

Executive Summary And Introduction

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Envisioning a Better Outcome

- The situation:
 - Communities are overwhelmed with issues, policies, and regulations that need to be addressed.
 - Each demands time and investment to resolve.
 - Dealing with low probability-high consequence hazard events is often a low priority unless recent events focus community interests.
- The way forward:
 - Resilience planning allows community recovery to be rapid and even improve the built environment.
 - It should be part of normal planning and operations.



Envisioning a Better Outcome: Cedar Rapids, Iowa

- The city has multiple hazards, including floods and tornadoes.
- The city is downstream from a nuclear power plant, so evacuation plans were developing in case there was ever an event at the plant.
- A flood crested at 31 Feet in 2008, well above the 500-yr flood level.
- The evacuation plan was used to move all residents to safety during the flood of 2008 – no lives were lost.
- Following the flood, the community developed a Recovery and Reinvestment Plan, with 3 focus areas:
 - - Improve (mitigate) flood protection - with an interim and long term plans
 - - Reinvest – improve housing, neighborhoods, businesses to make area highly attractive
 - - Rebuild – rebuild better with construction that is flood resistant and sustainable
- <http://www.cedar-rapids.org/city-news/flood-recovery-progress/floodrecoveryplans/Pages/default.aspx>

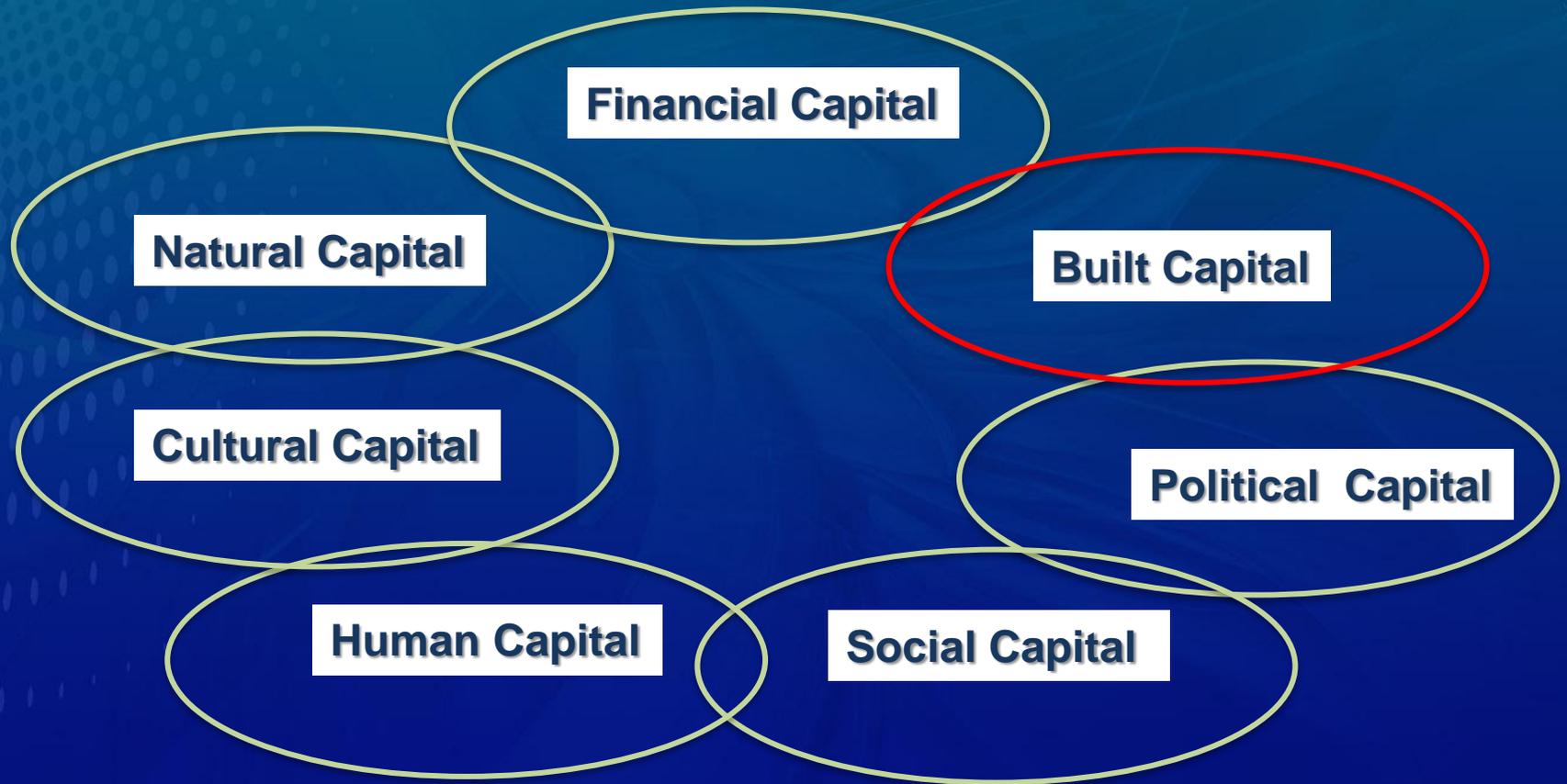


The Resilient Community

- Community resilience requires a governance structure that sets direction and provides services, and a built environment that supports the community's social institutions.
- Short term plans for emergency and interim solutions can be implemented if the event occurs tomorrow.
- Long term plans provide the roadmap for achieving community resilience.
- Resilience begins by envisioning a better outcome, understanding your community, developing a resilience plan, and initiating implementation.



Community Capitals Framework



Based on: Flora et al, 2008



Community Resilience of the Built Environment

- Built environment includes
 - Buildings and facilities
 - Physical infrastructure for power, communication, transportation, water, wastewater systems
- Framework addresses the performance of all physical systems at the community level and how they support social functions, especially during recovery
 - Prior - **planning**, preparedness, **mitigation**, **design**, **construction**
 - Post - response, **reconstruction**, **relocation**, **recovery of function**



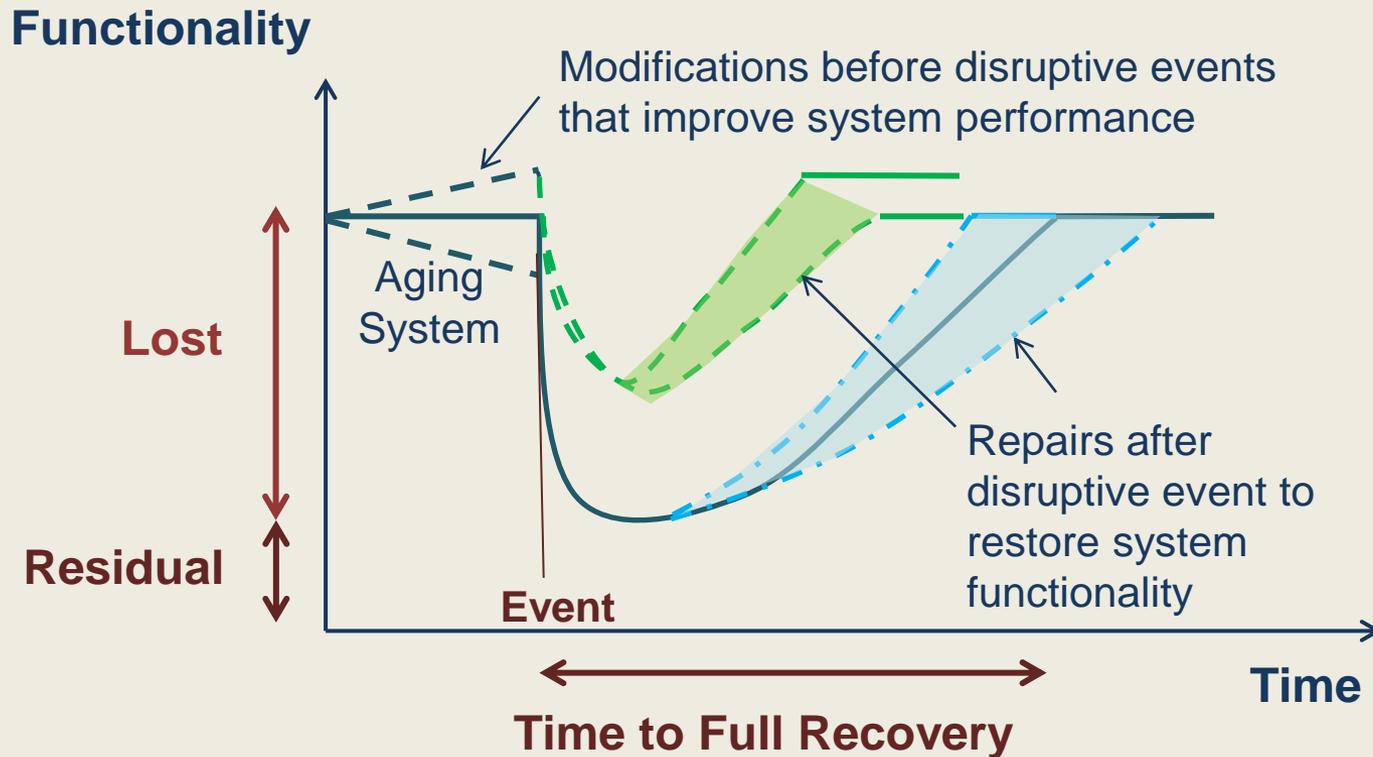
Community Resilience and Other National Programs

- FEMA Mitigation Planning
 - Plans prepared for FEMA by emergency management office for mitigation grant requests.
- DHS National Preparedness – Roles and Responsibilities of local, state, federal programs
 - Prevention, Protection, Mitigation, Response, Recovery
- NIST Disaster Resilience Framework
 - Transformative process for the community
 - Prioritized development and recovery plan for built environment
 - Supports social needs during recovery



Resilience Concept

- Maintain acceptable levels of functionality during and after disruptive events
- Recover full functionality within a specified period of time



Adapted from Bruneau, 2003 and McDaniels, 2008



Developing a Community Resilience Plan

- Striving for community disaster resilience need not be expensive, but the process is unique for each community and will take time both to implement and to accrue benefits.

Establish Core Resilience Team

Characterize Social Community

- Identify key social needs

Characterize Built Community

- Identify key physical infrastructure clusters

Develop Community Resilience Plan

- Establish community performance goals based on social community
- Identify hazards and levels
- Determine anticipated performance
- Complete performance matrix
- Identify and prioritize gaps in performance

Implement Non-Construction Strategies

Implement Construction Strategies



Framework - Overview Chapters

- Executive Summary
- Ch. 1: Introduction
- Ch. 2: The Social Context for Community Resilience
 - Social Community and Links to the Built Environment
- Ch. 3: Community Disaster Resilience for the Built Environment
 - Performance Goals
 - Mitigation and Recovery Strategies
- Ch. 4: Dependencies and Cascading Effects
 - Internal, External, Time, Space, Source
- Ch. 10: Community Resilience Metrics



Framework - Infrastructure Chapters

- Ch. 5: Buildings

Typical

- Systems (Schools, Healthcare, Governance...)
 - Performance Goals
 - Regulatory Environment, Codes and Standards
 - Strategies for Implementation
- Ch. 6: Transportation Systems
 - Ch. 7: Energy Systems
 - Ch. 8: Communications and Information Systems
 - Ch. 9: Water and Wastewater Systems



Breakout Topics

- Executive Summary
 - Clear understanding of Framework goals and benefits
 - Actions required
 - What is needed to encourage your community to use the Framework

