Department of Defense (DoD) Achieving Federal/Commercial Spectrum Sharing VCAT 2014





Spectrum Policy and Programs

8 Oct 2014





Purpose

Provide use cases to identify requirements for a trusted measures and metrics environment in the development of electromagnetic spectrum sharing solutions



DoD CIO

DoD Perspective on Spectrum Sharing

- DoD depends on the electromagnetic spectrum (EMS) for operational effectiveness due to increased use of data and automation on the battlefield.
- Simply reallocating DoD to new frequency bands is an incomplete solution
- Sharing is an essential part of maximizing EMS access for all users including DoD
- Development of efficient, flexible, adaptable and agile spectrum sharing technologies will improve DoD's operational effectiveness
- Spectrum sharing technologies require robust implementations that are validated through trusted tests in a realistic environment.
- Spectrum sharing must include protections for DoD operations and classified information

DoD CIO

National Advanced Spectrum and Communications Test Network (NASCTN

DoD Requirements for NASCTN with the Center for Advanced Communications:

- Enable a <u>trusted capability</u> for federal, academic, and industry spectrum users to facilitate spectrum sharing studies; optimize access to engineering capabilities; and engage federal, academic, and industry spectrum users in active collaboration;
 - Need impartiality
 - Mutual agreement
 - Sound engineering
- <u>Protect information</u> whether proprietary, classified, and sensitive, pursuant to applicable agreements, regulations, and statutes while facilitating maximum dissemination of controlled information;
- Provide a <u>source</u> for EMS test data, analyses, and reports that can be made available to federal, academic, and industry spectrum users to assist in testing, technology assessments, and other research; and
- Facilitate <u>coordination</u>, <u>rapid access</u>, <u>and engagement</u> of stakeholder engineering capabilities.

Use Case Analysis

- Three use cases have been selected to provide a "thought exercise" for your discussion on identification of requirements for trusted testing that represent current real issues
- The use cases represent a range of potential efforts that NASCTN and CAC may become engaged in
- Each use case provides a background, issues/risks, key tasks and solution requirements

3.5 GHz Sharing Use Case Analysis

Description

- The band is being studied for "shared use" as part of the National Broadband Plan
- The band is allocated to Radiolocation and Aeronautical Radio-navigation and is used by mission critical Navy radars, with some Army/Marine Corps systems
- DoD must maintain full access to this band
- Simplicity of 3.5 GHz band use makes it a logical resource to share

Key Tasks

- Sharing estimations and calculations must be validated with accurate measurements
- Sharing information to resolve issues must protect proprietary and classified
- Increased coordination (both internal to DoD and externally to commercial enterprises) on planned 3.5 GHz testing

Issue/Risk

- These radars are part of the defense plan for the continental US
- Initial proposed sharing methodology is complex with several challenges
- Operational security issues are significant
- Organizational distrust is impacting cooperation
- Systems are highly classified
- Commercial systems to share the band have yet to be designed

Solution Requirements

- Protected environment to work with classified and proprietary information
- Validate proposed propagation models
- Ensure accurate measures and agreed metrics
- Provide commercial systems metrics to ensure incumbents are protected

Spectrum Sharing Determination Use Case Analysis

Description

- Increased demand on the electromagnetic spectrum requires more users to have access to more spectrum
- DoD must not lose spectrum in order to maintain its operational effectiveness
- Sharing of the resource between current and future users is complex
- Trust and accurate measurements and metrics is essential to working out sharing agreements

Key Tasks

- Trusted engineering up front first
 - Agreed measures
 - Agreed metrics
- Protect classified and proprietary information
- Cooperative cross federal agency and commercial enterprise spectrum sharing test approach
- Recommend technology improvement to promote sharing
- Provide scientifically based information and data to the spectrum regulatory bodies

Issue/Risk

- Lack of transparency and organizational distrust impedes progress
- Independent non-cooperative testing cost DoD both resources and impact
- Key commercial equipment and future DoD systems are not developed at the time of the sharing agreements are being sought
- Decision makers are not being provided the best scientific based information to support the regulatory processes

Solution Requirements

- Unbiased and trusted test environment
- Optimized test scenarios by leveraging the optimum available facility for measures
- Advise when agreed metrics are not met
- Coordination with Federal regulatory processes

"Model City" Use Case Analysis

Description

- Model City is a concept developed by PCAST* for a federal and commercial test capability
- Model City will provide a capability for testing and evaluating new spectrum dependent technologies in a metropolitan environment based on software controlled waveforms and environment
- Initial focus will be on advanced capabilities for LTE; however, any spectrum dependent technology could be tested

Issue/Risk

- Model City promotes a 'wild-wild-west' approach to proving technology capabilities
- Promotes uninformed decision making due to unproven test environment
- No one city can provide a model for all city operating environments
- Role in regulatory advise is not defined

Key Tasks

- Each Model City environment must be defined
- Model City must maintain scientific rigor
- Objectivity and trust must be proven out with agreed metrics and measures prior to influencing political or regulatory structures.
- Cost must be supported by commercial activities

Solution Requirements

- Ensure regulatory recommendations are backed by accurate and repeatable measures and metrics
- Properly define the operating environment of each city that is modeled

*PCAST = President's Council of Advisors on Science and Technology

Summary

- Sharing of the electromagnetic spectrum promotes a strong economy and operational effectiveness for DoD
- Use case "thought exercise" shows the value of using trusted testing (impartial scientifically based information)
- NASCTN and CAC provide a unique approach to the trusted testing while addressing DoD operational concerns

Trusted Engineering Up Front First to Optimize Sharing Solutions for the Future