August 10, 2015

Comment Template for NISTIR 8074 Volume 1, Report on Strategic U.S. Government Engagement in International Standardization to Achieve U.S. Objectives for Cybersecurity (Draft)

#	SOURCE	TYPE i.e., Editorial Minor Major	PAGE; LINE # etc.	RATIONALE for CHANGE	PROPOSED CHANGE (specific replacement text, figure, etc. is required)
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	Major	Page 3, line 97,	The current text (as posted on	Add the following bullet to page 3 as the second sub-bullet of line 4:
		introduction's	http://csrc.nist.gov/publications/PubsDrafts.html) fails to require non-	
		objective #4	discriminatory standards. Open source software (OSS) may be defined	- Ensuring that standards developed and used do not discriminate against
			as software that may be used, copied, modified, and redistributed. OSS	open source software, e.g., by ensuring to the extend practical that
			is the #1 or #2 solution in a large number of markets. US government	standards required or co-developed by the U.S. government meet the
			OMB memo M-04-16	Open Source Initiative "Open Standards Requirement" for non-
			(https://www.whitehouse.gov/omb/memoranda_fy04_m04-16) makes	discrimination.
			it clear that US government agencies must not discriminate against open	
			source software. However, a standard can be developed so that it	
			cannot be implemented by OSS, and some organizations have a financial	
1			incentive to encourage the development of standards that discriminate	
			against the use of competing OSS products. The US government should	
			not require discriminatory standards or aid their development.	
			Requiring the use or developing discriminatory standards would be	
			contrary to US policy, as well as being unwise since discriminatory	
			standards would inhibit competition (ultimately raising costs to the US	
			government).	
			As this is a well-known issue, the Open Source Initiative (OSI) has	
			developed an "open standards requirement" which is available here:	
			http://opensource.org/osr-intro	
		Page 13	See the previous comment (#1) on requiring non-discriminatory	Modify recommendation 7 by adding a new last bullet as follows:
2			standards. This needs to be implemented as a recommendation, not	- The USG should work to ensure that when it funds or influences
2			merely an unachieved objective.	development the resulting standards do not discriminate against open
				source software implementations.
		Page 13	See the previous comment (#1) on requiring non-discriminatory	Modify recommendation 8 by adding a new bullet after the current first
			standards. This needs to be implemented as a recommendation, not	bullet as follows:
3			merely an unachieved objective.	
				- The USG should avoid using standards that discriminate against open
				source software implementations.
		Page 10,	Many SDOs (IETF, OASIS, Open Group, etc.) provide free access to the	Add just before third paragraph (line 394) on page 10:
		Participation/T	standards developed under their auspices. However, a few SDOs	
		raining/Educati	encourage governments to self-fund the development of standards, and	If governments help to pay for development of a standard, they should
		on	then require the government and its suppliers to pay again for access	press to have the results freely available through the Internet (as is
			what they first paid to develop. This publishing model was justifiable	standard practice for many SDOs). Typically this should be required
			when there were only a few standards and paper publication was	before the work begins. Free availability has a variety of advantages, e.g.,
			necessary. However, today there are many more standards and	it increases access of standards to small businesses (enabling innovation).
			electronic files are more convenient. Standards authors are typically	In general, free availability enables more equal access and avoids having

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				paid by organizations other than SDOs to do the work, so there is little justification for giving funding to SDOs for authoring that they are not doing. Many standards (e.g., the Common Criteria and Ada) have been developed with government funds and released at no charge from SDOs that often charge large fees for access, but free access requires that the government demand it, often before the work begins. If the government pays people to develop a standard, it should press to have the results freely available over the Internet, to enable more equal access and avoid paying for the same thing multiple times.	