2017–2018 Baldrige Performance Excellence Framework (Education)

Education Criteria Commentary

This commentary provides brief summaries of the Baldrige Education Criteria for Performance Excellence categories and items. It also includes examples and guidance to supplement the notes that follow each Criteria item in the Baldrige Excellence Framework (Education) booklet. For additional free content, and to purchase the booklet, see https://www.nist.gov/baldrige/publications/baldrige-excellence-framework.

Organizational Profile

Your Organizational Profile provides a framework for understanding your organization. It also helps you guide and prioritize the information you present in response to the Education Criteria items in categories 1–7.

The Organizational Profile gives you critical insight into the key internal and external factors that shape your operating environment. These factors, such as your organization's vision, values, mission, core competencies, competitive environment, and strategic challenges and advantages, impact the way your organization is run and the decisions you make. As such, the Organizational Profile helps you better understand the context in which you operate; the key requirements for current and future organizational success; and the needs, opportunities, and constraints placed on your management systems.

P.1 Organizational Description

Purpose

This item addresses the key characteristics and relationships that shape your organizational environment. The aim is to set the context for your organization.

Commentary

Understand your organization. The use of such terms as *vision, values, mission,* and *core competencies* varies depending on the organization, and you may not use one or more of these terms. Nevertheless, you should have a clear understanding of the essence of your organization, why it exists, and where your senior leaders want to take it in the future. This clarity enables you to make and implement strategic decisions affecting your organization's future.

Understand your core competencies. A clear identification and thorough understanding of your organization's core competencies are central to success now and in the future and to competitive performance. Executing your core competencies well is frequently a market differentiator. Keeping your core competencies current with your strategic directions can provide a strategic advantage, and protecting intellectual property contained in your core competencies can support your organization's future success.

Understand your regulatory environment. The regulatory environment in which you operate places requirements on your organization and affects how you run it. Understanding this environment is key to making effective operational and strategic decisions. Furthermore, it allows you to identify whether you are merely complying with the minimum requirements of applicable laws, regulations, and standards of practice or exceeding them, a hallmark of leading organizations and a potential source of advantage.

Identify governance roles and relationships. Role-model organizations—whether they are public or private, or are forprofit or nonprofit—have well-defined governance systems with clear reporting relationships. It is important to clearly identify which functions are performed by your senior leaders and, as applicable, by your governance board and parent organization. Board independence and accountability are frequently key considerations in the governance structure.

Understand the role of suppliers. In most organizations, suppliers play critical roles in processes that are important to running the organization and to maintaining or achieving a sustainable competitive advantage. Supply-chain requirements might include on-time or just-in-time delivery; flexibility; variable staffing; research and design capability; innovation of processes, programs, or services; and customized services.

P.2 Organizational Situation

Purpose

This item asks about the competitive environment in which your organization operates, including your key strategic challenges and advantages. It also asks how you approach performance improvement and learning. The aim is to help you understand your key organizational challenges and your system for establishing and preserving your competitive advantage.

Commentary

Know your competitors. Understanding who your competitors are, how many you have, and their key characteristics is essential for determining your competitive advantage in the education sector and market. Leading organizations have an in-depth understanding of their current competitive environment, including key changes taking place.

Sources of comparative and competitive data might include education publications; national, state, and local reports; conferences; local networks; and education associations. Another source might be benchmarking activities, including those using national or state norms, local or regional benchmarking consortia, or a national or international group working to ensure the availability of longitudinal data systems that report high-quality data at the individual student level.

Know your strategic challenges. Operating in today's highly competitive environment means facing strategic challenges that can affect your ability to sustain performance and maintain advantages. These challenges might include the following:

- Changing demographics and competition, including charter schools
- An expanding or decreasing student population
- Diminishing student persistence
- Your operational costs
- A decreasing local and state tax base or educational appropriation
- The introduction of new or substitute programs or services
- Rapid technological changes
- Data and information security, including cybersecurity
- New competitors entering the market
- State and federal mandates
- The availability of a skilled workforce
- The retirement of an aging workforce

Know your strategic advantages. Understanding your strategic advantages is as important as understanding your strategic challenges. They are the sources of competitive advantage to capitalize on and grow while you continue to address key challenges. These advantages might include the following:

- Reputation for educational program and service quality
- Leadership in education innovation
- Recognition for services to students
- Image or brand recognition
- Agility
- Environmental ("green") stewardship
- Societal responsibility and community involvement

Prepare for disruptive technologies. A particularly significant challenge, if it occurs to your organization, is being unprepared for a disruptive technology that threatens your competitive position or your market. In the past, such technologies have included personal computers replacing typewriters; cell phones challenging traditional and pay phones; fax machines capturing business from overnight delivery services; and e-mail, social media, and smart phones challenging all other means of communication. Today, education organizations need to be scanning the environment inside and outside the education sector to detect such challenges at the earliest possible point in time.

Leadership (Category 1)

This category asks how senior leaders' personal actions and your governance system guide and sustain your organization.

1.1 Senior Leadership

Purpose

This item asks about the key aspects of your senior leaders' responsibilities, with the aim of creating an organization that is successful now and in the future.

Commentary

The role of senior leaders. Senior leaders play a central role in setting values and directions, communicating, creating and balancing value for all stakeholders, and creating an organizational focus on action, including transformational change in the organization's structure and culture, when needed. Success requires a strong orientation to the future; an understanding that risk is a part of planning and conducting operations; a commitment to improvement, innovation and intelligent risk taking; and a focus on organizational sustainability. Increasingly, this requires creating an environment for empowerment, agility, change, and learning.

Role-model senior leaders. In highly respected organizations, senior leaders are committed to establishing a culture of customer engagement, developing the organization's future leaders, and recognizing and rewarding contributions by workforce members. They personally engage with students and other key customers. Senior leaders enhance their personal leadership skills. They participate in organizational learning, the development of future leaders, succession planning, and recognition opportunities and events that celebrate the workforce. Development of future leaders might include personal mentoring or coaching, or participation in leadership development courses. Role-model leaders recognize the need for transformational change when warranted and then lead the effort through to full fruition. They demonstrate authenticity, admit to missteps, and demonstrate accountability for the organization's actions.

1.2 Governance and Societal Responsibilities

Purpose

This item asks about key aspects of your governance system, including the improvement of leaders and the leadership system. It also asks how the organization ensures that everyone in the organization behaves legally and ethically, how it fulfills its societal responsibilities, and how it supports its key communities.

Commentary

Organizational governance. This item addresses the need for a responsible, informed, transparent, and accountable governance or advisory body that can protect the interests of key stakeholders. This body should have independence in review and audit functions, as well as a function that monitors organizational and senior leaders' performance.

Legal compliance, ethics, and risks. An integral part of performance management and improvement is proactively addressing (1) the need for ethical behavior, (2) all legal, regulatory, and accreditation requirements; and (3) risk factors. Ensuring high performance in these areas requires establishing appropriate measures or indicators that senior leaders track. You should be sensitive to issues of public concern, whether or not these issues are currently embodied in laws and regulations. Role-model organizations look for opportunities to excel in areas of legal and ethical behavior. Role-model organizations also recognize the need to accept risk, identify appropriate levels of risk for the organization, and make and communicate policy decisions on risk.

Public concerns. Public concerns that charitable and government organizations should anticipate might include the cost of programs and operations, timely and equitable access to their offerings, and perceptions about their stewardship of resources.

Conservation of natural resources. Conservation might be achieved through the use of "green" technologies, reduction of your carbon footprint, replacement of hazardous chemicals with water-based chemicals, energy conservation, use of cleaner energy sources, or recycling of by-products or wastes.

Societal responsibility. Societal responsibility implies going beyond a compliance orientation. Opportunities to contribute to the well-being of environmental, social, and economic systems and opportunities to support key communities are available to organizations of all sizes. The level and breadth of these contributions will depend on the size of your

organization and your ability to contribute. Increasingly, decisions to engage with an organization include consideration of its social responsibility.

Community support. Your organization should consider areas of community involvement that are related to its core competencies. Examples of organizational community involvement include partnering with businesses and other community-based organizations to improve adult learning opportunities for the workforce or community and efforts by the organization, senior leaders, and faculty and staff to strengthen and/or improve community services, the environment, athletic associations, and professional associations. Community involvement might also include giving students the opportunity to provide community service.

Strategy (Category 2)

This category asks how you develop strategic objectives and action plans, implement them, change them if circumstances require, and measure progress.

The category stresses that your organization's long-term success and competitive environment are key strategic issues that need to be integral parts of your overall planning. Making decisions about your organization's core competencies and work systems is an integral part of ensuring your organization's success now and in the future, and these decisions are therefore key strategic decisions.

While many organizations are increasingly adept at strategic planning, executing plans is still a significant challenge. This is especially true given market demands to be agile and be prepared for unexpected change, such as volatile economic conditions or disruptive technologies that can upset an otherwise fast-paced but more predictable market. This category highlights the need to focus not only on developing your plans, but also on your capability to execute them.

The Baldrige framework emphasizes three key aspects of organizational excellence that are important to strategic planning:

- **Student-centered excellence** is a strategic view of excellence. The focus is on the drivers of student learning; student and other customer engagement; and market share—key factors in long-term organizational success.
- Operational performance improvement and innovation contribute to short- and longer-term productivity growth and cost containment. Building operational capability—including speed, responsiveness, and flexibility—is an investment in strengthening your organizational fitness.
- Organizational learning and learning by workforce members are necessary strategic considerations in today's
 fast-paced environment. The Education Criteria emphasize that improvement and learning need to be embedded
 in work processes. The special role of strategic planning is to align work systems and learning initiatives with your
 organization's strategic directions, thereby ensuring that improvement and learning prepare you for and reinforce
 organizational priorities.

This category asks how you

- consider key elements of risk in your strategic planning process, including strategic opportunities, challenges, and advantages, and the potential need for transformational change in organizational structure or culture;
- optimize the use of resources, ensure the availability of a skilled workforce, and bridge short- and longer-term requirements that may entail capital expenditures, technology development or acquisition, supplier development, and new partnerships or collaborations; and
- ensure that implementation will be effective—that there are mechanisms to communicate requirements and achieve alignment on three levels: (1) the organization and senior leader level; (2) the key work system and work process level; and (3) the work unit, department, school/college, classroom, and individual level.

The requirements in this category encourage strategic thinking and acting in order to develop a basis for a distinct leadership position in your market. These requirements do not imply the need for formal planning departments, specific planning cycles, or a specified way of visualizing the future. They do not imply that all your improvements could or should be planned in advance. An effective improvement system combines improvements of many types and degrees of involvement. This requires clear strategic guidance, particularly when improvement alternatives, including major change or innovation, compete for limited resources. In most cases, setting priorities depends heavily on a cost, opportunity, and threat rationale. However, you might also have critical requirements, such as specific student needs or societal responsibilities, that are not driven by cost considerations alone.

2.1 Strategy Development

Purpose

This item asks how you establish a strategy to address your organization's challenges and leverage its advantages, and how you make decisions about key work systems and core competencies. It also asks about your key strategic objectives and their related goals. The aim is to strengthen your overall performance, competitiveness, and future success.

Commentary

A context for strategy development. This item calls for basic information on the planning process and for information on all key influences, risks, challenges, and other requirements that might affect your organization's future opportunities and directions—taking as long term a view as appropriate and possible from the perspectives of your organization and your sector or market. This approach is intended to provide a thorough and realistic context for developing a student-, other customer-, and market-focused strategy to guide ongoing decision making, resource allocation, and overall management.

A future-oriented basis for action. This item is intended to cover all types of education organizations, market situations, strategic issues, planning approaches, and plans. The requirements explicitly call for a future-oriented basis for action. Even if your organization is seeking to create an entirely new educational program or service, you still need to set and test the objectives that define and guide critical actions and performance.

Competitive leadership. This item emphasizes competitive leadership in educational programs and services, which usually depends on operational effectiveness. Competitive leadership requires a view of the future that includes not only the market in which you provide educational programs and services but also how you compete. How to compete presents many options. Deciding how to compete requires that you understand your and your competitors' strengths and weaknesses and also involves decisions on taking intelligent risks in order to gain or retain market leadership. Although no specific time horizons are included, the thrust of this item is sustained competitive leadership.

Work systems. Efficient and effective work systems require

- effective design;
- a prevention orientation;
- linkage to customers, suppliers, partners, and collaborators;
- a focus on value creation for all key stakeholders; operational performance improvement; cycle time reduction; and evaluation, continuous improvement, innovation, and organizational learning; and
- regular review to evaluate the need for fundamental changes in the way work is accomplished.

Work systems must also be designed in a way that allows your organization to be agile and protect intellectual property. In the simplest terms, *agility* is the ability to adapt quickly, flexibly, and effectively to changing requirements. Depending on the nature of your strategy and markets, agility might mean the ability to change rapidly from one program or service to another, respond rapidly to changing demands or market conditions, or produce a wide range of customized services. Agility and protection of intellectual property also increasingly involve decisions to outsource, agreements with key suppliers, and novel partnering arrangements.

2.2 Strategy Implementation

Purpose

This item asks how you convert your strategic objectives into action plans to accomplish the objectives and how you assess progress relative to these action plans. The aim is to ensure that you deploy your strategies successfully and achieve your goals.

Commentary

Developing and deploying action plans. Accomplishing action plans requires resources and performance measures, as well as alignment among the plans of your work units, suppliers, and partners. Of central importance is how you achieve alignment and consistency—for example, via work systems, work processes, and key measurements. Also, alignment and consistency provide a basis for setting and communicating priorities for ongoing improvement activities—part of the daily work of all work units. In addition, performance measures are critical for tracking performance.

Performing analyses to support resource allocation. You can perform many types of analyses to ensure that financial resources are available to support the accomplishment of your action plans while your organization also meets existing obligations. The specific types of analyses performed will vary from organization to organization. These analyses should

help you assess the financial viability of your current operations and the potential viability of and risks associated with your action plan initiatives.

Creating workforce plans. Action plans should include human resource or workforce plans that are aligned with and support your overall strategy. Examples of possible plan elements are

- a redesign of your work organization and jobs to increase workforce empowerment and decision making;
- initiatives to promote greater labor-management cooperation, such as union partnerships;
- initiatives to prepare for future workforce capability and capacity needs;
- initiatives to foster knowledge sharing and organizational learning;
- education and training initiatives, such as developmental assignments for future leaders, partnerships to help ensure the availability of a qualified and skilled workforce, and the establishment of training programs on new technologies important to the future success of your workforce and organization;
- formation of partnerships with the business community to support workforce development;
- introduction of distance learning or other technology-based learning approaches; and
- introduction of performance improvement initiatives.

Projecting your future environment. An increasingly important part of strategic planning is projecting the future competitive and collaborative environment. This includes the ability to project your own future performance, as well as that of your competitors. Such projections help you detect and reduce competitive threats, shorten reaction time, and identify opportunities. Depending on your organization's size and type, the potential need for new core competencies, external factors (e.g., changing requirements brought about by education mandates, instructional technology, or changing demographics), internal factors (e.g., faculty and staff capabilities and needs), and, as appropriate, competitive parameters (e.g., price, costs, or the innovation rate), you might use a variety of modeling, scenarios, or other techniques and judgments to anticipate the competitive and collaborative environment.

Projecting and comparing your performance. Projections and comparisons in this item are intended to improve your organization's ability to understand and track dynamic, competitive performance factors. Projected performance might include changes resulting from the addition or termination of programs, the introduction of new technologies, program or service innovations, or other strategic thrusts that might involve a degree of intelligent risk.

Through this tracking, you should be better prepared to take into account your organization's rate of improvement and change relative to that of competitors or comparable organizations and relative to your own targets or stretch goals. Such tracking serves as a key diagnostic tool for you to use in deciding to start, accelerate, or discontinue initiatives and to implement needed organizational change.

Customers (Category 3)

This category asks how you engage students and other customers for long-term marketplace success, including how you listen to the voice of the customer, serve and exceed students' and other customers' expectations, and build relationships with students and other customers.

The category stresses customer engagement as an important outcome of an overall learning and performance excellence strategy. Your results for student and other customer satisfaction and dissatisfaction provide vital information for understanding your students, your other customers, and the market. In many cases, the voice of the customer provides meaningful information not only on your students' and other customers' views but also on their actions and market behaviors and on how these views and behaviors may contribute to your organization's current and future success in the market.

The Education Criteria refer specifically to students in order to stress their importance to education organizations. The Criteria also refer to "other customers" to ensure that your customer focus and performance management system include all customers. Other customers might include parents, local businesses, the next school to receive your students, and future employers of your students. A key challenge to education organizations may be balancing the differing expectations of students and other customers.

3.1 Voice of the Customer

Purpose

This item asks about your processes for listening to your students and other customers and determining their satisfaction and dissatisfaction. The aim is to capture meaningful information in order to exceed your students' and other customers' expectations.

Commentary

Customer listening. Selection of voice-of-the-customer strategies depends on your key organizational factors. Most organizations listen to the voice of the customer via multiple modes. Some frequently used modes include focus groups with students and other key customers, close integration with key student and other customer groups, interviews with lost and potential students and other customers about their purchasing or relationship decisions, comments posted on social media by students and other customers, win/loss analysis relative to competitors and other organizations providing similar educational programs and services, and survey or feedback information.

Actionable information. This item emphasizes how you obtain actionable information from customers. Information is actionable if you can tie it to key programs, services, and processes and use it to determine the value, cost, and revenue implications of setting particular improvement goals and priorities for change.

Listening/learning and business strategy. In a rapidly changing technological, competitive, economic, and social environment, many factors may affect students' and other customers' expectations and loyalty and your interface with students and other customers. This makes it necessary to continually listen and learn. To be effective, listening and learning need to be closely linked with your overall organizational strategy.

Social media. Customers are increasingly turning to social media to voice their impressions of your programs and services, and your support for students and other customers. They may provide this information through social interactions you mediate or through independent or student- and other customer-initiated means. All of these can be valuable sources of information for your organization. Negative commentary can be a valuable source for improvement, innovation, and immediate service recovery. Organizations need to become familiar with vehicles for monitoring and tracking this information.

Customer and market knowledge. Knowledge of students, student groups, other customers and customer groups, market segments, former students and other customers, and potential students and other customers allows your organization to tailor programs and services, support and tailor your marketing strategies, develop a more student- and other customer-focused workforce culture, develop new educational programs and services, evolve your brand or image, and ensure long-term organizational success.

Customers' satisfaction with competitors. A key aspect of determining students' and other customers' satisfaction and dissatisfaction is determining their comparative satisfaction with competitors, competing or alternative offerings, and/or organizations providing similar programs and services. Such information might be derived from published data or independent studies. The factors that lead to student and other customer preference are critically important in improving the delivery of educational programs and support services, creating a climate conducive to learning for all students, and understanding factors that potentially affect your organization's longer-term competitiveness and success.

3.2 Customer Engagement

Purpose

This item asks about your processes for determining and customizing educational programs and services that serve your students, other customers, and markets; for enabling students and other customers to seek information and support; and for identifying student and other customer groups and market segments. The item also asks how you build relationships with your students and other customers and manage complaints. The aim of these efforts is to improve marketing, build a more student- and other customer-focused culture, and enhance student and other customer loyalty.

Commentary

Engagement as a strategic action. Customer engagement is a strategic action aimed at achieving such a degree of loyalty that the student or other customer will advocate for your organization and your programs and services. Achieving such loyalty requires a student- and other customer-focused culture in your workforce based on a thorough understanding of your organizational strategy and your students' and other customers' behaviors and preferences.

Customer relationship strategies. A relationship strategy may be possible with some students and other customers but not with others. The relationship strategies you do have may need to be distinctly different for each student group, other customer group, and market segment. They may also need to be distinctly different in the different stages of students' and other customers' relationship with you.

Image or brand management. Image or brand management is aimed at positioning your educational programs and services in the marketplace. Effective management leads to improved recognition and customer loyalty. Image or brand management is intended to build students' and other customers' emotional attachment for the purpose of differentiating yourself from the competition and building loyalty.

Complaint management. Complaint aggregation, analysis, and root-cause determination should lead to effective elimination of the causes of complaints and to the setting of priorities for process, program, and service improvements. Successful outcomes require effective deployment of information throughout your organization.

Measurement, Analysis, and Knowledge Management (Category 4)

In the simplest terms, category 4 is the "brain center" for the alignment of your operations with your strategic objectives. It is the main point within the Education Criteria for all key information on effectively measuring, analyzing, and improving performance and managing organizational knowledge to drive improvement, innovation, and organizational competitiveness. Central to this use of data and information are their quality and availability. Furthermore, since information, analysis, and knowledge management might themselves be primary sources of competitive advantage and productivity growth, this category also includes such strategic considerations.

4.1 Measurement, Analysis, and Improvement of Organizational Performance

Purpose

This item asks how you select and use data and information for performance measurement, analysis, and review in support of organizational planning and performance improvement. The item serves as a central collection and analysis point in an integrated performance measurement and management system that relies on financial and nonfinancial data and information. The aim of performance measurement, analysis, review, and improvement is to guide your process management toward the achievement of key organizational results and strategic objectives, anticipate and respond to rapid or unexpected organizational or external changes, and identify best practices to share.

Commentary

Aligning and integrating your performance management system. Alignment and integration are key concepts for successfully implementing and using your performance measurement system. The Education Criteria view alignment and integration in terms of how widely and how effectively you use that system to meet your needs for organizational performance assessment and improvement and to develop and execute your strategy.

Alignment and integration include how measures are aligned throughout your organization and how they are integrated to yield organization-wide data and information. Organization-wide data and information are key inputs to organizational performance reviews and strategic decision making. Alignment and integration also include how your senior leaders deploy performance measurement requirements to track work group and process-level performance on key measures that are targeted for their organization-wide significance or for improvement.

The case for comparative data. The use of comparative data and information is important to all organizations. The major premises for their use are the following:

- Your organization needs to know where it stands relative to competitors and to best practices.
- Comparative information and information obtained from benchmarking often provide the impetus for significant ("breakthrough") improvement or transformational change.
- Comparing performance information frequently leads to a better understanding of your processes and their performance.
- Comparative performance projections and competitors' performance may reveal organizational advantages as well as challenge areas where innovation is needed.

Comparative information may also support organizational analysis and decisions relating to core competencies, partnering, and outsourcing.

Selecting and using comparative data. Effective selection and use of comparative data and information require you to determine needs and priorities and establish criteria for seeking appropriate sources for comparisons—from within and outside the education sector and your market.

Effective use of comparative data and information allows you to set stretch goals and to promote major nonincremental ("breakthrough") improvements in areas most critical to your competitive strategy.

Reviewing performance. The organizational review called for in this item is intended to cover all areas of performance. This includes not only current performance but also projections of your future performance. The expectation is that the review findings will provide a reliable means to guide both improvements and opportunities for innovation that are tied to your key objectives, core competencies, and measures of success. Review findings may also alert you to the need for transformational change in your organization's structure and work systems. Therefore, an important component of your organizational review is the translation of the review findings into actions that are deployed throughout your organization and to appropriate suppliers, partners, collaborators, and key customers.

Analyzing performance. Analyses that you conduct to gain an understanding of performance and needed actions may vary widely depending on your organization's type, size, competitive environment, and other factors. Here are some examples of possible analyses:

- How educational program and service improvements or new programs and services correlate with key student and other customer indicators, such as satisfaction, loyalty, and market share
- Trends in key indicators of student engagement, such as absenteeism, dropout rates, and use of educational programs and services
- Trends in formative and summative student assessment results, disaggregated by student segments, as appropriate
- The relationship among student experiences, outcomes, and program completion
- The relationship among student experiences, outcomes, and postprogram outcomes, such as in other schools or the workplace
- Activity-level cost trends in organizational operations
- The relationship between students' use of learning technologies and facilities and students' performance
- The relationship between student demographics and outcomes
- The percentage of students attaining licenses, industry-recognized certifications, or other professional credentials
- Student participation and achievement in advanced placement courses
- Return on investment for intelligent risks that you pursue
- Cost and budgetary implications of student- and other customer-related problems and effective problem resolution
- Interpretation of market changes in terms of gains and losses in students and other customers and changes in their engagement
- Trends in key operational performance indicators, such as productivity, student learning, waste reduction, and introduction of new programs or services
- Relationships among learning by workforce members, organizational learning, and the value added per workforce member
- Financial benefits derived from improvements in workforce safety, absenteeism, and turnover
- Benefits and costs associated with workforce education and training
- Benefits and costs associated with improved organizational knowledge management and sharing
- The relationship between knowledge management and innovation
- How the ability to identify and meet workforce capability and capacity needs correlates with retention, motivation, and productivity
- Cost and budgetary implications of workforce-related problems and effective problem resolution
- Individual or aggregate measures of productivity and quality relative to comparable organizations' or competitors' performance
- Cost trends relative to comparable organizations' or competitors' trends
- Relationships among program and service quality, operational performance indicators, and overall financial
 performance trends as reflected in indicators such as operating costs, budget, asset utilization, and value added
 per faculty/staff member

- Allocation of resources among alternative improvement projects based on cost/benefit implications or environmental and societal impact
- Net earnings or savings derived from improvements in quality, operational, and workforce performance
- Comparisons among organizational units showing how quality and operational performance affect budgetary and financial performance
- Contributions of improvement activities to cash flow, working capital use, and stakeholder value
- Budgetary and financial impacts of student and other customer loyalty
- Cost and budgetary implications of new market entry, including expansion of educational programs and services, and of changing educational and operational needs
- Market share versus profits
- Trends in economic, market, and stakeholder indicators of value and the impact of these trends on long-term organizational success

Aligning analysis, performance review, and planning. Individual facts and data do not usually provide an effective basis for setting organizational priorities. This item emphasizes the need for close alignment between your analysis and your organizational performance review and between your performance review and your organizational planning. This ensures that analysis and review are relevant to decision making and that decisions are based on relevant data and information. In addition, your historical performance, combined with assumptions about future internal and external changes, allows you to develop performance projections. These projections may serve as a key planning tool.

Understanding causality. Action depends on understanding causality among processes and between processes and results. Process actions and their results may have many resource implications. Organizations have a critical need to provide an effective analytical basis for decisions because resources for innovation and improvement are limited.

4.2 Information and Knowledge Management

Purpose

This item asks how you build and manage your organization's knowledge assets and ensure the quality, security, and availability of data, information, software, and hardware, normally and in the event of an emergency. The aim of this item is to improve organizational efficiency and effectiveness and stimulate innovation.

Commentary

Information management. Managing information can require a significant commitment of resources as the sources of data and information grow dramatically. The continued growth of information within organizations' operations—as part of organizational knowledge networks; through the web and social media, and in organization-to-organization and organization-to-customer communications—challenges organizations' ability to ensure reliability and availability in a user-friendly format. The ability to blend and correlate disparate types of data, such as video, text, and numbers, provides opportunities for a competitive advantage.

Data and information quality and availability. Data and information are especially important in grade-to-grade, school-to-school, and school-to-work transitions and in partnerships with businesses, social services, and the community, and supply chains. You should take into account this use of data and information and recognize the need for rapid data validation and quality assurance.

Knowledge management. The focus of your knowledge management is on the knowledge that your people need to do their work; improve processes, programs, and services; and innovate to add value for students, other customers, and your organization.

Your organization's knowledge management system should provide the mechanism for sharing your people's and your organization's knowledge to ensure that high performance is maintained through transitions. You should determine what knowledge is critical for your operations and then implement systematic processes for sharing this information. This is particularly important for implicit knowledge (i.e., knowledge personally retained by workforce members).

Organizational learning. One of the many issues facing organizations today is how to manage, use, evaluate, and share their ever-increasing organizational knowledge. Leading organizations benefit from the knowledge assets of their workforce, students, other customers, suppliers, collaborators, and partners, who together drive organizational learning and innovation.

Workforce (Category 5)

This category addresses key workforce practices—those directed toward creating and maintaining a high-performance environment and toward engaging your workforce to enable it and your organization to adapt to change and succeed.

To reinforce the basic alignment of workforce management with overall strategy, the Education Criteria also cover workforce planning as part of overall strategic planning in category 2.

5.1 Workforce Environment

Purpose

This item asks about your workforce capability and capacity needs, how you meet those needs to accomplish your organization's work, and how you ensure a supportive work climate. The aim is to build an effective environment for accomplishing your work and supporting your workforce.

Commentary

Workforce capability and capacity. Many organizations confuse the concepts of capability and capacity by adding more people with incorrect skills to compensate for skill shortages or by assuming that fewer highly skilled workers can meet capacity needs for processes requiring less skill or different skills but more people to accomplish. Having the right number of workforce contributors with the right skill set is critical to success. Looking ahead to predict those needs for the future allows for adequate training, hiring, relocation times, and preparation for work system changes.

Workforce support. Most organizations, regardless of size, have many opportunities to support their workforce. Some examples of services, facilities, activities, and other opportunities are personal and career counseling; career development and employability services; recreational or cultural activities; on-site health care and other assistance; formal and informal recognition; non-work-related education; child and elder care; special leave for family responsibilities and community service; flexible work hours and benefits packages; outplacement services; and retiree benefits, including ongoing access to services.

5.2 Workforce Engagement

Purpose

This item asks about your systems for managing workforce performance and developing your workforce members to enable and encourage all of them to contribute effectively and to the best of their ability. These systems are intended to foster high performance, to address your core competencies, and to help accomplish your action plans and ensure your organization's success now and in the future.

Commentary

High performance. The focus of this item is on a workforce capable of achieving high performance. High performance is characterized by flexibility, innovation, empowerment and personal accountability, knowledge and skill sharing, good communication and information flow, alignment with organizational objectives, student and other customer focus, and rapid response to changing organizational needs and market requirements.

Workforce engagement and performance. Many studies have shown that high levels of workforce engagement have a significant, positive impact on organizational performance. Research has indicated that engagement is characterized by performing meaningful work; having clear organizational direction and accountability for performance; and having a safe, trusting, effective, and cooperative work environment. In many organizations, staff members and volunteers are drawn to and derive meaning from their work because it is aligned with their personal values.

Drivers of workforce engagement. Although satisfaction with pay and pay increases are important, these two factors generally are not sufficient to ensure workforce engagement and high performance. Some examples of other factors to consider are effective problem and grievance resolution; development and career opportunities; the work environment and management support; workplace safety and security; the workload; effective communication, cooperation, and teamwork; the degree of empowerment; job security; appreciation of the differing needs of diverse workforce groups; and organizational support for serving students and other customers.

Factors inhibiting engagement. It is equally important to understand and address factors inhibiting engagement. You could develop an understanding of these factors through workforce surveys, focus groups, blogs, or exit interviews with departing workforce members.

Compensation and recognition. Compensation and recognition systems should be matched to your work systems. To be effective, compensation and recognition might be tied to demonstrated skills. Approaches might also include profit sharing; mechanisms for expressing simple "thank yous"; rewards for exemplary team or unit performance; and linkage to student or other customer engagement measures, achievement of organizational strategic objectives, or other key organizational objectives.

Other indicators of workforce engagement. In addition to direct measures of workforce engagement through formal or informal surveys, other indicators include absenteeism, turnover, grievances, and strikes.

Workforce development needs. Depending on the nature of your organization's work, workforce responsibilities, and stage of organizational and personal development, workforce development needs might vary greatly. These needs might include gaining skills for knowledge sharing, communication, teamwork, and problem solving; interpreting and using data; exceeding students' and other customers' requirements; analyzing and simplifying processes; reducing waste and cycle time; working with and motivating volunteers; and setting priorities based on strategic alignment or cost-benefit analysis.

Education needs might also include advanced skills in new technologies or basic skills, such as reading, writing, language, arithmetic, and computer skills.

Learning and development locations and formats. Learning and development opportunities might occur inside or outside your organization and could involve on-the-job, classroom, e-learning, or distance learning, as well as developmental assignments, coaching, or mentoring.

Individual learning and development needs. To help people realize their full potential, many organizations prepare an individual development plan with each person that addresses his or her career and learning objectives and desires.

Customer contact training. Although this item does not specifically ask you about training staff members who have direct contact with students and other customers, such training is important and common. It frequently includes gaining critical skills and knowledge about your educational programs and services, your students and other customers, how to listen to them, how to recover from problems or failures, and how to effectively manage and exceed students' and other customers' expectations.

Learning and development effectiveness. Measures to evaluate the effectiveness and efficiency of your workforce and leader development and learning systems might address the impact on individual, unit, and organizational performance; the impact on student- and other customer-related performance; and costs versus benefits.

Operations (Category 6)

This category asks how you focus on your organization's work, educational program and service design and delivery, innovation, and operational effectiveness to achieve organizational success now and in the future.

6.1 Work Processes

Purpose

This item asks about the management of your key educational programs and services, your key work processes, and innovation, with the aim of creating value for your students and other customers and achieving current and future organizational success.

Commentary

Work process requirements. Your design approaches could differ appreciably depending on the nature of your educational program and offerings—whether they are entirely new, are variants, are customized, or involve major or minor work process changes. Your design approaches should consider the key requirements for your educational programs and services. Factors that might need to be considered in work process design include desired learning outcomes; differences in students' learning styles and rates; workforce capability; measurement and assessment capability; variability in students' and other customers' expectations requiring program or support options; supplier or partner capability; safety and risk management; and environmental impact, your carbon footprint, and the use of "green" strategies. Effective design must also consider the cycle time and productivity of production and delivery processes.

Key program- and service-related and business processes. Your key work processes include your student learning and educational program- and service-related processes and those noneducational business processes that your senior leaders consider important to organizational success and growth. These processes frequently relate to your organization's core competencies, strategic objectives, and critical success factors. Key business processes might include technology acquisition, information and knowledge management, mergers and acquisitions, global expansion, project management, and sales and marketing. For some education organizations, key business processes might include fundraising, media relations, and public policy advocacy. Given the diverse nature of these processes, the requirements and performance characteristics might vary significantly for different processes.

Work process design. Many organizations need to consider requirements for suppliers, partners, and collaborators at the work process design stage. Overall, effective design must take into account all stakeholders in the value chain. If many design projects are carried out in parallel or if your organization's educational programs and services share people, equipment, or facilities, coordination of resources might be a major concern, but it might also offer a means to significantly reduce unit costs and time to design and implement new programs and services.

In-process measures. This item refers specifically to in-process measurements. These measurements require you to identify critical points in processes for measurement and observation. These points should occur as early as possible in processes to minimize problems and costs that may result from deviations from expected performance.

Process performance. Achieving expected process performance frequently requires setting in-process performance levels or standards to guide decision making. When deviations occur, corrective action is required to restore the performance of the process to its design specifications. Depending on the nature of the process, the corrective action could involve technology, people, or both. Proper corrective action involves changes at the source (root cause) of the deviation and should minimize the likelihood of this type of variation occurring again or elsewhere in your organization.

When customer interactions are involved, evaluation of how well the process is performing must consider differences among customers. This is especially true of professional and personal services. In some organizations, cycle times for key processes may be a year or longer, which may create special challenges in measuring day-to-day progress and identifying opportunities for reducing cycle times, when appropriate.

Key support processes. Your key work processes include those processes that support your daily operations and delivery of your educational programs and services but are not usually designed in detail with them. Support process requirements do not usually depend significantly on program and service characteristics. Such requirements usually depend significantly on internal requirements, and they must be coordinated and integrated to ensure efficient and effective linkage and performance. Support processes might include processes for finance and accounting, facilities management, legal services, human resource services, public relations, and other administrative services.

Process improvement. This item calls for information on how you improve processes to achieve better program, service, and process performance. Better performance means not only better quality from your students' and other customers' perspectives but also better budgetary, financial, and operational performance—such as productivity—from your other stakeholders' perspectives. A variety of process improvement approaches are commonly used. Examples include

- using the results of organizational performance reviews;
- sharing successful strategies across your organization to drive learning and innovation;
- performing process analysis and research (e.g., process mapping, optimization experiments, error proofing);
- conducting technical and business research and development;
- using quality improvement tools like Plan-Do-Study-Act (PDSA);
- benchmarking;
- using alternative technology; and
- using information from students and other customers of the processes—within and outside your organization.

Process improvement approaches might use budgetary or financial data to evaluate alternatives and set priorities. Together, these approaches offer a wide range of possibilities, including a complete redesign ("reengineering") of processes.

Supply-chain management. For many organizations, supply-chain management has become a key factor in achieving student learning, productivity, and financial and budgetary goals and overall organizational success. Suppliers, partners, and collaborators are receiving increasing strategic attention as organizations reevaluate their core competencies. Supplier processes should fulfill two purposes: to help improve the performance of suppliers and partners and to help them

contribute to improving your overall operations. Supply-chain management might include processes for selecting suppliers, with the aim of reducing the total number of suppliers and increasing preferred supplier and partner agreements.

Innovation management. In an organization that has a supportive environment for innovation, there are likely to be many more ideas than the organization has resources to pursue. This leads to two critical decision points in the innovation cycle: (1) commensurate with resources, prioritizing opportunities to pursue those opportunities with the highest likelihood of a return on investment (intelligent risks) and (2) knowing when to discontinue projects and reallocate the resources either to further development of successful projects or to new projects.

6.2 Operational Effectiveness

Purpose

This item asks how you ensure effective operations in order to have a safe workplace environment and deliver customer value. Effective operations frequently depend on controlling the overall costs of your operations and maintaining the reliability, security, and cybersecurity of your information systems.

Commentary

Cost control. Cost and cycle-time reduction may be achieved through Lean process management strategies. Defect reduction and improved yield may involve Six Sigma or PDSA projects. It is crucial to utilize key measures for tracking all aspects of your operations management.

Managing cybersecurity. Given the frequency and magnitude of electronic data transfer and storage, the prevalence of cybersecurity attacks, and student, other customer, and organizational requirements around securing information, managing cybersecurity is an essential component of operational effectiveness. Proper management of cybersecurity requires a systems approach that focuses on using key organizational factors to guide cybersecurity activities and integrating cybersecurity with your overall leadership and management approaches. In a dynamic and challenging environment of new threats, risks, and solutions, managing cybersecurity means taking into account your organization's unique threats, vulnerabilities, and risk tolerances. It means determining activities that are important to critical service delivery and to your students and other customers, and prioritizing investments to protect them. Cybersecurity may involve training workforce members not directly involved in information technology matters and educating students, other customers, suppliers, and partners. It may also involve communicating with these stakeholders to inform them of potential cyber threats, inform them of breaches, and report recovery efforts in order to maintain their confidence in your organization.

Workplace safety. All organizations, regardless of size, are required to meet minimum regulatory standards for workplace and workforce safety; however, high-performing organizations have processes in place to ensure that they not only meet these minimum standards but also go beyond a compliance orientation to a safety-first commitment. This includes designing proactive processes, with input from people directly involved in the work, to ensure a safe working environment.

Organizational continuity. Efforts to ensure the continuity of operations in an emergency should consider all facets of your operations that are needed to provide your educational programs and services to students, including supply-chain availability. The specific level of operations that you will need to provide will be guided by your mission and your students' and other customers' needs and requirements. You should also coordinate your continuity-of-operations efforts with your efforts to ensure the availability of data and information (item 4.2).

You should carefully plan how you will continue to provide an information technology infrastructure, data, and information in the event of either a natural or man-made disaster. These plans should consider the needs of all your stakeholders, including the workforce, students and other customers, suppliers, partners, and collaborators. The plans also should be coordinated with your overall plan for operational continuity (item 6.2) and cybersecurity.

Results (Category 7)

This category provides a systems focus that encompasses all results necessary to sustaining an education organization: your key student learning and process results; your student- and other customer-focused results; your workforce results; your leadership and governance system results; and your overall budgetary, financial, and market performance.

This systems focus maintains the purposes of the Baldrige Excellence Framework—superior value of offerings as viewed by your students, your other customers, and the market; superior organizational performance as reflected in your student learning and operational indicators; and organizational learning and learning by workforce members. Category 7 thus provides "real-time" information (measures of progress) for evaluating, improving, and innovating processes and educational programs and services, in alignment with your overall organizational strategy. While category 7 asks about results broadly, you should place a premium on monitoring outcomes that are the consequence of your operational performance and serve as predictors of future performance.

7.1 Student Learning and Process Results

Purpose

This item asks about your key student learning and operational performance results, which demonstrate educational program and service quality and value that lead to student learning and to student and other customer satisfaction and engagement.

Commentary

Measures of student learning. This item emphasizes student learning results. These results should focus on what students have learned as a result of your educational programs and services, not just on what students know. Measures should allow the measurement of growth in performance over time (e.g., from semester to semester or year to year). Examples include measures that come from growth models or value-added models of student assessment. Pure measures of student learning are often difficult and expensive to obtain, however, and many education organizations are required by legislation, policy, or funding sources to report measures of student achievement rather than measures of student learning. Your organization should also identify and report these measures.

Measures of program and service performance. This item also emphasizes measures of educational program and service performance that serve as indicators of students' and other customers' views and decisions relative to future interactions and relationships. These measures of educational program and service performance are derived from student- and other customer-related information gathered in category 3.

Examples of educational program and service measures. Educational program and service measures appropriate for inclusion might be based on the following: formative and summative assessments, transfer rates, placement rates, certification and licensure performance, the need for remedial course work, and data collected from your students and other customers by other organizations on ease of use or other attributes, as well as student and other customer surveys on educational program and service performance.

Program and service performance and student and other customer indicators. The correlation between educational program and service performance and student and other customer indicators is a critical management tool with multiple uses: (1) defining and focusing on key quality and student and other customer requirements, (2) identifying educational program and service differentiators in the market, and (3) determining cause-effect relationships between your educational program and service attributes and evidence of students' and other customers' satisfaction and engagement. The correlation might reveal emerging or changing market segments, the changing importance of requirements, or even the potential obsolescence of educational program and service offerings.

Process effectiveness and efficiency measures. Measures and indicators of process effectiveness and efficiency might include the following:

- Work system performance that demonstrates improved cost savings or higher productivity by using internal and/or external resources
- Reduced emission levels, carbon footprint, or energy consumption
- Waste-stream reductions, by-product use, and recycling
- Internal responsiveness indicators, such as cycle times, production flexibility, lead times, setup times, and time from design to delivery
- Improved performance of administrative and other support functions
- Indicators of the effectiveness of security and cybersecurity approaches
- Business-specific indicators, such as innovation rates and Six Sigma or PDSA initiative results
- Supply-chain indicators, such as reductions in inventory and incoming inspections, increases in quality and productivity, improvements in electronic data exchange, and reductions in supply-chain management costs

• Third-party assessment results

Measures of organizational and operational performance. This item encourages you to develop and include unique and innovative measures to track key processes and operational improvement. Unique measures should consider cause-effect relationships between operational performance and the quality or performance of educational programs and services. All key areas of organizational and operational performance, including your organization's readiness for emergencies, should be evaluated by measures that are relevant and important to your organization.

7.2 Customer-Focused Results

Purpose

This item asks about your student- and other customer-focused performance results, which demonstrate how well you have been satisfying your students and other customers and engaging them in loyalty-building relationships.

Commentary

Your performance as viewed by your customers. This item focuses on all relevant data to determine and help predict your performance as viewed by your students and other customers. Relevant data and information include the following:

- Student and other customer satisfaction and dissatisfaction
- Student and other customer complaints, complaint management, and effective complaint resolution
- Student- and other customer-perceived value based on education quality, outcomes, and cost
- Students' and other customers' assessment of access and ease of use (including courtesy in service interactions)
- Students' and other customers' advocacy for your organization and your programs and services
- · Awards, ratings, and recognition from customers and independent rating organizations

Results that go beyond satisfaction. This item places an emphasis on student- and other customer-focused results that go beyond satisfaction measurements, because customer engagement and relationships are better indicators and measures of future success in your education market and of organizational sustainability.

7.3 Workforce-Focused Results

Purpose

This item asks about your workforce-focused performance results, which demonstrate how well you have been creating and maintaining a productive, caring, engaging, and learning environment for all members of your workforce.

Commentary

Workforce results factors. Results reported might include generic or organization-specific factors. Generic factors might include safety, absenteeism, turnover, satisfaction, and complaints (grievances). For some measures, such as absenteeism and turnover, local or regional comparisons might be appropriate. Organization-specific factors are those you assess to determine workforce climate and engagement. These factors might include the extent of training, retraining, or cross-training to meet capability and capacity needs; the extent and success of workforce empowerment; the extent of union-management partnering; or the extent of volunteer involvement in process and program activities.

Workforce capacity and capability. Results reported for indicators of workforce capacity and capability might include staffing levels across organizational units and certifications to meet skill needs. Additional factors may include organizational restructuring, as well as job rotations designed to meet strategic directions or students' and other customers' requirements.

Workforce engagement. Results measures reported for indicators of workforce engagement and satisfaction might include improvement in local decision making, organizational culture, and workforce knowledge sharing. Input data, such as the extent of training and development opportunities, faculty/staff perceptions of workplace safety, utilization of recognition/reward systems, and faculty turnover rates or the number of grievances filed, might be included, but the main emphasis should be on data that show effectiveness or outcomes. For example, an outcome measure might be increased workforce retention resulting from establishing a peer recognition program or the number of promotions into leadership positions that have resulted from the organization's leadership development program.

7.4 Leadership and Governance Results

Purpose

This item asks about your key results in the areas of senior leadership and governance, which demonstrate the extent to which your organization is fiscally sound, ethical, and socially responsible.

Commentary

Importance of high ethical standards. Independent of an increased national focus on issues of governance and fiscal accountability, ethics, and leadership accountability, it is important for organizations to practice and demonstrate high standards of overall conduct. Governance bodies and senior leaders should track relevant performance measures regularly and emphasize this performance in stakeholder communications.

Results to report. Your results should include environmental, legal, and regulatory compliance; results of oversight audits by government or funding agencies; noteworthy achievements in these areas, as appropriate; and organizational contributions to societal well-being and benefit and support for key communities. Key measures or indicators of fiscal accountability, ethical behavior, and stakeholder trust might include appropriate use of funds; the integrity of testing; student and other customer safety; faculty and staff accreditation or certification; and equal access to resources, programs, and facilities.

Sanctions or adverse actions. If your organization has received sanctions or adverse actions under law, regulation, accreditation, or contract during the past five years, you should summarize the incidents, their current status, and actions to prevent reoccurrence.

Measures of strategy implementation. Because many organizations have difficulty determining appropriate measures, measuring progress in accomplishing their strategy is a key challenge. Frequently, organizations can discern these progress measures by first defining the results that would indicate end-goal success in achieving a strategic objective and then using that end-goal to define intermediate measures.

7.5 Budgetary, Financial, and Market Results

Purpose

This item asks about your key budgetary, financial, and market results, which demonstrate your financial sustainability and your marketplace achievements.

Commentary

Senior leaders' role. Measures reported in this item are those usually tracked by senior leaders on an ongoing basis to assess your organization's financial performance and viability.

Appropriate measures to report. Appropriate market performance measures might include measures of new educational programs and services and new markets entered or the percentage of revenues derived from new educational programs and services or grants received.