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RE: Comments of ACT | The App Association, Evaluating and Improving NIST Cybersecurity Resources: The Cybersecurity Framework and Cybersecurity Supply Chain Risk Management, 87 FR 9579

Introduction and General Views of ACT | The App Association

ACT | The App Association writes to provide input to the National Institute of Standards and Technology (NIST) in response to its request for information to aid in updating the NIST Cybersecurity Framework to account for the changing landscape of cybersecurity risks, technologies, and resources.¹

The App Association represents more than 5,000 app companies and technology firms that create the apps used on mobile devices around the globe. Today, the value of the ecosystem the App Association represents—which we call the app economy—is approximately \$1.7 trillion and is responsible for 5.9 million American jobs. As the world has quickly embraced mobile technology, our member companies have been creating innovative solutions that power the growth of the internet of things (IoT) across modalities and segments of the economy. We applaud NIST's efforts to understand the supply chain risks and the future cybersecurity investment needed across emerging technology areas. We believe that NIST is well-positioned to serve as a leader and coordinator within the U.S. government with respect to realizing a more safe and productive tech economy, and that this request for information takes an important step in establishing this role.

The App Association urges NIST to prioritize the following regarding scope and approach of the NIST Cybersecurity Framework and Supply Chain Risk Management process:

 Adopting a simplistic approach that easily aligns with other resources, mitigating barriers to effective risk management and compliance efforts

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¹ 87 FR 9579.

- Utilizing public-private partnerships and collaborations to mitigate security risk to the supply chain
- Continuing to focus on support for small businesses
- Leveraging technical measures like encryption to ensure data privacy
- Promoting the Cybersecurity Framework both domestically and abroad

Adopting a simplistic approach that easily aligns with other resources, lessening barriers to effective risk management, and compliance efforts

In general, the App Association continues to advocate for the development of frameworks that will responsibly support the development, availability, and use of innovations across the app ecosystem. Small app companies and connected device makers are increasingly threatened by cyber-based attacks. With fewer resources than larger entities, small companies need clear guidance on where and how to share cyber threat information. Key NIST efforts, like the NIST Cybersecurity Framework, the NIST Secure Software Development Framework, and others influenced by NIST's approach have embraced a scalable cybersecurity risk management approach generally which offers a feasible approach for smaller entities. As the digital economy continues to expand, powered by smaller organizations that develop software apps, fluid bidirectional sharing of information between and among these entities and the government will be crucial.

Utilizing public-private partnerships and collaborations to mitigate security risk to the supply chain

Public-private partnerships are a useful vehicle for cooperation on ways to confront both current and emerging cyber-based threats and facilitate the ability to rapidly change in response to ever-developing risks. The NIST Cybersecurity Framework should endorse and promote public-private partnerships as a tool to address risks to emerging technology areas. Additionally, the voluntary timely sharing of cybersecurity threat indicators among organizations from both the public and private sector will be crucial in the detection, mitigation, and recovery of cybersecurity threats, particularly with the rise of IoT. These organizations, from the most formal to those more loosely organized, can be of assistance to organizations looking to improve their cybersecurity posture through the sharing of threat information. For example, Information Sharing Analysis Organizations (ISAOs), which are envisioned in Executive Order 136912 to be formed to fulfill the needs of unique communities large and small, sometimes across economic segments. ISAOs, as a complement to Information Sharing Analysis Centers (ISACs),

² Executive Order 13691, Promoting Private Sector Cybersecurity Information Sharing (Feb. 13, 2015), https://www.whitehouse.gov/the-press-office/2015/02/13/executive-order-promoting-private-sector-cybersecurityinformation-shari.

are expected to help address the resource limitations of small businesses as well as the convergence of business models that may make it difficult to determine the best way to engage in information sharing. We encourage NIST to ensure that these key fora are supported in its report to Congress.

Continuing to focus on support for small businesses

The App Association strongly supports NIST's attention on small business outreach in its development and promotion of the Cybersecurity Framework. Across sectors and use cases, it is more important than ever for NIST to help small businesses across America improve their cybersecurity risk management posture. NIST outreach efforts, such as listening sessions employed in the past, will be an important outreach tool and feedback loop to address issues related to uptake and utilization. The App Association also supports the development of starter framework profiles and other tools to simplify and streamline use of the Cybersecurity Framework.

Leveraging technical measures like encryption to ensure data privacy

While the rise of the internet of things holds great promise, it also raises more security threats due to a broadened attack vector, necessitating more evolved and dynamic risk management practices. No data is more important to Americans than their own personal information. Our members appreciate this and put extensive resources into ensuring the security and privacy of end-user data to earn and maintain the trust the market demands.

End-user education is a crucial aspect of improving cybersecurity in IoT because many cyber-based attacks are preventable. In evaluating and improving the Cybersecurity Framework, we urge NIST to address how the U.S. government can inform end users across the business and consumer communities of steps to take to ensure that proper cyber "hygiene" is impressed.

The App Association supports fully leveraging technical measures including end-to-end encryption as a critical element to protecting data broadly, enabling key segments of the economy—from banking to national security to healthcare—by protecting access to, and the integrity of, data. Encryption's role should not be understated – without encryption, entire economies and industries are put at a significantly heightened risk of their data being compromised. NIST itself currently plays an important role in promoting the use of encryption. NIST's Computer Security Resource Center (CSRC) facilitates broad sharing of information security tools and practices, provides a resource for information security standards and guidelines, and identifies key security web resources to support users in industry, government, and academia.³ NIST also provides the Cryptographic

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³ See http://csrc.nist.gov/.

Module Validation Program (CMVP) that validates cryptographic modules to Federal Information Processing Standards (FIPS) 140-1 Security Requirements for Cryptographic Modules, and other FIPS cryptography-based standards.⁴

Despite the important role encryption plays, some interests persist in demanding that backdoors be built into encryption for the purposes of lawful access. We reject such proposals as mandates that degrade the safety and security of consumers. Worse still, these backdoors could create vulnerabilities that are guaranteed to be exploited by state-backed hackers and criminals. The App Association strongly believes that NIST should recognize the vital role encryption and other technical measures play in securing the data that makes IoT so invaluable and commit to preserving the availability of these tools.

Promoting the Cybersecurity Framework both domestically and abroad

In short, while NIST's comprehensive Framework provides key resources to mitigate cyber threats for a myriad of institutions and industries, it is only as good as the number of entities that know about it. The App Association appreciates NIST's investment in promoting usage of the Cybersecurity Framework, while also educating small businesses on how to use it effectively. We encourage NIST and other U.S. government partners to increase investments in promoting the adoption and use of the Cybersecurity Framework both domestically and internationally. A collaborative approach that prioritizes engagement with international stakeholders—including governments, industry, and civil society—creates a more inclusive Framework and could set a foundation for future international standards on cyber safety.

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⁴ See http://csrc.nist.gov/groups/STM/cmvp/.

Conclusion

The App Association appreciates the opportunity to provide input on NIST Cybersecurity Framework and supply chain management and looks forward to continued collaboration with NIST and other U.S. governmental partners.

Sincerely,

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