The	
						provides a good set of guiding principles	Executive Summary and the	
						and structural elements to help	Introductory sections should explain	
						organizations build a solid privacy	why it is critical to drive better privacy	
						foundation, and to align privacy risks with	engineering and help organizations	
						broader enterprise risks within an	protect individuals' privacy. Similarly,	
						organization. However, the next version	the Framework should describe the	
						of the Framework should include a	scope of the document.	
						section devoted to purpose, objectives		
						and scope.	We recommend the next version of	
							the Framework include a section	
							devoted to purpose, objectives and	
							scope that discusses how and why a	
							privacy framework can help	
							organizations manage privacy risks,	
							why it will be useful to a wide range	
							of organizations of all sizes, and why	
							it should remain agnostic to any	
							particular technology, sector, law, or	
							jurisdiction.	

2 Kaiser	Permanente	Jamie Ferguson Jamie.Ferguson@KP.org	5	153	We applaud NIST's efforts to organize the overall Framework into a model comprising three major components (Core – activities and outcomes; Profiles – functions, categories and subcategories; and Implementation Tiers – processes and resources) and for choosing to focus the draft Framework around Privacy Risk Management. The simplicity of the model allows the draft Framework to define processes and outcomes that support an enterprise's mission and business objectives, cover many existing practices, assist in strengthening individual privacy protections, enable organization use, and facilitate compliance with applicable laws		General
3 Kaiser		Jamie Ferguson Jamie.Ferguson@KP.org	6	196	other business and operational risks	NIST should include a definition of privacy risk management in the overview and add a discussion of why it is important and how it relates to other risk areas of an organization. Section 1.2 contains a very brief overview of privacy risk management. Given how significant and central this is to the framework, it is important for NIST to expand on this section.	Editorial

4 Kaiser Permanente	Jamie Ferguson	6	202	1.2.1	While the model also allows organizations	NIST should also consider modifying	Editorial
	Jamie.Ferguson@KP.org				to better integrate privacy risks with	Section 1.2.1 to focus on Information	
					other business and operational risks	Security risks and its relationship to	
					within the organization, as noted in our	Privacy risks, and not limit the	
					general comment letter, we recommend	discussion to cybersecurity risks (a	
					NIST expand two sections (1.2 and 1.2.1)	component of information security).	
					in the next version of the document.	By focusing only on cybersecurity	
						risks, the framework leaves out	
						several other information security	
						components (administrative, physical,	
						technical) that directly relate to, and	
						impact privacy risks. The graph used	
						in this section (venn diagram) that	
						correlates cybersecurity risks with	
						privacy risks should be replaced with	
						a diagram that correlates information	
						security risks with privacy risks.	

5	Kaiser Permanente	Jamie Ferguson	7	248	1.2.1	Immediately after subsection 1.2.1 and	Add new subsection 1.2.2	Editorial
		Jamie.Ferguson@KP.org				before the current next subsection (1.2.2	Relationship Between Privacy Risk	
						Relationship between Privacy Risk	and Other Business Risks. In this	
						Management and Risk Assessment), we	subsection, discuss HOW other risks	
						recommend NIST add a new section:	in the organization interact with	
						"1.2.2 Relationship Between Privacy Risk	privacy risks, the importance of an	
						and Other Business Risks," and discuss in	integrated, comprehensive risk	
						it HOW other risks in the organization	management strategy that includes	
						interact with privacy risks, the importance	privacy risks along with other risks,	
						of an integrated, comprehensive risk	and provide examples of the	
						management strategy that includes	interactions between various risks	
						privacy risks along with other risks, and	within an organization.	
						provide examples of the interactions		
						between various risks within an		
						organization.		
6	Kaiser Permanente	Jamie Ferguson	7	239	1.2.1	Call out for "problematic data action"	Expand on "problematic data action"	Editorial
		Jamie.Ferguson@KP.org					in a text box on page 7.	
7	Kaiser Permanente	Jamie Ferguson	7	248	1.2.2	The explanation on the relationship	Provide more substance and	General
		Jamie.Ferguson@KP.org				between these two concepts, Privacy Risk	examples on the relationship	
						Management and Risk Assessment, needs	between these two concepts (Privacy	
						more substance and examples.	Risk Management and Risk	
							Assessment) in this subsection 1.2.2.	

8 Kaiser Permanente	Jamie Ferguson Jamie.Ferguson@KP.org	7	249	1.2.2	organizational set of processes that helps organizations to understand how their systems, products, and services may create problems for individuals and how to develop effective solutions to manage such risks. Privacy risk assessment is a sub-	Include a subset of this statement in a text box to emphasize: "Privacy risk assessments can help an organization understand in a given context the values to protect, the methods to employ, and the way to balance implementation of different types of measures."	Editorial
9 Kaiser Permanente	Jamie Ferguson Jamie.Ferguson@KP.org	7	278	1.2.2	"Privacy risk assessments help organizations distinguish between privacy risk and compliance risk" - these are not always mutally exclusive.		General

10 Kaiser Permanente	Jamie Ferguson	7	284	1.2.2	As stated in our general comment letter,	The Framework would benefit from	General/Editorial
	Jamie.Ferguson@KP.org				_	documenting examples of the use of	,
						the framework in selected industry	
					economy, the Framework would benefit	sectors - and provide these examples	
					from documenting examples of the use of	1	
					the framework in selected industry	illustrate how components of the	
					sectors – and provide these examples as	Framework (Core, Profiles,	
						Implementation Tiers), and the	
					how components of the Framework	foundational focus on privacy risk	
					(Core, Profiles, Implementation Tiers),	management, apply, in a practical	
					and the foundational focus on privacy risk		
					management, apply, in a practical way, to	include the health and health care	
					specific sectors. NIST should include the	sector in this supplemental analysis	
					health and health care sector in this	and create a cross-reference to	
					supplemental analysis because of its	national policies such as HIPAA	
					significant legislative, regulatory, and	privacy and security rules.	
					operational privacy achievements over		
					the past twenty (20) years. Creating a		
					cross-reference to national policies, such		
					as HIPAA privacy and security rules, will		
					be a critical component of such an		
					analysis. As a general approach, the draft		
					Framework includes, and does not		
					diverge from, existing privacy policies and		
					practices in the health/health care sector.		
							1

11 Kaiser Permanente	Jamie Ferguson	7	284	1.2.2	As stated in our general comment letter,	We recomment expanding this	General/Editorial
	Jamie.Ferguson@KP.org				due to its flexible nature, the draft	relationship to information security.	
					Framework can be integrated into		
					existing requirements and practices. NIST		
					has achieved the intended outcomes		
					related to privacy risk integration, privacy		
					risk management guidance, relationship		
					definition between privacy and		
					cybersecurity risk (however we		
					recommend expanding this relationship		
					to information security), various		
					stakeholder roles' understanding of		
					privacy risks and mitigations, scalable		
					guidance, and a cost-effective		
					implementation.		
12 Kaiser Permanente	Jamie Ferguson	7	284	1.2.2	As noted in our general comment letter,	NA	General
	Jamie.Ferguson@KP.org				tt is too early to assess whether the		
					proposed Framework would improve the		
					ability of organizations to adapt to and		
					address privacy risks arising from		
					emerging technologies such as Artificial		
					Intelligence (AI), Machine Learning (ML),		
					or Internet of Things devices (IOT). These		
					concepts and technologies are still		
					evolving and not yet widely adopted and		
					implemented. Moreover, a broader legal		
					and regulatory framework for the		
					adoption and use of such innovations		
					does not vet exist		

13	Kaiser Permanente	Jamie Ferguson	9	312	2.1	Modification of Figure 4	Consider modifying Figure 4 to show	Technical
		Jamie.Ferguson@KP.org					the grouping of Identity-P, Govern-P,	
							Control-P and Communicate-P as	
							managing privacy risks associated	
							with processing, and Protect-P as	
							managing the privacy risks associated	
							with privacy breaches.	
14	Kaiser Permanente	Jamie Ferguson	9	313	2.1	Emphasis	Emphasize the distinction and	Technical
		Jamie.Ferguson@KP.org					interaction between Control-P and	
							Protect-P (i.e., Control-P is more of	
							the administrative safeguards and	
							Protect-P is more of the technical	
							safeguards.)	

15	Kaiser Permanente	Jamie Ferguson	9	314	2.1	As noted in our general comment letter.	We strongly recommend including	Editorial/Technical
15	Kaiser Permanente	Jamie Ferguson Jamie.Ferguson@KP.org	9	314		As noted in our general comment letter, we agree with the five identified Functions, (Identity, Govern, Control and Communicate to manage privacy risks associated with data processing; and Protect, to manage the privacy risks associated with privacy breaches). However, we strongly recommend including three additional functions related to managing privacy breaches — and that would align with Protect. They are: 1) Detect; 2) Respond; and 3) Recover. These are key functions that organizations need to consider when addressing privacy breaches. While they	We strongly recommend including three additional functions related to managing privacy breaches – and that would align with Protect. They are: 1) Detect; 2) Respond; and 3) Recover. These are key functions that organizations need to consider when addressing privacy breaches. While they have been incorporated into the Cybersecurity Framework, they are also an integral part of the Privacy Framework.	Editorial/Technical
16	Kaiser Permanente	Jamie Ferguson Jamie.Ferguson@KP.org	9	335		organizations need to consider when	As recommended above, NIST should consider adding three additional	Editorial/Technical
							Functions here: 1) Detect-P; 2) Respond-P; and 3) Recover-P as these three additional functions deal with what happens with respect to privacy risk management AFTER there is a privacy incident.	

17	Kaiser Permanente	Jamie Ferguson Jamie.Ferguson@KP.org	9	335		As stated in our general comment letter, we are concerned that the Core subcategories in the draft Framework would have the effect of system controls with potentially excessive prescriptive authority built into the design. Organizations should be able to determine the relative risks and assign values to each of the elements independently, consistent with the overall structure.	NA	General
18	Kaiser Permanente	Jamie Ferguson Jamie.Ferguson@KP.org	9	335		As stated in our general comment letter, the draft Framework defines Profiles as the representation of privacy outcomes that an organization aims to achieve. In health care, this outcomes-based approach for designing Core elements is not compatible with the process-based regulatory and compliance regimes enforced by federal, state, and local laws and regulations. The resulting incompatibility will lead to disparate results in scoring and reporting on specific elements and for aggregating items.	NA	General
19	Kaiser Permanente	Jamie Ferguson Jamie.Ferguson@KP.org	10	356	2.1	Control-P emphasis	Emphasize the distinction and interaction between Control-P and Protect-P (i.e., Control-P is more of the administrative safeguards and Protect-P is more of the technical	Technical

20	Kaiser Permanente	Jamie Ferguson Jamie.Ferguson@KP.org	10	368	2.1	Protect-P emphasis	Emphasize the distinction and interaction between Control-P and Protect-P (i.e., Control-P is more of the administrative safeguards and Protect-P is more of the technical safeguards.)	Technical
21	Kaiser Permanente	Jamie Ferguson Jamie.Ferguson@KP.org	10	373	2.2	Earlier in the document NIST states that an organization should develop a current profile and a target profile to identify needed improvements. The first step would be to inquire, to what would a profile be applied? Smaller entities without subsidiaries or regional operational differences or regional systems or state laws could, conceivably, choose to apply its selected profile against the entire organization's privacy activities, but throw in any other element and it becomes a bit more challenging.	Provide examples of a small, medium and large entity and application of the profile.	
22	Kaiser Permanente	Jamie Ferguson Jamie.Ferguson@KP.org	10	373	2.2	If systems/solutions are conducting the "data processing" is the profile to be applied by individual systems? This appears to be a conceivable approach as the Framework calls out the SDLC process and integration of the profile into it.		General/Editorial

23	Kaiser Permanente	Jamie Ferguson Jamie.Ferguson@KP.org	10	373	2.2	Profiles will be important components to help address actions that need to be taken, from a privacy risk management standpoint, after a privacy incident has occurred.	Consistent with the recommendations above regarding the need to add three new Functions (Detect-P, Respond-P, Recover-P), similarly here there should be Profiles added to address these three new Functions.	Editorial/Technical
24	Kaiser Permanente	Jamie Ferguson Jamie.Ferguson@KP.org	10	373	2.2	The draft Framework defines Profiles as the representation of privacy outcomes that an organization aims to achieve. In health care, this outcomes-based approach for designing Core elements is not compatible with the process-based regulatory and compliance regimes enforced by federal, state, and local laws and regulations. The resulting incompatibility will lead to disparate results in scoring and reporting on specific elements and for aggregating items.	NA	General
25	Kaiser Permanente	Jamie Ferguson Jamie.Ferguson@KP.org	11	397	2.3	While the four Tiers seem reasonable, they are simply listed in the document with little information about them.	It will be valuable to have a brief description of each of the four proposed Tiers - similar to the descriptions of the proposed Functions in the earlier sections.	General/Editorial

26 Kaiser Permanente	Jamie Ferguson	12	414	3.0	As stated in our general comment letter,	The Framework would benefit from	General/Editorial
	Jamie.Ferguson@KP.org				to be relevant in the context of	documenting examples of the use of	
					organizations' respective sectors of the	the framework in selected industry	
					economy, the Framework would benefit	sectors - and provide these examples	
					from documenting examples of the use of	as supplemental materials - to	
					the framework in selected industry	illustrate how components of the	
					sectors – and provide these examples as	Framework (Core, Profiles,	
					supplemental materials – to illustrate	Implementation Tiers), and the	
					how components of the Framework	foundational focus on privacy risk	
					(Core, Profiles, Implementation Tiers),	management, apply, in a practical	
					and the foundational focus on privacy risk	way, to specific sectors. NIST should	
					management, apply, in a practical way, to	include the health and health care	
					specific sectors. NIST should include the	sector in this supplemental analysis	
					health and health care sector in this	and create a cross-reference to	
					supplemental analysis because of its	national policies such as HIPAA	
					significant legislative, regulatory, and	privacy and security rules.	
					operational privacy achievements over		
					the past twenty (20) years. Creating a		
					cross-reference to national policies, such		
					as HIPAA privacy and security rules, will		
					be a critical component of such an		
					analysis. As a general approach, the draft		
					Framework includes, and does not		
					diverge from, existing privacy policies and		
					practices in the health/health care sector.		
					Ţ,		

27	Kaiser Permanente	Jamie Ferguson Jamie.Ferguson@KP.org	12	437	Mapping to industry-specific national privacy "frameworks," such as HIPAA (for health care) will be particulary helpful in this section, as a way of contextualizing the applicability of the framework to specific industry sectors.	Include mapping to existing industry-specific national "frameworks," legal and regulatory requirements, standards, etc. Consider adding a text box to emphasize the adoption (or development, as applicable) of consensus-based standards, guidelines, and practices.	General/Editorial
28	Kaiser Permanente	Jamie Ferguson Jamie.Ferguson@KP.org	13	470	One element missing from Figure 6 and the entire discussion on Strengthening Accountability is the depiction of the external drivers/forces affecting the internal elements in the iterative cycle being described. Highlighting these external forces, including national and jurisdictional laws and regulations, as well as new consumer expectations, will be beneficial in this section.	forces, including national and jurisdictional laws and regulations, as well as consumer expectations.	General/Editorial
29	Kaiser Permanente	Jamie Ferguson Jamie.Ferguson@KP.org	14	475	The "ready, set, go" model seems a bit simplistic for a national privacy framework. Most organizations have more complex processes that are difficult to fit into a "ready, set, go" conceptualization. While the simplicity of the model has some appeal, components are missing for what happens before the "ready" and after the "go" (e.g., evaluation, feedback, remediation.)	Consider adding components to address what happens before the "ready" and after the "go" (evaluation/feedback/remediation).	General/Editorial

30 Kaiser Permanente	Jamie Ferguson Jamie.Ferguson@KP.org	15	525		We appreciate NIST including this section dealing wit hthe relationship between the Privacy Framework and the SDLC.		General
31 Kaiser Permanente	Jamie Ferguson Jamie.Ferguson@KP.org	17	596		This section should not be limited to "buying" decisions, but to all externally contracted services. Profiles could be standardized across business agreements of many kinds.	The 3.6 section header and both paragraphs - language needs to be changed to "buying and any other externally contracted service" in all instances.	Editorial
32 Kaiser Permanente	Jamie Ferguson Jamie.Ferguson@KP.org	18		х А	Appendix A covers topics around implementation, scalability, alignment, and roles. It does not cover the topic of "flexibility" and how the model can be flexible so as to allow organizations to contextualize it within their respective sectors. For example, "Table 1 - Privacy Framework Function and Category Unique Identifiers," which provides a very detailed and complete set of Functions, Categories and Sub-Categories, should allow organizations to at least add industry-specific categories and sub-categories, if not additional functions.	Include the topic of "flexibility" and how the model can be flexed for organizations to contextualize, including allowing organizations to add industry-specific categories, subcategories, and additional functions. Additionally, as stated in other section comments, NIST can greatly add value if it would develop and document examples of how to apply the Framework to industry-specific sectors (such as health care). Those use cases can be provided as Supplemental information in additional appendices to the Framework document.	General/Editorial